

**Royal Borough of Greenwich**  
**Statement of Accounts**  
**For the year ended 31 March 2015**



<b>Contents</b>	<b>Page</b>
<b>Message from the Leader of the Royal Borough of Greenwich</b>	<b>3</b>
<b>Explanatory Foreword</b>	<b>4</b>
<b>Structure of the Statement of Accounts</b>	<b>6</b>
<b>Introductory Statements</b>	
Statement of Responsibilities	8
<b>Main Financial Statements</b>	
Movement in Reserves Statement	12
Comprehensive Income and Expenditure Statement	13
Balance Sheet	14
Cash Flow Statement	15
<b>Notes to the Accounts</b>	<b>17</b>
<b>Additional Financial Statements</b>	
Collection Fund Account	86
Housing Revenue Account	91
<b>Pension Fund Accounts</b>	<b>97</b>
<b>Annual Governance Statement</b>	<b>124</b>
<b>Glossary</b>	<b>136</b>

<b>Notes to the Accounts Index</b>	<b>Page</b>
1 Adjustments between accounting basis and funding basis under regulations	17
2 Transfer to/from earmarked reserves	20
3 Usable reserves	22
4 Unusable reserves	22
5 Other operating expenditure	26
6 Financing and investment income and expenditure	27
7 Taxation and non-specific grant income and expenditure	27
8 Amounts reported for resource allocation decisions	27
9 Grant income	30
10 Property, plant and equipment	31
11 Impairment losses	36
12 Heritage assets	36
13 Assets held for sale	37
14 Capital expenditure and capital financing	37
15 Private finance initiatives and similar contracts	38
16 Leases	40
17 Financial instruments	43
18 Nature and extent of risks arising from financial instruments	46
19 Pension schemes accounted for as defined contribution schemes	49
20 Defined Benefit Pension Schemes	50
21 Short term debtors	56
22 Short term creditors	57
23 Provisions	57
24 Dedicated schools grant	58
25 Pooled budgets	59
26 External audit costs	59
27 Related parties	59
28 Members allowances	63
29 Officers remuneration	64
30 Contingent liabilities	66
31 Material items of income and expense	66
32 Events after the reporting period	66
33 Prior period adjustments, changes in accounting policies and estimates and errors	66
34 Assumptions made about the future and other major sources of estimation uncertainty	67
35 Accounting standards issued, not adopted	68
36 Accounting policies	69
37 Critical judgements in applying accounting policies	84

## **Introduction from Councillor Denise Hyland, Leader of the Royal Borough of Greenwich**

I am proud that the Council's financial position means we have been able to freeze council tax rates once again, meaning we've kept the rates at the same level now for the last 8 years, despite the Government's continued cuts to our budget.

I am also proud that we have chosen to invest and enhance our key frontline services and importantly, to maximise opportunities for our residents. We are determined to do what we can to counter poverty and to boost the economy of the borough as a whole in these challenging economic times.

The austerity programme has hit us all hard – whether it is the rising cost of living, which impacts on individuals and families, or how our budgets have been severely strained as a local authority.

However, I believe our shrewd financial management is equipping us to cope with the cuts – although I have to say that we are going to find the next round of cuts hugely challenging as we have already cut more than £100m from our budget since 2010.

Despite the financial pressures, we work to offer a brighter future for the Royal Borough and the people who live here. We have specifically chosen to invest in schemes which give local families the best possible chance in life – to reduce the chances of poverty and to enhance opportunities for long-term work. We are proud of our award-winning Families First project, which gives families in our borough facing some of the toughest challenges targeted support to ultimately enhance their chances of a better life. We have invested in a set of special Skills and Training Centres to train local residents in sectors that offer excellent opportunities in different sectors. We are choosing to invest in our growth strategy; with an ambitious programme of regeneration and development here in the Royal Borough, we are ensuring a stronger economic future for our borough. The sight of the two new Crossrail stations being built is testament to this; we can already see the impact on development around both Woolwich and Abbey Wood that Crossrail is having. As well as offering much better transport links to and from the borough, the impacts of Crossrail will be felt across the whole of the borough, opening up new opportunities, attracting new investment and new businesses, and in turn, creating new jobs.

I'm also very proud that we are continuing to upgrade local leisure facilities and libraries at a time when other areas are reducing theirs. We are opening a brand new leisure centre in Greenwich, at no cost to the taxpayer, along with a vastly expanded and modernised local library as part of the new Greenwich Centre, offering a suite of new computers for people to use. We have already seen the new Woolwich library become the busiest in London and we are also opening a new library in Abbey Wood and a new leisure centre is planned for Woolwich. We are also expanding the sports hub at Sutcliffe Park in Kidbrook, redeveloping it into a competition-level athletics facility.

We always try to think big here in Greenwich. We have big plans for the future and how our borough can continue to change, transform and grow. We combine a unique history with a very exciting future and we continue to manage our budgets in such a way that we can deliver the services and improvements that matter most to our residents.

**Cllr Denise Hyland, Leader of the Royal Borough of Greenwich.  
05 June 2015**

## Explanatory Foreword

The Statement of Accounts is presented in accordance with the Code of Practice on Local Authority Accounting 2014/2015, which incorporates some relatively minor technical changes since last year.

### The year 2014/15

#### Revenue Expenditure

The 2014/2015 financial year was the fourth and final year of the Authority's previous Medium Term Financial Strategy (MTFS). The overall period has seen a combination of spending reductions, coupled with decisions to invest in services delivering a balanced position overall. The headlines over this period can be summarised as follows:

- initial savings target of £63m
- real inflationary cuts of £28m
- additional austerity cuts of £7m
- investment in areas such as Social Care of £5m
- efficiency premium for 2013/2014 of £8.4m
- efficiency premium for 2014/2015 of £3.1m.

The total revenue pressures met within this period therefore equate to in excess of £100m.

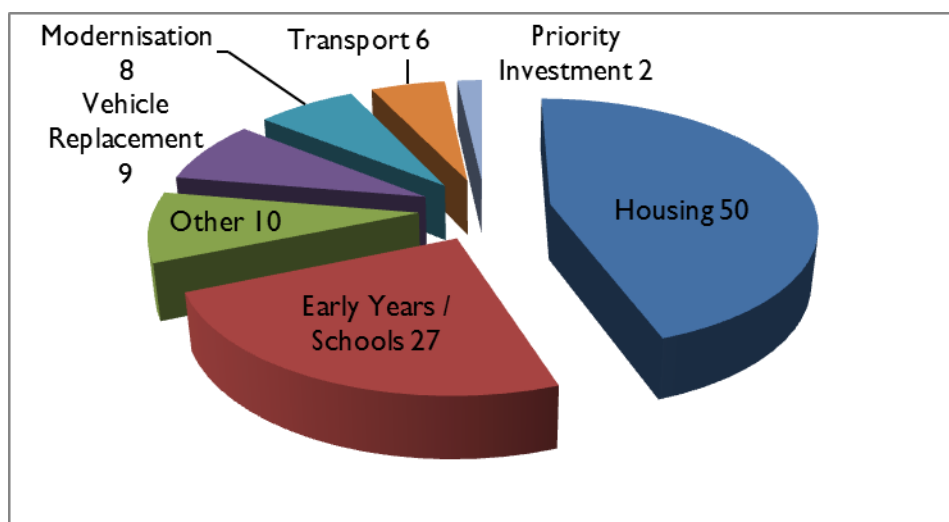
These pre-emptive decisions were based upon forecasts of future Government funding cuts and their timing, together with the intention to implement savings as quickly as possible. Whilst this approach represented a significant challenge, this was to ensure that both the Borough's strong and stable financial position was maintained throughout the period of the MTFS and that the Borough's ability and capacity to further develop a growth agenda continued.

Continued strong management action throughout 2014/15 has resulted in a positive outcome with General Fund services delivering an underspend of £0.225m (2013/14: £0.177m) and a balanced HRA (2013/14: underspend of £0.513m).

#### Capital Investment

Capital investment of £112m was made in 2014/15, over two thirds of which was spent on improving housing and education facilities.

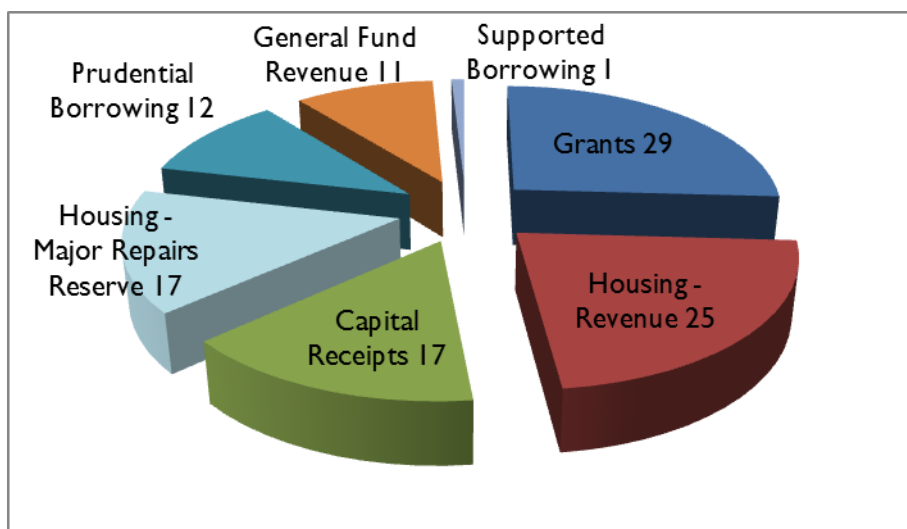
*Chart 1 - Capital Investment (£m)*



## Capital Financing

Almost three quarters of the capital investment was financed by revenue resources and grants.

*Chart 2 - Financing of Capital Investment (£m)*



All borrowing undertaken is sustainable in that debt servicing costs are supported by identified revenue budgets. Borrowing for Housing purposes is restricted through the Self Financing regime, such that debt cannot rise above a government imposed cap of £334.6m.

Total nominal borrowing ended the year at £411m - a reduction of £7m, whilst the Council's asset base has risen to a net book value in excess of £2bn.

## Future Financial Issues

2015/16 sees the transfer of further public health functions (responsibility for 0-5 year olds) to local authority control from October 2015, with corresponding grant from the government. There are also significant reforms to Social Care, primarily through the creation of the Better Care Fund. This is a single pooled budget arrangement to support transformation and integration of health and social care services, which has been created to ensure local people receive better care delivered through the deployment of resources into social care and community services. Local authorities and the NHS are working jointly to plan and deliver local services, with government funding being driven by health and social care outcomes.

## MTFS

2015/16 sees the first year of the new MTFS and commences with a balanced budget in year one, but with a deficit forecast to arise over the next few years. The authority successfully managed the challenges brought about by the Spending Reviews in 2010 and 2013 and now awaits further fiscal revisions by the government this year, to cover public spending plans for the forthcoming financial years.

The authority retains a strong balance sheet which, together with its growth and anti-poverty priorities, should ensure that it is relatively well placed to meet the significant uncertainties that lay ahead.

## Structure of the Statement of Accounts

The Accounts primarily comprise the Main Statements, Notes to the Accounts and Other Statements.

### Main Statements

#### Movement in Reserves

This shows the movement in the year on the different reserves held by the Royal Borough and represents the net worth and is split into two elements:

1. Usable (can be spent in the future)
2. Unusable (cannot be spent):
  - *Derived from accounting entries that make adjustments in respect of items required by accounting standards or legislation*
  - *Examples include Capital Adjustment Account, Revaluation Reserve and Pension Reserve.*

#### Income & Expenditure

This shows the accounting cost in the year of providing services and the resultant surplus / loss - this latter figure does not directly impact the taxpayer, split into five elements:

1. Cost of Services (gross income and expenditure for each service is presented)
2. Other Operating I&E (includes the surplus / deficit from property, plant and equipment sales)
3. Financing and Investment I&E (interest payable and receivable)
4. Taxation & General Grant (revenue from council tax, business rates and the government)
5. Other I&E (entries not included elsewhere such as revaluation or actuarial gains / losses).

#### Balance Sheet

This shows the value of the assets and liabilities of the Royal Borough - the net assets are matched by the reserves held.

1. Non-Current Assets (this contains assets with a life of greater than one year)
2. Current Assets (includes cash, amounts owed to the Authority and other items that will be consumed in the short term)
3. Current Liabilities (includes amounts owed by the Authority in the short term)
4. Long Term Liabilities (includes longer term borrowing and the accounting cost of pensions)
5. Provisions (liabilities where the timing and amount may be uncertain)
6. Reserves (the net of the above entries, split between usable and non usable).

#### Cash Flow

This shows the changes in and use of cash and cash equivalents during the period.

1. Operating (cashflows from day to day operations)
2. Investing (cashflows relating to capital activities)
3. Financing (cashflows relating to financing operations).

## **Notes to the Accounts**

There are 37 notes to the accounts which provide additional disclosures in respect of the entries within the main statements. They range from the main accounting policies that have been utilised through to valuation techniques employed.

## **Other Statements**

Four other statements are presented:

### **1. Collection Fund**

The Collection Fund contains statements that reflect the statutory obligation for billing authorities to maintain a separate Collection Fund. The statements show the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government, of council tax and non-domestic rates.

### **2. Housing Revenue Account**

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants.

### **3. Pension Fund Accounts**

The Royal Borough of Greenwich Pension Fund is part of the Local Government Pension Scheme (LGPS) and is administered by the Royal Borough of Greenwich.

### **4. Annual Governance Statement**

The Annual Governance Statement sets out a framework in relation to risk management along with efficiency and effectiveness.

## Introductory Statements

### Statement of Responsibilities

#### The Authority's Responsibilities

The Authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Finance.
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- approve the Statement of Accounts.

#### Approval of Accounts

I certify that the Statement of Accounts was approved by Council at its meeting on 29 July 2015.

**Cllr Norman Adams**

**Mayor of the Royal Borough of Greenwich**

**Dated**

**29 July 2015**

#### The Director of Finance Responsibilities

The Director of Finance is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC *Code of Practice on Local Authority Accounting in the United Kingdom* (the Code).

In preparing this Statement of Accounts, the Director of Finance has:

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent
- complied with the local authority Code.

The Director of Finance has also:

- kept proper accounting records which were up to date
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Certification of Director of Finance**

I hereby certify that the Statement of Accounts on pages 12-135 give a true and fair view of the financial position of the Authority at the reporting date and of its expenditure and income for the year ended 31<sup>st</sup> March 2015.



**Debbie Warren CPFA**  
**Director of Finance**

**Dated**

**29 July 2015**



## **Independent Auditor's Report to the Members of Royal Borough of Greenwich**

We have audited the financial statements of Royal Borough of Greenwich for the year ended 31 March 2015 under the Audit Commission Act 1998. The financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Housing Revenue Account Income and Expenditure Statement, the Movement on the Housing Revenue Account Statement, the Collection Fund Account and Fund Statement, and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

This report is made solely to the Members of Royal Borough of Greenwich, as a body, in accordance with Part II of the Audit Commission Act 1998 and as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010. Our audit work has been undertaken so that we might state to the Members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's Members as a body, for our audit work, for this report, or for the opinions we have formed.

### **Respective responsibilities of the Director of Finance and Auditor**

As explained more fully in the Statement of Responsibilities, the Director of Finance is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards also require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### **Scope of the audit of the financial statements**

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Finance; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the explanatory foreword to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of Royal Borough of Greenwich as at 31 March 2015 and of its expenditure and income for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and applicable law.

## **Opinion on other matters**

In our opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

## **Matters on which we report by exception**

We are required to report to you if:

- in our opinion the annual governance statement does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- we issue a report in the public interest under section 8 of the Audit Commission Act 1998; or
- we designate under section 11 of the Audit Commission Act 1998 a recommendation as one that requires the Authority to consider it at a public meeting and to decide what action to take in response; or
- we exercise any other special powers of the auditor under the Audit Commission Act 1998.

We have nothing to report in these respects.

## **Conclusion on the Authority's arrangements for securing economy, efficiency and effectiveness in the use of resources**

### **Respective responsibilities of the Authority and the Auditor**

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission in October 2014.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### **Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources**

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in October 2014, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2015.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

## **Conclusion**

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in October 2014, we are satisfied that, in all significant respects, Royal Borough of Greenwich put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2015.

## **Delay in certification of completion of the audit**

We cannot formally conclude the audit and issue an audit certificate until we have completed the work necessary to issue our assurance statement in respect of the authority's Whole of Government Accounts consolidation pack. We are satisfied that this work does not have a material effect on the financial statements or on our value for money conclusion.

Additionally we cannot formally conclude the audit and issue an audit certificate until we have completed our consideration of matters brought to our attention by local authority electors. We are satisfied that these matters do not have a material effect on the financial statements or a significant impact on our value for money conclusion.

Susan M Exton  
for and on behalf of Grant Thornton UK LLP, Appointed Auditor  
Grant Thornton House  
Melton Street  
Euston Square  
London NW1 2EP

30 July 2015

## Main Financial Statements

### Movement in Reserves Statement

	General Fund Balance	Earmarked General Fund Reserves	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£000	£000	£000	£000	£000	£000	£000	£000	£000
<b>Balance at 31 March 2013</b>	<b>(38,032)</b>	<b>(209,666)</b>	<b>(18,952)</b>	<b>(46,654)</b>	<b>0</b>	<b>(38,632)</b>	<b>(351,936)</b>	<b>(632,799)</b>	<b>(984,735)</b>
<b>Movement in reserves during 2013/14</b>									
(Surplus) or deficit on the provision of services	3,861	0	(127,918)	0	0	0	(124,057)	0	(124,057)
Other Comprehensive Income and Expenditure	0	0	0	0	0	0	0	(95,528)	(95,528)
<b>Total Comprehensive Income and Expenditure</b>	<b>3,861</b>	<b>0</b>	<b>(127,918)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(124,057)</b>	<b>(95,528)</b>	<b>(219,585)</b>
Adjustments between accounting basis & funding basis under regulations (Note 1)	3,771	0	108,217	(20,324)	14,961	9,010	115,635	(115,635)	0
<b>Net (Increase)/Decrease before Transfers to Earmarked Reserves</b>	<b>7,632</b>	<b>0</b>	<b>(19,701)</b>	<b>(20,324)</b>	<b>14,961</b>	<b>9,010</b>	<b>(8,422)</b>	<b>(211,163)</b>	<b>(219,585)</b>
Transfers (to)/from Earmarked Reserves (Note 2)	(7,192)	7,192	14,961	0	(14,961)	0	0	0	0
<b>(Increase)/Decrease in 2013/14</b>	<b>440</b>	<b>7,192</b>	<b>(4,740)</b>	<b>(20,324)</b>	<b>0</b>	<b>9,010</b>	<b>(8,422)</b>	<b>(211,163)</b>	<b>(219,585)</b>
<b>Balance at 31 March 2014 carried forward</b>	<b>(37,592)</b>	<b>(202,474)</b>	<b>(23,692)</b>	<b>(66,978)</b>	<b>0</b>	<b>(29,622)</b>	<b>(360,358)</b>	<b>(843,962)</b>	<b>(1,204,320)</b>
<b>Movement in Reserves during 2014/15</b>									
(Surplus) or deficit on provision of services	69,434	0	(171,463)	0	0	0	(102,029)	0	(102,029)
Other Comprehensive Income and Expenditure	0	0	0	0	0	0	0	(28,305)	(28,305)
<b>Total Comprehensive Income and Expenditure</b>	<b>69,434</b>	<b>0</b>	<b>(171,463)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>(102,029)</b>	<b>(28,305)</b>	<b>(130,334)</b>
Adjustments between accounting basis & funding basis under regulations (Note 1)	(53,063)	0	159,970	(3,004)	17,078	3,961	124,942	(124,942)	0
<b>Net (Increase)/Decrease before Transfers to Earmarked Reserves</b>	<b>16,371</b>	<b>0</b>	<b>(11,493)</b>	<b>(3,004)</b>	<b>17,078</b>	<b>3,961</b>	<b>22,913</b>	<b>(153,247)</b>	<b>(130,334)</b>
Transfers(to)/from Earmarked Reserves (Note 2)	(14,781)	14,781	17,078	0	(17,078)	0	0	0	0
<b>(Increase)/Decrease in Year</b>	<b>1,590</b>	<b>14,781</b>	<b>5,585</b>	<b>(3,004)</b>	<b>0</b>	<b>3,961</b>	<b>22,913</b>	<b>(153,247)</b>	<b>(130,334)</b>
<b>Balance at 31 March 2015 carried forward</b>	<b>(36,002)</b>	<b>(187,693)</b>	<b>(18,107)</b>	<b>(69,982)</b>	<b>0</b>	<b>(25,661)</b>	<b>(337,445)</b>	<b>(997,209)</b>	<b>(1,334,654)</b>

## Comprehensive Income and Expenditure Statement

2013/2014 Restated			2014/2015		
Gross Expenditure	Gross Income	Net Expenditure	Gross Expenditure	Gross Income	Net Expenditure
£000	£000	£000	£000	£000	£000
19,947	(10,504)	9,443	11,049	(16,459)	(5,410)
16,616	(1,505)	15,111	18,288	(1,201)	17,087
42,285	(7,983)	34,302	43,886	(6,997)	36,889
22,809	(13,666)	9,143	15,248	(12,019)	3,229
354,158	(283,909)	70,249	350,203	(270,517)	79,686
24,486	(7,332)	17,154	27,735	(10,618)	17,117
(16,305)	(122,007)	(138,312)	(56,168)	(120,235)	(176,403)
181,722	(171,164)	10,558	183,522	(166,906)	16,616
106,408	(32,106)	74,302	114,722	(31,218)	83,504
19,171	(19,298)	(127)	19,714	(20,225)	(511)
4,815	0	4,815	6,138	0	6,138
8,070	0	8,070	1,764	0	1,764
<b>784,182</b>	<b>(669,474)</b>	<b>114,708</b>	<b>736,101</b>	<b>(656,395)</b>	<b>79,706</b>
		<b>Cost Of Services</b>			
	(4,132)	Other Operating Expenditure (Note 5)			(4,837)
	65,438	Financing and Investment Income and Expenditure (Note 6)			111,690
	(300,071)	Taxation and Non-Specific Grant Income (Note 7)			(288,588)
	<b>(124,057)</b>	<b>(Surplus) or Deficit on Provision of Services</b>			<b>(102,029)</b>
	(80,237)	(Surplus) or deficit on revaluation of property, plant & equipment assets			(88,653)
	(15,291)	Remeasurement of the net defined benefit liability/(asset)			60,348
	<b>(95,528)</b>	<b>Other Comprehensive Income and Expenditure</b>			<b>(28,305)</b>
	<b>(219,585)</b>	<b>Total Comprehensive Income and Expenditure</b>			<b>(130,334)</b>

## Balance Sheet

31 March 2014		Notes	31 March 2015
£000			£000
1,966,950	Property, Plant & Equipment	10	2,174,946
770	Heritage Assets	12	770
37	Intangible Assets		274
660	Long Term Investments	17	552
755	Long Term Debtors	17	938
<b>1,969,172</b>	<b>Long Term Assets</b>		<b>2,177,480</b>
300,824	Short Term Investments	17	276,673
2,155	Assets Held for Sale	13	34,098
0	Landfill Allowance		0
142	Inventories		245
50,722	Short Term Debtors	21	55,287
44,772	Cash and Cash Equivalents	Cashflow	47,281
<b>398,615</b>	<b>Current Assets</b>		<b>413,584</b>
(275)	Cash and Cash Equivalents	Cashflow	(325)
(10,606)	Short Term Borrowing	17	(10,601)
(71,294)	Short Term Creditors	22	(77,832)
(681)	Receipts in Advance	9	(3,646)
(9,645)	Provisions	23	(8,075)
0	Defra Liability		0
<b>(92,501)</b>	<b>Current Liabilities</b>		<b>(100,479)</b>
(521,497)	Long Term Creditors	20	(607,730)
(12,804)	Provisions	23	(12,487)
(411,024)	Long Term Borrowing	17	(403,675)
(125,641)	Other Long Term Liabilities	15 / 17	(132,039)
<b>(1,070,966)</b>	<b>Long Term Liabilities</b>		<b>(1,155,931)</b>
<b>1,204,320</b>	<b>Net Assets</b>		<b>1,334,654</b>
(360,358)	Usable Reserves	2 / 3	(337,445)
(843,962)	Unusable Reserves	4	(997,209)
<b>(1,204,320)</b>	<b>Total Reserves</b>		<b>(1,334,654)</b>

## Cash Flow Statement

2013/2014		2014/2015
£000		£000
124,057	Net surplus or (deficit) on the provision of services	102,029
(16,165)	Adjustments to net surplus or deficit on the provision of services for non cash movements	(12,003)
(55,994)	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities (Note 1)	(47,026)
51,898	Net cash flows from Operating Activities	43,000
(10,097)	Investing Activities (Note 2)	(28,218)
(8,903)	Financing Activities (Note 3)	(12,323)
32,898	Net increase or (decrease) in cash and cash equivalents	2,459
11,599	Cash and cash equivalents at the beginning of the reporting period	44,497
44,497	<b>Cash and cash equivalents at the end of the reporting period (Note 4)</b>	<b>46,956</b>

### I. Operating Activities

The cash flows for operating activities include the following items:

1,228	Interest received	1,346
(31,266)	Interest paid	(30,076)

The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

30,129	Depreciation	33,233
(106,508)	Impairment and downward valuations	(154,681)
499	Increase / (decrease) in creditors	18,313
(10,944)	(Increase) / decrease in debtors	(6,074)
(37)	(Increase) / decrease in inventories	(102)
(9)	Increase / (decrease) in receipts in advance	2,965
30,734	Movement in pension liability	25,885
892	Increase / (decrease) in provisions	(1,886)
38,836	Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	74,844
243	Other non-cash items charged to the net surplus or deficit on the provision of services	(4,500)
(16,165)		(12,003)

The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financial activities:

(29,213)	Proceeds from the sale of property plant and equipment, investment property and intangible assets	(22,392)
(26,781)	Any other items for which the cash effects are investing or financing cash flows	(24,634)
(55,994)		(47,026)

## 2. Investing Activities

2013/2014		2014/2015
£000		£000
(119,604)	Purchase of property, plant and equipment, investment property and intangible assets	(100,831)
(5,544,229)	Purchase of short-term and long-term investments	(6,249,214)
29,213	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	22,392
5,600,122	Proceeds from short-term and long-term investments	6,273,564
24,401	Other receipts from investing activities	25,871
<b>(10,097)</b>	<b>Net cash flows from investing activities</b>	<b>(28,218)</b>

## 3. Financing Activities

2,403	Other receipts from financing activities	(2,164)
(2,750)	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-balance sheet PFI contracts	(2,834)
(8,556)	Repayments of short-term and long-term borrowing	(7,325)
<b>(8,903)</b>	<b>Net cash flows from financing activities</b>	<b>(12,323)</b>

## 4. Cash and Cash Equivalents

44,772	Cash and bank balances	47,281
(275)	Bank overdraft	(325)
<b>44,497</b>	<b>Total cash and cash equivalents</b>	<b>46,956</b>



## Notes to the Accounts

### I. Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

2014/2015	Usable Reserves					Movement in Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000	£000
<b>Adjustments involving the Capital Adjustment Account:</b>						
<u>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</u>						
Charges for depreciation and impairment of non current assets	(16,156)	(17,078)	0	0	0	33,234
Revaluation losses on Property Plant and Equipment	(12,785)	(1,093)	0	0	0	13,878
Reverse previous reval losses on Prop, Plant & Equip	25,289	143,269	0	0	0	(168,559)
Capital grants and contributions applied	0	0	0	0	13,349	(13,349)
Revenue expenditure funded from capital under statute	(12,211)	0	0	0	0	12,211
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(63,714)	(11,058)	0	0	0	74,772
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>						
Statutory provision for the financing of capital investment	8,804	0	0	0	0	(8,804)
Capital expenditure charged against the General Fund and HRA balances	11,396	25,483	0	0	0	(36,879)
<b>Adjustments involving the Capital Grants Unapplied Account:</b>						
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	26,064	3,070	0	0	(29,134)	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	19,746	(19,746)
<b>Adjustments involving the Capital Receipts Reserve:</b>						
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	841	22,240	(23,081)	0	0	0
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	17,240	0	0	(17,240)
Contribution from the Capital Receipts Reserve towards administrative costs of non current asset disposals	0	(704)	704	0	0	0
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool.	(2,026)	0	2,026	0	0	0
Balance of reserved receipts at year end	0	0	122	0	0	(122)

2014/2015	Usable Reserves					Movement in Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000	£000
<b>Adjustments involving the Deferred Capital Receipts Reserve:</b>						
Transfer to the Capital Receipts Reserve upon receipt of cash	0	0	(15)	0	0	15
<b>Adjustment involving the Major Repairs Reserve:</b>						
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	17,078	0	(17,078)
<b>Adjustments involving the Financial Instruments Adjustment Account:</b>						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	269	(503)	0	0	0	234
<b>Adjustments involving the Pensions Reserve:</b>						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 20)	(49,450)	(8,750)	0	0	0	58,200
Employer's pensions contributions and direct payments to pensioners payable in the year	26,718	5,597	0	0	0	(32,315)
<b>Adjustments involving the Collection Fund Adjustment Account:</b>						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	4,235	0	0	0	0	(4,235)
Amount by which business rates income credited to the Comprehensive Income and Expenditure Statement is different from business rate income calculated for the year in accordance with statutory requirements	(1,428)	0	0	0		1,428
<b>Adjustment involving the Accumulated Absences Account:</b>						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	1,090	(504)	0	0	0	(586)
<b>Total Adjustments</b>	<b>(53,063)</b>	<b>159,970</b>	<b>(3,004)</b>	<b>17,078</b>	<b>3,961</b>	<b>(124,942)</b>

2013/2014 comparative figures	Usable Reserves					
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£000	£000	£000	£000	£000	£000
<b>Adjustments involving the Capital Adjustment Account:</b>						
<u>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement:</u>						
Charges for depreciation and impairment of non current assets	(15,777)	(14,936)	0	0	0	30,713
Reversal of previous impairment loss	0	6,315	0	0	0	(6,315)
Revaluation losses on Property Plant and Equipment	(9,467)	(2,910)	0	0	0	12,377
Reverse previous reval losses on Prop, Plant & Equip	16,940	96,448	0	0	0	(113,388)
Amortisation of intangible assets	(76)	0	0	0	0	76
Capital grants and contributions applied	0	0	0	0	16,365	(16,365)
Revenue expenditure funded from capital under statute	(12,536)	0	0	0	0	12,536
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(23,338)	(13,147)	0	0	0	36,485
<u>Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:</u>						
Statutory provision for the financing of capital investment	8,052	0	0	0	0	(8,052)
Capital expenditure charged against the General Fund and HRA balances	29,749	19,045	0	0	0	(48,794)
<b>Adjustments involving the Capital Grants Unapplied Account:</b>						
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	26,679	102	0	0	(26,781)	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	0	0	19,427	(19,427)
<b>Adjustments involving the Capital Receipts Reserve:</b>						
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	9,508	22,955	(32,880)	0	0	417
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	9,536	0	0	(9,536)
Contribution from the Capital Receipts Reserve towards administrative costs of non current asset disposals	0	(721)	721	0	0	0
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool.	(1,850)	0	1,850	0	0	0
Balance of reserved receipts at year end	0	0	472	0	0	(472)
Transfer from Deferred Capital Receipts Reserve	(2,529)	0	0	0	0	2,529
<b>Adjustments involving the Deferred Capital Receipts Reserve:</b>						
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	32	147	0	0	0	(179)
Transfer to the Capital Receipts Reserve upon receipt of cash	0	0	(23)	0	0	23

2013/2014 comparative figures	Usable Reserves					
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£000	£000	£000	£000	£000	£000
<b>Adjustment involving the Major Repairs Reserve:</b>						
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	14,961	0	(14,961)
<b>Adjustments involving the Financial Instruments Adjustment Account:</b>						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	54	(503)	0	0	0	448
<b>Adjustments involving the Pensions Reserve:</b>						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 20)	(53,102)	(8,963)	0	0	0	62,065
Employer's pensions contributions and direct payments to pensioners payable in the year	26,766	4,565	0	0	0	(31,331)
<b>Adjustments involving the Collection Fund Adjustment Account:</b>						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	2,841	0	0	0	0	(2,841)
Amount by which business rate income credited to the Comprehensive Income and Expenditure Statement is different from business rates income calculated for the year in accordance with statutory requirements	1,207	0	0	0	0	(1,207)
<b>Adjustment involving the Accumulated Absences Account:</b>						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	618	(180)	0	0	0	(438)
<b>Total Adjustments</b>	<b>3,771</b>	<b>108,217</b>	<b>(20,324)</b>	<b>14,961</b>	<b>9,011</b>	<b>(115,636)</b>

## 2. Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in 2014/2015.

	Balance at 31 March 2013	Transfers Out 2013/2014	Transfers In 2013/2014	Balance at 31 March 2014	Transfers Out 2014/2015	Transfers In 2014/2015	Balance at 31 March 2015
<b>General Fund:</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
S106 Agreements	(6,059)	1,618	(1,550)	(5,991)	750	(274)	(5,515)
Business Rates Retention	0	0	(6,070)	(6,070)	0	0	(6,070)
CCG Partnership	(15,698)	1,902	(3,316)	(17,112)	8,421	0	(8,691)
Children's Centres	(2,104)	0	0	(2,104)	943	0	(1,161)
Cleaner Streets	0	0	0	0	0	(1,200)	(1,200)
Contingency	0	847	(1,600)	(753)	0	(347)	(1,100)
Council Tax Equalisation	(4,365)	0	0	(4,365)	0	0	(4,365)
Dedicated Schools Grant	(12,159)	5,784	(6,577)	(12,952)	7,535	(4,873)	(10,290)
Early Loan Redemption	(1,283)	91	(8)	(1,200)	11	(1,162)	(2,351)
Emergency Support Scheme	0	0	(571)	(571)	0	(538)	(1,109)
Employment Project	0	2,026	(6,000)	(3,974)	2,695	(901)	(2,180)
Families First	(596)	0	(372)	(968)	0	(497)	(1,465)
Internal Insurance	(7,278)	1,634	(306)	(5,950)	169	(693)	(6,474)
Leaseholder Insurance Reserve	(1,575)	0	(3)	(1,578)	0	0	(1,578)
LPFA Pensions Deficit Funding	(3,120)	440	0	(2,680)	440	0	(2,240)
Modernisation and Corporate Investment	(7,045)	5,604	(54)	(1,495)	97	(290)	(1,688)
Pay Protection / Redundancy	(3,788)	4,836	(5,509)	(4,461)	7,065	(9,340)	(6,736)
Planned Maintenance of Schools	(17,473)	3,262	(3,511)	(17,722)	4,255	(3,606)	(17,073)
Reablement	0	320	(2,052)	(1,732)	835	(811)	(1,708)
School Development	(1,586)	570	(2,167)	(3,183)	489	(2,100)	(4,794)
Universal Credit Migration	0	0	(2,540)	(2,540)	0	0	(2,540)
Working Neighbourhoods Fund	(3,562)	630	(6)	(2,938)	1,660	0	(1,278)
Other	(88,310)	80,830	(14,507)	(21,987)	11,320	(7,886)	(18,553)
Sub-Total	(176,001)	110,394	(56,719)	(122,326)	46,685	(34,518)	(110,159)
<b>Reserves held for Capital Purposes</b>							
I.T. Systems Replacement	(3,404)	2,478	(2,104)	(3,030)	4,693	(6,932)	(5,269)
Primary Capital Programme	(543)	0	(1,059)	(1,602)	0	(1,180)	(2,782)
Priority Investment Programme	0	0	(61,167)	(61,167)	10,183	(758)	(51,742)
Revenue Support for Capital Programme	(22,238)	27,224	(11,543)	(6,557)	4,127	(11,710)	(14,140)
Vehicle Leasing	(7,480)	761	(1,073)	(7,792)	5,610	(1,419)	(3,601)
Sub-Total	(33,665)	30,463	(76,946)	(80,148)	24,613	(21,999)	(77,534)
<b>Total</b>	<b>(209,666)</b>	<b>140,857</b>	<b>(133,665)</b>	<b>(202,474)</b>	<b>71,298</b>	<b>(56,517)</b>	<b>(187,693)</b>
<b>HRA</b>	<b>0</b>	<b>14,961</b>	<b>(14,961)</b>	<b>0</b>	<b>17,078</b>	<b>(17,078)</b>	<b>0</b>
Major Repairs Reserve	0	14,961	(14,961)	0	17,078	(17,078)	0

### 3. Usable Reserves

#### Capital Grants Unapplied

These are capital grants that are available to finance new capital expenditure but have yet to be applied for that purpose.

2013/2014 £000		2014/2015 £000
(38,632)	<b>Balance at 1 April</b>	(29,622)
(10,417)	Capital grants and contributions unapplied credited to the Comprehensive Income & Expenditure statement	(9,388)
19,427	Application of grants to capital financing transferred to the Capital Adjustment Account	13,349
<b>(29,622)</b>	<b>Balance at 31 March</b>	<b>(25,661)</b>

#### Capital Receipts Reserve

These are usable capital receipts that are available for financing new capital expenditure.

2013/2014 £000		2014/2015 £000
(46,654)	<b>Balance at 1 April</b>	(66,978)
(30,572)	Cash sale proceeds credited as part of the gains/loss on disposal to the Comprehensive Income & Expenditure statement	(20,941)
9,536	Use of receipts to finance new capital expenditure	17,239
721	Contribution towards administrative costs of disposals	704
(9)	Transfer from Deferred Capital Receipts Reserve upon receipt of cash	(6)
<b>(66,978)</b>	<b>Balance at 31 March</b>	<b>(69,982)</b>

### 4. Unusable Reserves

1 April 2013 £000	31 March 2014 £000		31 March 2015 £000
(224,913)	(291,266)	Revaluation Reserve	(354,569)
(917,779)	(1,076,368)	Capital Adjustment Account	(1,249,401)
1,533	1,981	Financial Instruments Adjustment Account	2,215
(2,880)	(506)	Deferred Capital Receipts Reserve	(492)
506,054	521,497	Pensions Reserve	607,730
(3,529)	(6,371)	Council Taxpayers Adjustment Account	(10,606)
0	(1,207)	Business Ratepayers Adjustment Account	222
8,715	8,278	Accumulated Absences Account	7,692
<b>(632,799)</b>	<b>(843,962)</b>	<b>Total Unusable Reserves</b>	<b>(997,209)</b>

#### Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2013/2014 £000		2014/2015 £000
<b>(224,913)</b>	<b>Balance at 1 April</b>	<b>(291,266)</b>
(205,639)	Upward revaluation of assets	(264,675)
0	Newly recognised assets	(1,140)
125,403	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	177,161
<b>(80,236)</b>	<b>Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services</b>	<b>(88,654)</b>
4,995	Difference between fair value depreciation and historical cost depreciation	7,653
8,888	Accumulated gains on assets sold or scrapped	17,698
13,883	Amount written off to the Capital Adjustment Account	25,351
<b>(291,266)</b>	<b>Balance at 31 March</b>	<b>(354,569)</b>

### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 1 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2013/2014 000's		2014/2015 000's
<b>(917,779)</b>	<b>Balance at 1 April</b>	<b>(1,076,368)</b>
0	Adjustment to balance b/fwd	71
<b>(917,779)</b>	<b>Balance at 1 April</b>	<b>(1,076,297)</b>
<b>Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:</b>		
25,718	• Charges for depreciation and impairment of non current assets	25,562
(107,325)	• Revaluation losses on Property, Plant and Equipment	(154,681)
76	• Amortisation of intangible assets	19

12,535	• Revenue expenditure funded from capital under statute	12,139	
36,485	• Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	74,772	
(32,511)		(42,189)	
(8,888)	Adjusting amounts written out of the Revaluation Reserve	(17,698)	
(41,399)	<b>Net written out amount of the cost of non current assets consumed in the year</b>		<b>(59,887)</b>
<b>Capital financing applied in the year:</b>			
(9,536)	• Use of the Capital Receipts Reserve to finance new capital expenditure	(17,239)	
(14,961)	• Use of the Major Repairs Reserve to finance new capital expenditure	(17,078)	
(16,365)	• Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	(15,246)	
(19,427)	• Application of grants to capital financing from the Capital Grants Unapplied Account	(13,349)	
(8,052)	• Statutory provision for the financing of capital investment charged against the General Fund and HRA balances	(8,804)	
(48,794)	• Capital expenditure charged against the General Fund and HRA balances	(36,879)	
(55)	Reserved capital receipts	(122)	
(117,190)			<b>(108,717)</b>
0	Movement in the Donated Assets Account credited to the Comprehensive Income and Expenditure Statement	(4,500)	
0			<b>(4,500)</b>
(1,076,368)	<b>Balance at 31 March</b>		<b>(1,249,401)</b>

### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Authority uses the Account to manage premiums paid on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of the General Fund Balance to the Account in the Movement in Reserves Statement. Over time, the expense is posted back to the General Fund Balance in accordance with statutory arrangements for spreading the burden on council tax. In the Authority's case, this period is the unexpired term that was outstanding on the loans when they were redeemed. As a result, the balance on the Account at 31 March 2015 will be charged to the General Fund until extinguished in 2031/2032.

2013/2014		2014/2015	
£000		£000	
1,533	<b>Balance at 1 April</b>		<b>1,981</b>
0	Premiums incurred in the year and charged to the Comprehensive Income and Expenditure Statement	0	
448	Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	234	
448	Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements		234
1,981	<b>Balance at 31 March</b>		<b>2,215</b>



Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employers' contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a shortfall in the benefits earned by past and current employees and account for the resources that the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2013/2014		2014/2015
£000		£000
<b>506,054</b>	<b>Balance at 1 April</b>	<b>521,497</b>
(15,291)	Actuarial gains or losses on pensions assets and liabilities	60,348
62,065	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	58,200
(31,331)	Employer's pensions contributions and direct payments to pensioners payable in the year	(32,315)
<b>521,497</b>	<b>Balance at 31 March</b>	<b>607,730</b>

Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2013/2014		2014/2015
£000		£000
<b>(2,880)</b>	<b>Balance at 1 April</b>	<b>(506)</b>
0	Adjustment to Balance b/fwd	(1)
(178)	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0
2,552	Transfer to the Capital Receipts Reserve upon receipt of cash	15
<b>(506)</b>	<b>Balance at 31 March</b>	<b>(492)</b>

Council Taxpayers Adjustment Account

The Council Taxpayers Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2013/2014		2014/2015
£000		£000
<b>(3,529)</b>	<b>Balance at 1 April</b>	<b>(6,371)</b>
<b>(2,842)</b>	Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	<b>(4,235)</b>
<b>(6,371)</b>	<b>Balance at 31 March</b>	<b>(10,606)</b>

### Business Ratepayers Adjustment Account

The Business Ratepayers Adjustment Account manages the differences arising from the recognition of business rates income in the Comprehensive Income and Expenditure Statement as it falls due from business ratepayers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2013/2014		2014/2015
£000		£000
<b>0</b>	<b>Balance at 1 April</b>	<b>(1,207)</b>
<b>(1,207)</b>	Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from business rates income calculated for the year in accordance with statutory requirements	<b>1,429</b>
<b>(1,207)</b>	<b>Balance at 31 March</b>	<b>222</b>

### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year e.g. annual leave entitlement carried forward at 31<sup>st</sup> March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2013/2014		2014/2015
£000		£000
<b>8,715</b>	<b>Balance at 1 April</b>	<b>8,278</b>
<b>(8,715)</b>	Settlement or cancellation of accrual made at the end of the preceding year	<b>(8,278)</b>
<b>8,278</b>	Amounts accrued at the end of the current year	<b>7,691</b>
<b>(437)</b>	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	<b>(587)</b>
<b>8,278</b>	<b>Balance at 31 March</b>	<b>7,691</b>

## 5. Other Operating Expenditure

2013/2014		2014/2015
Restated		£000
£000		
<b>1,513</b>	Levies	<b>1,508</b>
<b>1,850</b>	Payments to the Government Housing Capital Receipts Pool	<b>2,026</b>
<b>(7,495)</b>	(Gains) / losses on the disposal of non current assets	<b>(8,371)</b>
<b>(4,132)</b>	<b>Total</b>	<b>(4,837)</b>

## 6. Financing and Investment Income and Expenditure

2013/2014 Restated £000		2014/2015 £000
30,747	Interest payable and similar charges	30,046
21,452	Pensions interest cost and expected return on pensions assets	22,168
14,589	(Gains) / losses on the disposal of Academies	60,923
(1,350)	Interest receivable and similar income	(1,447)
<b>65,438</b>	<b>Total</b>	<b>111,690</b>

## 7. Taxation and Non Specific Grant Income

2013/2014 £000		2014/2015 £000
(69,802)	Council tax income	(72,719)
(74,151)	Non domestic rates	(77,831)
(109,628)	Revenue support grant	(89,932)
(19,709)	Non-ringfenced government grants	(18,972)
(26,781)	Capital grants and contributions	(29,134)
<b>(300,071)</b>	<b>Total</b>	<b>(288,588)</b>

## 8. Amounts Reported for Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice. However, decisions about resource allocation are taken by the Authority on the basis of budget reports analysed across directorates. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- no charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement)
- the cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year

The income and expenditure of the Authority's principal directorates recorded in the budget reports for the year is as follows:

### Income and Expenditure

2014/2015	Adults & Older People	Chief Executive's Dept	Children's Services	Regeneration & Skills	Housing Revenue Accounts	Housing General Fund	Community Safety	Total £000
Fees, charges & other service income	(53,706)	(78,820)	(242,748)	(51,795)	(164,065)	(6,709)	(36,391)	<b>(634,235)</b>
Government grants	(21,699)	(167,061)	(247,660)	(15,740)	(100)	(1,378)	(315)	<b>(453,954)</b>
<b>Total Income</b>	<b>(75,405)</b>	<b>(245,882)</b>	<b>(490,408)</b>	<b>(67,536)</b>	<b>(164,165)</b>	<b>(8,087)</b>	<b>(36,706)</b>	<b>(1,088,189)</b>
Employee expenses	27,998	35,194	203,389	15,759	32,874	2,805	34,430	<b>352,448</b>

Other service expenses	125,041	236,054	365,201	60,892	129,525	11,078	31,254	<b>959,045</b>
Support service recharges	2,814	12,785	4,933	3,968	7,349	539	3,830	<b>36,218</b>
<b>Total Expenditure</b>	<b>155,853</b>	<b>284,033</b>	<b>573,522</b>	<b>80,618</b>	<b>169,748</b>	<b>14,422</b>	<b>69,513</b>	<b>1,347,710</b>
<b>Net Expenditure</b>	<b>80,448</b>	<b>38,151</b>	<b>83,114</b>	<b>13,083</b>	<b>5,583</b>	<b>6,336</b>	<b>32,807</b>	<b>259,521</b>

**Income and Expenditure**  
**2013/2014 – Comparatives**

	<b>Adults &amp; Older People</b>	<b>Chief Executive's Dept</b>	<b>Children's Services</b>	<b>Regeneration &amp; Skills</b>	<b>Housing Revenue Accounts</b>	<b>Housing General Fund</b>	<b>Community Safety</b>	<b>Total £000</b>
Fees, charges & other service income	(52,882)	(99,825)	(251,444)	(48,590)	(161,125)	(5,587)	(33,503)	<b>(652,956)</b>
Government grants	(20,766)	(169,723)	(249,083)	(15,112)	(100)	(1,229)	(352)	<b>(456,365)</b>
<b>Total Income</b>	<b>(73,648)</b>	<b>(269,548)</b>	<b>(500,527)</b>	<b>(63,702)</b>	<b>(161,225)</b>	<b>(6,816)</b>	<b>(33,855)</b>	<b>(1,109,321)</b>
Employee expenses	27,346	35,904	211,850	15,420	32,051	2,818	32,207	<b>357,596</b>
Other service expenses	119,506	263,444	370,682	57,542	116,739	9,421	32,072	<b>969,406</b>
Support service recharges	3,358	13,953	5,127	4,429	7,696	594	3,936	<b>39,093</b>
<b>Total Expenditure</b>	<b>150,210</b>	<b>313,301</b>	<b>587,659</b>	<b>77,391</b>	<b>156,486</b>	<b>12,833</b>	<b>68,215</b>	<b>1,366,095</b>
<b>Net Expenditure</b>	<b>76,562</b>	<b>43,753</b>	<b>87,132</b>	<b>13,689</b>	<b>(4,739)</b>	<b>6,017</b>	<b>34,360</b>	<b>256,774</b>

**Reconciliation of Directorate Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement**

This reconciliation shows how the figures in the analysis of directorate income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

<b>2013/2014</b>		<b>2014/2015</b>
<b>£000</b>		<b>£000</b>
<b>256,774</b>	Net expenditure in the Directorate analysis	259,521
<b>(124,215)</b>	Amounts in the Comprehensive Income and Expenditure Statement not reported to management in the analysis	(148,642)
<b>(17,849)</b>	Amounts included in the analysis not included in the Comprehensive Income and Expenditure Statement	(31,172)
<b>114,710</b>	<b>Cost of Services in Comprehensive Income and Expenditure Statement</b>	<b>79,707</b>

**Reconciliation to Subjective Analysis**

This reconciliation shows how the figures in the analysis of directorate income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

<b>2014/2015</b>	<b>Directorate Analysis</b>	<b>Services and Support Services not in Analysis</b>	<b>Amounts not reported to management for decision making</b>	<b>Amounts not included in I&amp;E</b>	<b>Allocation of Recharges</b>	<b>Cost of Services</b>	<b>Corporate Amounts</b>	<b>Total</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Fees, charges & other service income	(634,234)	0	0	58,574	369,402	(206,260)	0	<b>(206,260)</b>

Royal Borough of Greenwich - 2014/2015 Statement of Accounts

Interest and investment income	0	0	0	0	0	0	(1,447)	(1,447)
Income from council tax	0	0	0	0	0	0	(72,719)	(72,719)
Government grants and contributions	(453,954)	0	0	3,819	0	(450,135)	(215,869)	(666,004)
<b>Total Income</b>	<b>(1,088,189)</b>	<b>0</b>	<b>0</b>	<b>62,392</b>	<b>369,402</b>	<b>(656,395)</b>	<b>(290,035)</b>	<b>(946,430)</b>
Employee expenses	352,448	0	3,131	0	(91,268)	264,311	22,168	286,479
Other service expenses	938,888	0	(30,328)	(73,408)	(278,134)	557,018	0	557,018
Support Service recharges	36,218	0	0	0	0	36,218	0	36,218
Depreciation, amortisation and impairment	0	0	(121,445)	0	0	(121,445)	0	(121,445)
Interest Payments	18,648	0	0	(18,648)	0	0	30,046	30,046
Precepts & Levies	1,508	0	0	(1,508)	0	0	1,508	1,508
Payments to Housing Capital Receipts Pool	0	0	0	0	0	0	2,026	2,026
Gain or Loss on Disposal of Non Current Assets	0	0	0	0	0	0	52,552	52,552
<b>Total expenditure</b>	<b>1,347,710</b>	<b>0</b>	<b>(148,642)</b>	<b>(93,565)</b>	<b>(369,402)</b>	<b>736,102</b>	<b>108,300</b>	<b>844,402</b>
<b>Surplus or deficit on the provision of services</b>	<b>259,521</b>	<b>0</b>	<b>(148,642)</b>	<b>(31,172)</b>	<b>0</b>	<b>79,707</b>	<b>(181,735)</b>	<b>(102,028)</b>

2013/2014 - Comparatives	Directorate Analysis	Services and Support Services not in Analysis	Amounts not reported to management for decision making	Amounts not included in I&E	Allocation of Recharges	Cost of Services	Corporate Amounts	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Fees, charges & other service income	(652,956)	0	0	70,273	352,954	(229,729)	0	(229,729)
Interest and investment income	0	0	0	0	0	0	(1,350)	(1,350)
Income from council tax	0	0	0	0	0	0	(69,802)	(69,802)
Government grants and contributions	(456,365)	0	0	7,554	0	(448,811)	(230,270)	(679,081)
<b>Total Income</b>	<b>(1,109,321)</b>	<b>0</b>	<b>0</b>	<b>77,827</b>	<b>352,954</b>	<b>(678,540)</b>	<b>(301,422)</b>	<b>(979,962)</b>
Employee expenses	357,596	0	8,844	0	(84,200)	282,240	21,452	303,692
Other service expenses	948,787	0	(41,719)	(75,059)	(229,661)	602,348	0	602,348
Support Service recharges	39,093	0	0	0	(39,093)	0	0	0
Depreciation, amortisation and impairment	0	0	(91,340)	0	0	(91,340)	0	(91,340)
Interest Payments	19,106	0	0	(19,106)	0	0	30,748	30,748
Precepts & Levies	1,513	0	0	(1,513)	0	0	1,513	1,513
Payments to Housing Capital Receipts Pool	0	0	0	0	0	0	1,850	1,850
Gain or Loss on Disposal of Non Current Assets	0	0	0	0	0	0	7,094	7,094
<b>Total expenditure</b>	<b>1,366,095</b>	<b>0</b>	<b>(124,215)</b>	<b>(95,678)</b>	<b>(352,954)</b>	<b>793,248</b>	<b>62,657</b>	<b>855,905</b>
<b>Surplus or deficit on the provision of services</b>	<b>256,774</b>	<b>0</b>	<b>(124,215)</b>	<b>(17,851)</b>	<b>0</b>	<b>114,708</b>	<b>(238,765)</b>	<b>(124,057)</b>

## 9. Grant Income

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2014/2015.

	2013/2014 £000	2014/2015 £000
Dedicated Schools Grant	(223,736)	(218,942)
Education Funding Agency	(9,777)	(7,863)
Pupil Premium	(11,830)	(14,955)
Rent Allowance Subsidy	(93,991)	(95,761)
Rent Rebate Subsidy	(65,301)	(64,719)
Benefit Administration Grant	(2,689)	(3,223)
Discretionary Housing Payment	(1,352)	(1,212)
Public Health Grant	(18,277)	(19,061)
Private Finance Initiative – Building Schools for the Future	(12,291)	(12,291)
Private Finance Initiative – Neighbourhood Resource Centres	(2,091)	(2,091)
Infants Free School Meal Grant	0	(1,757)
Skills Funding Agency	(1,990)	(1,613)
Local Implementation and Planning Grant	(637)	(1,529)
Other Miscellaneous Grants	(4,850)	(5,118)
<b>Total</b>	<b>(448,812)</b>	<b>(450,135)</b>

The Authority has received a number of grants and contributions that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at the year-end are as follows:

### Capital Grant Receipts in Advance

	2014/2015 £000
Transforming Care	(100)
Targeted Basic Need	(2,407)
<b>Total</b>	<b>(2,507)</b>

### Revenue Grant Receipts in Advance

	2014/2015 £000
Standards Fund	(660)
Skills Funding Agency	(478)
<b>Total</b>	<b>(1,138)</b>

## 10. Property, Plant and Equipment

### Movements in 2014/2015:

	<b>Council Dwellings</b>	<b>Other Land and buildings</b>	<b>Vehicles Plant Furniture and Equipment</b>	<b>Infrastructure assets</b>	<b>Community assets</b>	<b>Surplus assets</b>	<b>Assets under construction</b>	<b>Total Property Plant and Equipment</b>	<b>PFI assets within PPE</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Cost or valuation</b>									
At 1 April 2014	1,013,964	836,859	15,115	136,324	6,214	3,874	41,690	2,054,040	112,760
Adjustment to Bal b/fwd	0	0	0	0	0	0	(71)	(71)	0
Additions	39,665	26,314	8,906	10,547	452	503	19,418	105,805	35
Revaluation increases/ (decreases) recognised in Revaluation Reserve	138,660	87,336	0	0	0	1,115	0	227,111	0
Revaluation increases/ (decreases) recognised in Surplus/ Deficit on Provision of Services	(1,094)	(12,785)	0	0	0	0	0	(13,879)	0
Derecognise - Disposals	(11,241)	(62,835)	(2,967)	0	(673)	0	0	(77,716)	(39,528)
Derecognise - Other	0	0	0	(710)	(162)	0	0	(872)	0
Assets reclassified (to)/from Held for Sale	0	(28,361)	0	0	0	0	0	(28,361)	0
Other movements in cost or valuation	0	22,067	0	0	0	5,794	(27,861)	0	0
<b>At 31 March 2015</b>	<b>1,179,954</b>	<b>868,595</b>	<b>21,054</b>	<b>146,161</b>	<b>5,831</b>	<b>11,286</b>	<b>33,176</b>	<b>2,266,057</b>	<b>73,267</b>
<b>Accumulated depreciation and Impairment</b>									
At 1 April 2014	(51,725)	2,125	(10,555)	(26,495)	(55)	(385)	0	(87,090)	0

Depreciation charge	(15,619)	(12,598)	(1,787)	(2,231)	(11)	(969)	0	(33,215)	(1,920)
Depreciation written out to the Revaluation Reserve	15,436	11,065	0	0	0	970	0	27,471	1,219
Impairment losses reversals recognised in the Revaluation Reserve	0	(2,492)	0	0	0	0	0	(2,492)	0
Derecognise - Disposals	183	1,035	2,919	0	0	0	0	4,137	701
Derecognise - Other	0	0	0	12	66	0	0	78	0
Other movements in depreciation and Impairment	0	3	0	0	0	(3)	0	0	0
<b>At 31 March 2015</b>	<b>(51,725)</b>	<b>(862)</b>	<b>(9,423)</b>	<b>(28,714)</b>	<b>0</b>	<b>(387)</b>	<b>0</b>	<b>(91,111)</b>	<b>0</b>

**Net Book Value**

<b>At 31 March 2014</b>	<b>962,239</b>	<b>838,984</b>	<b>4,560</b>	<b>109,829</b>	<b>6,159</b>	<b>3,489</b>	<b>41,690</b>	<b>1,966,950</b>	<b>112,760</b>
<b>At 31 March 2015</b>	<b>1,128,229</b>	<b>867,733</b>	<b>11,631</b>	<b>117,447</b>	<b>5,831</b>	<b>10,898</b>	<b>33,176</b>	<b>2,174,946</b>	<b>73,267</b>



**Comparative Movements in 2013/2014:**

	<b>Council Dwellings</b>	<b>Other Land and buildings</b>	<b>Vehicles Plant Furniture and Equipment</b>	<b>Infrastructure assets</b>	<b>Community assets</b>	<b>Surplus assets</b>	<b>Assets under construction</b>	<b>Total Property Plant and Equipment</b>	<b>PFI assets within PPE</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Cost or valuation</b>									
At April 2013	910,567	715,371	14,476	131,192	6,459	11,908	20,495	1,810,468	103,286
Additions	32,286	50,960	736	5,668	282	0	26,554	116,486	199
Revaluation increases/ (decreases) recognised in Revaluation Reserve	84,489	82,549	0	0	0	371	0	167,409	9,275
Revaluation increases/ (decreases) recognised in Surplus/ Deficit on Provision of Services	(2,910)	(9,625)	0	0	0	0	0	(12,535)	0
Derecognise - Disposals	(10,590)	(16,090)	(97)	0	0	(340)	0	(27,117)	0
Derecognise - Other	0	0	0	(536)	(135)	0	0	(671)	0
Other movements in cost or valuation	122	13,694	0	0	(392)	(8,065)	(5,359)	0	0
<b>At 31 March 2014</b>	<b>1,013,964</b>	<b>836,859</b>	<b>15,115</b>	<b>136,324</b>	<b>6,214</b>	<b>3,874</b>	<b>41,690</b>	<b>2,054,040</b>	<b>112,760</b>
<b>Accumulated depreciation and Impairment</b>									
At 1 April 2013	(51,725)	(2,151)	(8,911)	(24,357)	(44)	(543)	0	(87,731)	(271)
Depreciation charge	(14,423)	(11,765)	(1,693)	(2,147)	(11)	(40)	0	(30,079)	(1,838)
Depreciation written out to the Revaluation	14,251	13,664	0	0	0	58	0	27,973	2,109

Reserve

Depreciation written out to the Surplus/Deficit on the Provision of Services	0	25	0	0	0	0	0	25	0
Impairment losses reversals recognised in the Revaluation Reserve	0	(3,212)	0	0	0	0	0	(3,212)	0
Impairment losses reversals recognised in the Surplus/Deficit on the Provision of Services	0	5,655	0	0	0	0	0	5,655	0
Derecognise - Disposals	172	47	49	0	0	2	0	270	0
Derecognise - Other	0	0	0	9	0	0	0	9	0
Other movements in depreciation and Impairment	0	(138)	0	0	0	138	0	0	0
<b>At 31 March 2014</b>	<b>(51,725)</b>	<b>2,125</b>	<b>(10,555)</b>	<b>(26,495)</b>	<b>(55)</b>	<b>(385)</b>	<b>0</b>	<b>(87,090)</b>	<b>0</b>
<b>Net Book Value</b>									
<b>At 31 March 2013</b>	<b>858,842</b>	<b>713,220</b>	<b>5,565</b>	<b>106,835</b>	<b>6,415</b>	<b>11,365</b>	<b>20,495</b>	<b>1,722,737</b>	<b>1,030,151</b>
<b>At 31 March 2014</b>	<b>962,239</b>	<b>838,984</b>	<b>4,560</b>	<b>109,829</b>	<b>6,159</b>	<b>3,489</b>	<b>41,690</b>	<b>1,966,950</b>	<b>1,127,760</b>

Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Council Dwellings – 40 years
- Other Land and Buildings – 40 - 125 years
- Vehicles, Plant, Furniture and Equipment – 1- 11 years
- Infrastructure – 30 - 120 years
- Surplus – 1 - 40 years
- Community Assets – The majority of these assets are not depreciated as they have an indeterminable life. Where a community asset is being used as an operational building, then it has been depreciated in line with the policy relating to that category of asset.

### Capital Commitments

As at 31<sup>st</sup> March 2015, the Authority had entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment in 2014/2015 and future years budgeted to cost £36.1m. Similar commitments at 31<sup>st</sup> March 2014 were £60.2m. The major commitments are:

- Housing Revenue Account projects - £21.9m
- Building Schools for the Future - £1.3m
- Schools Capital Programme - £2.9m
- Vehicle Replacement Programme - £4.1m
- Leisure - £2.3m

### Non Current Assets – Schools

Crown Woods and Woolwich Polytechnic converted to academy status during the year. This has resulted in the disposal of their property, plant & equipment from the Authority's balance sheet for nil consideration. These assets were classed as Other Land & Buildings within Property, Plant and Equipment at values of £38.8m and £22.1m respectively.

### Revaluations

The Authority carries out a rolling programme that ensures all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. All valuations were carried out internally. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimations set out in the professional standards of the Royal Institution of Chartered Surveyors. In estimating fair value, regard has been given to the nature of the property by reference to its use, location, size, method of construction, age, all other relevant matters, and the prevailing market forces.

The Valuer has advised that there has been a significant movement in 2014/15 for those assets with a residential element to the valuation process. A further revaluation has been undertaken as at 31 March 2015 to ensure that the carrying value of non-dwellings is not materially different from their fair value as at that date. With over 90% of Other Land and Buildings (not carried at historic cost) within PPE (measured with reference to their opening value) revalued at the end of the reporting period, valuers have provided sufficient support that the values of residual assets have not moved significantly during the year. Dwellings are valued as at 31 March 2015.

As a result of this, the valuation gains have resulted in significant reversals of losses that were charged to the I&E in previous years, totalling £168.559m.

The programme of revaluations is shown in the table below:

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, furniture & Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total Property, Plant and Equipment
Carried at historic cost	0	0	11,631	117,447	5,831	0	33,176	168,085

Valued at  
fair value as  
at:

31 March 2015	1,128,229	829,651	0	0	0	8,889	0	1,966,769
31 March 2014	0	38,082	0	0	0	2,010	0	40,092
<b>Total Net Book Total</b>	<b>1,128,229</b>	<b>867,733</b>	<b>11,631</b>	<b>117,447</b>	<b>5,831</b>	<b>10,899</b>	<b>33,176</b>	<b>2,174,946</b>

## 11. Impairment Losses

The Valuer has assessed the overall asset portfolio with regards to impairment.

As part of a significant redevelopment of Willowdene School, elements of the existing premises have been removed from use, thereby resulting in an impairment.

The total impairment charge of £2.492m has been charged to the Revaluation Reserve.

## 12. Heritage Assets

	Art Collection	Mayor's Regalia	Other	Total Assets
	£000	£000	£000	£000
<b>Cost or Valuation</b>				
As at 1 <sup>st</sup> April 2013	322	291	157	770
Total Additions	0	0	0	0
<b>As at 31 March 2014</b>	<b>322</b>	<b>291</b>	<b>157</b>	<b>770</b>

	Art Collection	Mayor's Regalia	Other	Total Assets
	£000	£000	£000	£000
<b>Cost or Valuation</b>				
As at 1 <sup>st</sup> April 2014	322	291	157	770
Total Additions	0	0	0	0
<b>As at 31 March 2015</b>	<b>322</b>	<b>291</b>	<b>157</b>	<b>770</b>

Heritage assets include (but are not limited to):

- statues
- furniture
- clocks
- paintings / pictures
- archaeological items
- archive material.

Many heritage assets are accessioned to the Arts Council England Accredited Collections of the Royal Borough of Greenwich, housed at the Heritage Centre, Woolwich and managed on behalf of the Council by Royal Greenwich Heritage Trust. Items of 'civic regalia', are not accessioned to the museum collections, but are cared for by the Mayor's Office at Town Hall, Woolwich. In the first instance enquiries regarding specific heritage assets, their conservation, care and access should be directed to:

Heritage & Interpretation Manager  
 Royal Greenwich Heritage Trust  
 Heritage Centre  
 Royal Arsenal  
 Woolwich  
 London  
 SE18 4DX

### 13. Assets Held for Sale

	2013/2014	2014/2015
	£000	£000
<b>Balance outstanding at start of year</b>	<b>9,676</b>	<b>2,155</b>
Assets newly classified as held for sale:		
Property, Plant and Equipment	0	28,361
Revaluation gains	1,455	3,982
Assets sold	(8,976)	(400)
<b>Balance outstanding at year-end</b>	<b>2,155</b>	<b>34,098</b>

### 14. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement, a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The Capital Financing Requirement is analysed in the second part of the note.

Capital Expenditure and Capital Financing		
2013/2014		2014/2015
£000		£000
<b>590,604</b>	<b>Opening Capital Financing Requirement</b>	<b>602,278</b>
	<b>Capital Investment</b>	
116,486	Property, Plant and Equipment	100,165
12,536	Revenue expenditure Funded from Capital under Statute	12,139
	<b>Sources of Finance</b>	
(9,536)	Capital receipts	(17,240)
(50,753)	Government grants and other contributions	(45,674)
(48,952)	Direct revenue contributions	(36,880)
(8,052)	MRP / loans fund principal	(8,803)
(55)	Reserved capital receipts	(122)
<b>602,278</b>	<b>Closing Capital Financing Requirement</b>	<b>605,863</b>

Explanation of Movement in Year		
1,143	Increase in underlying need to borrow (supported by government financial assistance)	1,020
10,531	Increase in underlying need to borrow (unsupported by government financial assistance)	2,565
<b>11,674</b>	<b>Increase / (decrease) in Capital Financing Requirement</b>	<b>3,585</b>

## 15. Private Finance Initiatives and Similar Contracts

The Authority has two PFI contracts.

### I. Provision of Neighbourhood Resource Centres (NRCs).

A PFI agreement was signed in 2002 for the provision of three Centres. The three NRCs were designed to replace the Authority's four Homes for Elderly People (HEP) and deliver a range of high quality services for older people. The NRCs opened between May and August 2004 and provide residential and nursing care beds and a day-care service. The contract is for 30 years. The NRCs are on three sites provided by the Authority. The Authority is leasing the sites to the Provider for 30 years at nil value. The sites will be returned to the Authority for nil consideration at the end of the contract.

In accordance with the Code of Practice on Local Authority Accounting the assets provided under the PFI contract and the sites provided by the Authority are recognised on the authority's Balance Sheet. Movements in value are detailed in the analysis movement on Property, Plant and Equipment.

Under this contract the Authority paid £9.904m in 2014/2015. The Authority is required to make the following payments to the Provider:

Year	Payment for Services	Interest	Reimbursement of capital expenditure
	£000	£000	£000
2015/2016	8,392	1,525	123
2016/2017 to 2019/2020	34,357	6,128	1,705
2020/2021 to 2024/2025	48,535	6,096	3,070
2025/2026 to 2029/2030	55,367	4,214	4,309
2030/2031 to 2034/2035	53,586	2,108	7,808
<b>Total</b>	<b>200,237</b>	<b>20,071</b>	<b>17,015</b>

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred in providing the NRCs and interest payable. The payments under this PFI agreement are partially linked to Retail Price Index adjustments on an annual basis, and can be reduced if the contractor fails to meet the service or availability standards set-out in the contract.

The liability outstanding to pay the contractor for the capital expenditure incurred is as follows:

	2013/2014	2014/2015
	£000	£000
Balance outstanding at start of year	17,242	17,127
Payments during the year	(115)	(112)
<b>Balance outstanding at year-end</b>	<b>17,127</b>	<b>17,015</b>

The Authority has the right to terminate the contract provided it compensates the contractor in full for all costs incurred, including the repayment of outstanding debt.

In accordance with the contract, the Authority may opt to refinance the PFI through the contractor. In such instances, any refinancing gains would be shared between the Authority and contractor.

There have been no changes to the contract or financing arrangements during the year.

## 2. Provision of two secondary schools.

The Authority entered into an agreement in 2009 for the provision of two schools, Crown Woods and Thomas Tallis. The schools came into operation during 2011/2012 and the contract runs for 25 years. The sites were made available to the operator at nil value for the duration of the contract.

In accordance with the Code of Practice on Local Authority Accounting the assets provided under the PFI contract and the sites provided by the Authority were recognised on the Authority's Balance Sheet. Subsequent movements are detailed in the analysis movement on Property, Plant and Equipment.

Under this contract the Authority made payments totalling £14.936m in 2014/2015. The Authority is required to make the following payments to the Provider:

Year	Payment for Services	Interest	Reimbursement of capital expenditure
	£000	£000	£000
2015/2016	3,129	9,331	2,096
2016/2017 to 2019/2020	14,157	35,064	10,047
2020/2021 to 2024/2025	24,777	37,269	14,581
2025/2026 to 2029/2030	33,210	26,811	19,776
2030/2031 to 2034/2035	38,590	14,441	30,352
2035/2036 to 2036/2037	8,382	2,825	16,073
<b>Total</b>	<b>122,245</b>	<b>125,741</b>	<b>92,925</b>

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred in providing the NRCs and interest payable. The payments under this PFI agreement are partially linked to Retail Price Index adjustments on an annual basis, and can be reduced if the contractor fails to meet the service, availability or reporting standards set-out in the contract.

The liability outstanding to pay the contractor for the capital expenditure incurred is as follows:

	2013/2014	2014/2015
	£000	£000
Balance outstanding at service commencement	97,113	95,090
Payments during the year	(2,023)	(2,165)
<b>Balance outstanding at year-end</b>	<b>95,090</b>	<b>92,925</b>

The Authority has the right to terminate the contract provided it compensates the contractor in full for all costs incurred, including the repayment of outstanding debt.

In accordance with the contract, the Authority may opt to refinance the PFI through the contractor. In such instances, any refinancing gains would be shared between the Authority and contractor.

During 2014/15, Crown Woods School converted to become an Academy. Although the asset has been derecognised from the balance sheet, the authority remains party to the liability, although the financing of which is predominantly achieved via PFI credits from the Government.

There have been no changes to the contract or financing arrangements during the year.

### 3. S106 Liabilities

Section 106 receipts are monies paid to the Council by developers in relation to the granting of planning permission and typically detail works that are required to be carried out or relate to the provision of new facilities as a result of that permission (e.g. affordable homes, early years provision). These sums are ring-fenced and can only be spent as part of an agreement with the developer. As at 31 March 2015, the Council held £22.641m of S106 liabilities.

## 16. Leases

### Authority as Lessee

#### Finance Leases

The Authority has one industrial estate (Thistlebrook) and some IT and telecommunications equipment under finance leases. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

	2013/2014	2014/2015
	£000	£000
Vehicles, Plant , Furniture and Equipment	1,035	382

N.B. Thistlebrook Industrial Estate is held on the Balance Sheet at £1.

The Authority is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:



	2013/2014	2014/2015
	£000	£000
Finance lease liabilities (net present value of minimum lease payments):		
• Current	640	248
• Non-current	2,152	1,677
Finance costs payable in future years	5,684	5,578
<b>Minimum lease payments</b>	<b>8,476</b>	<b>7,503</b>

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	2013/2014	2014/2015	2013/2014	2014/2015
	£000	£000	£000	£000
Not later than one year	746	330	640	248
Later than one year and not later than five years	802	326	479	6
Late than five years	6,928	6,847	1,673	1,671
<b>Total</b>	<b>8,476</b>	<b>7,503</b>	<b>2,792</b>	<b>1,925</b>

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2014/2015 contingent rents payable by the Authority were £179,082 (2013/2014: £179,082).

The Authority has sub-let some units of the industrial estate held under the finance lease. At 31 March 2015 the minimum payments expected to be received under non-cancellable sub-leases was £420,813 (£903,143 at 31 March 2014).

## Operating Leases

### Property

The Authority has acquired some land and a number of buildings to assist with service provision throughout the Borough.

The future minimum lease payments due under non-cancellable leases in future years are:

	2013/2014	2014/2015
	£000	£000
Not later than one year	968	1,020
Later than one year and not later than five years	3,758	3,787
Later than five years	7,762	10,385
<b>Minimum Lease payments</b>	<b>12,488</b>	<b>15,192</b>

The leases are held for a variety of reasons and are charged to their relevant service line in the Comprehensive Income & Expenditure Statement. The lease payments recognised as an expense in the period total £1,052,554 (£1,209,162 in 2013/2014).

The Authority has sub-let some of the assets held under the above operating leases. At 31 March 2015 the minimum payments expected to be received under non-cancellable sub-leases was £2,251,125 (£2,517,625 at 31 March 2014).

**External Leasing****Vehicles and Plant**

The Authority undertook a 3 year lease of two electric vehicles during the year, the amount paid in respect of these vehicles was £8,226. The minimum lease payments due under these non-cancellable leases in future years are:

	2013/2014	2014/2015
	£000	£000
Not later than one year	0	8
Later than one year and not later than five years	0	8
<b>Minimum Lease payments</b>	<b>0</b>	<b>16</b>

All other primary operating lease agreements held by the Authority in respect of vehicles and plant had expired by the 31<sup>st</sup> March 2010. Secondary operating leases are renewed for a one year period subject to three months' notice. The amount paid in respect of lease agreements in 2014/15 was £101,091 (£149,351 in 2013/2014).

At 31<sup>st</sup> March 2015 the Authority's future liability is dependent on operational decisions to extend leases for a further year or give notice to terminate. Lease rentals are paid in advance.

**Internal Leasing**

The Authority operates an internal leasing fund for the acquisition of vehicles used principally in the provision of waste collection, building maintenance, street cleansing and passenger services.

In 2014/15 the Authorities' accounts include expenditure to the value of £8,905,726 (£761,248 in 2013/2014), which was funded by the internal leasing fund.

Repayments were made to the fund in 2014/15 totalling £1,138,805 (£986,935 in 2013/2014). The repayments are made to the fund to enable future replacement and are based on the expected primary life of the vehicle.

**Authority as Lessor****Finance Leases**

The Authority has leased out part of a Car Park (Calderwood Street) to a Building Management company on a finance lease with a remaining term of 112 years.

The Authority has a gross investment in the lease, made up of the minimum lease payments expected to be received over the remaining term and the residual value anticipated for the property when the lease comes to an end. The minimum lease payments comprise settlement of the long-term debtor for the interest in the property acquired by the lessee and finance income that will be earned by the Authority in future years whilst the debtor remains outstanding. The gross investment is made up of the following amounts:

	2013/2014	2014/2015
	£000	£000
Finance lease debtor (net present value of minimum lease payments):		
• Non-current	308	308
Unearned finance income	8,147	8,072
<b>Gross Investment in the Lease</b>	<b>8,455</b>	<b>8,380</b>

The gross investment in the lease and the minimum lease payments will be received in the following periods:

	Gross Investment in the Lease		Minimum Lease Payments	
	2013/2014	2014/2015	2013/2014	2014/2015
	£000	£000	£000	£000
Not later than one year	75	75	75	75
Later than one year and not later than five years	299	299	299	299
Later than five years	8,081	8,006	8,081	8,006
<b>Minimum Lease Payments</b>	<b>8,455</b>	<b>8,380</b>	<b>8,455</b>	<b>8,380</b>

There have been no contingent rents received in respect of the Calderwood Street Car Park lease in 2014/2015 (£nil in 2013/2014).

### Academies

Woolwich Polytechnic and Crown Woods College converted to academy status during the year. Under the provisions of the Academies Act 2010 the Authority has issued 125 year finance leases for nil consideration where a school has converted to an Academy.

### **Operating Leases**

The Authority leases out property and equipment under operating leases for the following purposes:

- For the provision of community services, such as sports facilities and community centres.
- For economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

	2013/2014	2014/2015
	£000	£000
Not later than one year	4,079	3,707
Later than one year and not later than five years	12,757	11,483
Later than five years	21,202	19,010
<b>Minimum Lease payments</b>	<b>38,038</b>	<b>34,200</b>

There have been no contingent rents received under operating lease agreements in 2014/2015 (£nil in 2013/2014).

## **17. Financial Instruments**

### Categories of Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

Long Term		Short Term	
2013/2014	2014/2015	2013/2014	2014/2015
£000	£000	£000	£000

	Long Term		Short Term	
<b>Investments</b>				
Loans and Receivables	660	552	96,056	41,972
Available for Sale Financial Assets	0	0	204,768	234,701
<b>Total Investments</b>	<b>660</b>	<b>552</b>	<b>300,824</b>	<b>276,673</b>
<b>Debtors*</b>				
Loans and Receivables	755	938	42,081	36,244
<b>Total Debtors</b>	<b>755</b>	<b>938</b>	<b>42,081</b>	<b>36,244</b>
<b>Cash at Bank / In Hand</b>			<b>44,772</b>	<b>47,281</b>
<b>Cash Overdrawn</b>			<b>(275)</b>	<b>(325)</b>
<b>Borrowings</b>				
Financial Liabilities at amortised cost	(411,024)	(403,675)	(10,606)	(10,601)
<b>Total Borrowings</b>	<b>(411,024)</b>	<b>(403,675)</b>	<b>(10,606)</b>	<b>(10,601)</b>
<b>Other Long Term Liabilities</b>				
PFI and Finance Lease Liabilities	(112,091)	(109,397)	(2,917)	(2,467)
<b>Total Other Long Term Liabilities</b>	<b>(112,091)</b>	<b>(109,397)</b>	<b>(2,917)</b>	<b>(2,467)</b>
<b>Creditors*</b>				
Financial Liabilities at amortised cost	0	0	(57,573)	(60,377)
<b>Total Creditors</b>	<b>0</b>	<b>0</b>	<b>(57,573)</b>	<b>(60,377)</b>

\* The figure for creditors excludes prepaid income of £5.281m (2013/2014 £0.400m) and also excludes Collection Fund entries of £12.174m (2013/2014 £13.321m). The figure for debtors (net of bad debts provision) excludes prepayments of £1.618m (2013/2014 £1.692m) and also excludes Collection Fund and Government entries of £17.425m (2013/2014 £6.949m).

### Income, Expense, Gains and Losses

£000	2013/2014			2014/2015	
	Financial Liabilities measured at amortised cost	Financial Assets: Loans and Receivables	Financial Assets: Available for Sale	Financial Liabilities measured at amortised cost	Financial Assets: Loans and Receivables Financial Assets: Available for Sale
Interest Expense	(30,747)			(30,046)	
<b>Total Expense in Surplus or Deficit on the Provision of Services</b>	<b>(30,747)</b>			<b>(30,046)</b>	
Interest Income		487	697	306	1,047
<b>Total Income in Surplus or Deficit on the Provision of Services</b>		<b>487</b>	<b>697</b>	<b>306</b>	<b>1,047</b>

Fair Values of Assets and Liabilities

Financial liabilities, financial assets represented by loans and receivables and long-term debtors and creditors are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- based on rates for equivalent loans at that date (premature redemption rates for PWLB)
- no impairment is recognised
- the fair value of trade and other receivables is taken to be the invoiced or billed amount.
- where an instrument will mature in the next 12 months, carrying amount is assumed to approximate to fair value.

The fair values calculated are as follows:

	31 March 2014		31 March 2015	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£000	£000	£000	£000
Financial Liabilities	(536,913)	(599,271)	(526,465)	(776,281)
Creditors	(57,573)	(57,573)	(60,377)	(60,377)

The fair value of the liabilities is higher than the carrying amount because the Authority's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the prevailing rates at the Balance Sheet date. This shows a notional future loss (based on economic conditions at 31 March 2015) arising from a commitment to pay interest to lenders above current market rates.

	31 March 2014		31 March 2015	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£000	£000	£000	£000
Loans and Receivables	141,488	142,291	89,805	89,852
Available for Sale	204,768	204,766	204,701	234,656
Short Term Debtors	42,081	42,081	36,244	36,244
Long Term Debtors	755	755	938	938

The fair value of the assets is higher than the carrying amount where the Authority's portfolio of investments includes a number of fixed rate loans where the interest rate receivable is higher than the rates available for similar loans at the Balance Sheet date. This shows a notional future gain (based on economic conditions as at 31 March 2015) attributable to the commitment to receive interest above current market rates.

Available for sale assets and assets and liabilities at fair value through profit or loss are carried in the Balance Sheet at their fair value. These fair values are based on public price quotations where there is an active market for the instrument.

Short term debtors and creditors are carried at cost as this is a fair approximation of their value.

Soft Loans

Loans made or received at less than market rates are as follows:

- The Authority granted an interest free loan to Long Lane Junior Football Club. The outstanding balance on the loan at the Balance Sheet date is £0.060m.

The Authority has deemed both these amounts de minimis and will account for them on a cash basis, rather by determining the equivalent interest rate.

## **18. Nature and Extent of Risks Arising from Financial Instruments**

The Authority's activities expose it to a variety of financial risks:

- credit risk – the possibility that other parties might fail to pay amounts due to the Authority
- liquidity risk – the possibility that the Authority might not have funds available to meet its commitments to make payments
- market risk – the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movements.

### Overall Procedures for Managing Risk

The Authority's overall risk management procedures focus on the unpredictability of financial markets and are structured to implement suitable controls to minimise these risks. The procedures for risk management are set out through a legal framework based on the Local Government Act 2003 and associated regulations. This requires the Authority to comply with the CIPFA Prudential Code, the CIPFA Code of Practice on Treasury Management in the Public Services and investment guidance issued through the Act. Overall, these procedures require the Authority to manage risk in the following ways:

- by formally adopting the requirements of the CIPFA Treasury Management Code of Practice
- by the adoption of a Treasury Policy Statement and treasury management clauses within its financial regulations.
- by approving annually in advance prudential and treasury indicators for the following three years limiting:
  - the Authority's overall borrowing
  - its maximum and minimum exposures to fixed and variable rates
  - its maximum and minimum exposures to the maturity structure of its debt
  - its maximum annual exposures to investments maturing beyond a year.
- by the adoption of a Treasury Policy Statement and treasury management by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with Government guidance.

These are required to be reported and approved before the start of the year to which they relate. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the Authority's financial instrument exposure. Actual performance is also reported after each year, as is a mid-year update. These policies are implemented by a central treasury team.

### Credit Risk

Credit risk arises from deposits with financial institutions, investment securities and as credit exposures to the Authority's customers. This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria.

However, it does not rely solely on the current credit ratings of counterparties but also uses the following as overlays:

- credit watches and credit outlooks from credit rating agencies
- credit default swap spreads to give early warning of likely changes in credit ratings
- sovereign ratings to select counterparties from only the most creditworthy countries

- share prices
- UK institutions provided with support from the UK Government
- a £30m credit limit (with the exception of the UK Government)
- news and information from the City via Bloomberg and other sources.

The Authority does not expect any losses from non- performance by any of its counterparties in relation to deposits and securities. There has been no occurrence of a default with regard to the investments held at the Balance Sheet date. The Director of Finance has reviewed the portfolio and determined that no allowance is required for such within these accounts.

The Authority does not generally allow credit for customers. The past due but not impaired amount (forming part of the Authority's debtors) can be analysed by age as follows:

Debtor Age	2013/2014	2014/2015
	£000	£000
Less than three months	16,451	19,124
Three to six months	455	1,605
Six to one year	1,276	2,098
More than one year	4,342	4,498
	<b>22,524</b>	<b>27,325</b>

All sums owing are due to be settled within one year.

#### Liquidity Risk

The Authority manages its liquidity position through the risk management procedures above, as well as through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when needed.

The Authority has investments in Treasury Bills, which are classified as "Available for Sale", which are readily tradable in a liquid market.

The Authority has ready access to borrowings from the money markets to cover any day to day cash flow need and the PWLB and money markets for access to longer term funds. The Authority is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the Authority will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates (see Refinancing Risk).

#### Refinancing Risk

The Authority maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the Authority relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Authority approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the

Authority's day to day cash flow needs and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The Authority sets limits on the proportion of its fixed rate borrowing during specified periods. Aside from a small number of interest free loans granted to the Authority in respect of financing energy efficiency projects, interest rates on loans varied between 3.480% - 11.625% (2013/2014: 3.480% - 11.625%). The principal maturity analysis of financial liabilities is as follows:

<b>Principal Debt Maturity Profile</b>	<b>2013/2014</b>	<b>2014/2015</b>
	£000	£000
Less than one year	7,325	7,350
Between one and five years	28,079	25,566
Between five and ten years	20,038	15,201
Between ten and twenty years	32,821	39,731
More than twenty years	330,086	323,176
<b>Total</b>	<b>418,349</b>	<b>411,024</b>

Within the "more than twenty years" category are £129m of market loans. They have options built into them whereby after a period of time, the lender may ask for the rate payable to be changed. The Authority has the option to either accept this increase or repay the loan in full, without penalty. The risk to the Authority is that these options are exercised at a time of unfavourable interest rates. The Authority has set a limit of 40% of its long term borrowing that can be undertaken on this basis. The option dates have been spread over several years to ensure that the risk of this scenario occurring is reduced.

All trade and other payables are due to be paid in less than one year.

## **Market Risk**

### Interest Rate Risk

The Authority is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- borrowings at variable rates – the interest expense charged to the Surplus or Deficit on the Provision of Services will rise
- borrowings at fixed rates – the fair value of the liabilities will fall
- investments at variable rates – the interest income credited to the Surplus or Deficit on the Provision of Services will rise
- investments at fixed rates – the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the General Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The Authority has a number of strategies for managing interest rate risk. During periods of falling interest rates and where economic circumstances make it favourable, fixed rate loans will be repaid early to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of government grant payable on financing costs will normally move with prevailing interest rates or the Authority's cost of borrowing and provide compensation for a proportion of any higher costs.



The treasury management team has an active strategy for assessing interest rate exposure.

The long term borrowing of the Authority is held at a fixed rate and thus there would be no effect on the Comprehensive Income and Expenditure Statement, or the debit to the Housing Revenue Account, if interest rates were different from those that prevailed on the Balance Sheet date. Investments are also held at fixed rate.

#### Price Risk

The Authority does not generally invest in equity shares but does have holdings of Treasury Bills. The Authority is consequently exposed to gains or losses arising from movements in the prices of these instruments should it wish to sell them before their maturity date.

The Treasury Bills are all classified as 'available for sale', meaning that all movements in price will impact on gains and losses recognised in Other Comprehensive Income and Expenditure. There has been no major change in interest rate expectation between the date on which the securities were acquired and the Balance Sheet date, the carrying value thus equates to the fair value of the Treasury Bills.

It is the Authority's current policy not to trade the securities before their maturity date unless there are exceptional circumstances.

#### Foreign Exchange Risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

#### Financial Guarantees

The Widehorizons Trust Ltd delivers outdoor education services at various establishments. In 2008 the Council agreed to guarantee a loan of up to £1.5m to the Trust by Futurebuilders Ltd. As at 31 March 2015, the total loan drawn down was £1.5m. The lender is a government backed fund offering support and investment to third sector organisations delivering public services. The Council has reviewed the company's accounts and other relevant material for the period 1 August 2013 to 31 July 2014 and has determined that, based on current information, the guarantee will not be called.

## **19. Pensions Schemes Accounted for as Defined Contribution Schemes**

Teachers employed by the Authority are eligible to be members of the Teachers' Pension Scheme, administered by the Department for Education.

Certain Public Health employees who transferred to the Authority 01/04/13 are eligible to be members of the NHS Pension Scheme. The Schemes provide relevant employees with specified benefits upon their retirement and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Schemes are technically defined benefit schemes. However, the Schemes are unfunded and use notional funds as the basis for calculating the employers' contribution rate paid by local authorities. The Authority is not able to identify its share of the underlying financial position and performance of the Schemes with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, they are accounted for on the same basis as defined contribution schemes.

In 2014/2015, the Authority paid £11.077m to Teachers' Pensions in respect of teachers' retirement benefits, representing 14.1% of pensionable pay. The figures for 2013/2014 were £11.644m and 14.1%.

In 2014/2015, the Authority paid £0.275m to the NHS Pension Scheme in respect of retirement benefits, representing 14% of pensionable pay. In 2013/14 the figure was £0.274m.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and included within Note 20.

## 20. Defined Benefit Pension Schemes

### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post- employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments, that needs to be recognised at the time that employees earn their future entitlement. Benefits are guaranteed.

The Authority participates in two post- employment schemes:

- The Local Government Pension Scheme (LGPS), administered locally by the Royal Borough of Greenwich (RBG) – this is a funded defined benefit Career average revalued earnings scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets. The Authority is an employer within the London Pension Fund Authority (LPFA), which is also a LGPS fund.
- Discretionary post- retirement benefits upon early retirement – this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pensions liabilities and cash has to be generated to meet actual pensions payments as they eventually fall due. No further awards have been made since 2008 in respect of the LGPS, however, this facility remains as part of the Teachers' Pension Scheme.

The policy for recognising actuarial gains and losses is that actuarial gains and losses are recognised in the reserves i.e. in Other Comprehensive Income and Expenditure.

### Transactions Relating to Post-employment Benefits

The costs of retirement benefits are recognised in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions (in accordance with IAS 19).

However, the charge required to be made against council tax is based on the cash payable in the year (derived from the employer contribution rates of 18.5% for RBG and 24.2% for LPFA, plus lump sums as required), therefore, the real cost of post- employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

Total expense recognised in the Income and Expenditure for post employment benefits	Local Government Pension Scheme			
	£000			
	2013/14	2014/15		
	Total	RBG	LPFA	Total
<b>Comprehensive Income and Expenditure Statement</b>				
<b>Cost of Services</b>				
Service cost comprising				

Current service cost including admin expenses	<b>38,208</b>	37,868	645	<b>38,513</b>
Past service costs	<b>687</b>	0	0	<b>0</b>
Settlements and curtailments	<b>1,718</b>	(2,526)	45	<b>(2,481)</b>
<b>Financing and Investment Income and Expenditure</b>				<b>0</b>
Net interest expense	<b>19,041</b>	19,089	178	<b>19,267</b>
<b>Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services</b>	<b>59,654</b>	<b>54,431</b>	<b>868</b>	<b>55,299</b>
<b>Other Post Employment benefit Charged to the Comprehensive Income and Expenditure Account</b>				
Remeasurement of the net defined benefit liability comprising:				
Return on plan assets	<b>(12,417)</b>	(73,673)	(1,874)	<b>(75,547)</b>
Actuarial (gains) or losses arising on changes in demographic assumptions	<b>117,669</b>	0	0	<b>0</b>
Actuarial (gains) or losses arising on changes in financial assumptions	<b>(13,386)</b>	123,222	9,323	<b>132,545</b>
Other	<b>(119,622)</b>	0	0	<b>0</b>
<b>Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement</b>	<b>31,898</b>	<b>103,980</b>	<b>8,317</b>	<b>112,297</b>
<b>Movement in Reserves Statement</b>				
Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the Code	<b>(59,654)</b>	(54,431)	(868)	<b>(55,299)</b>
<b>Actual amount charged against the General Fund Balance for Pensions in the Year</b>				
Employer's contributions payable to the scheme	<b>27,251</b>	25,353	869	<b>26,222</b>

**Total expense recognised in the Income and Expenditure for post employment benefits**

**Discretionary Benefits**

**£000**

2013/14		2014/15	
Total	RBG	LPFA	Total

**Comprehensive Income and Expenditure Statement**

**Financing and Investment Income and Expenditure**

Net interest expense	<b>2,411</b>	2,778	123	<b>2,901</b>
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**Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services**

<b>2,411</b>	<b>2,778</b>	<b>123</b>	<b>2,901</b>
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**Other Post Employment benefit  
Charged to the Comprehensive Income  
and Expenditure Account**

Remeasurement of the net defined benefit liability comprising:

Actuarial (gains) or losses arising on changes in demographic assumptions	11,533	0	0	0
Actuarial (gains) or losses arising on changes in financial assumptions	1,064	3,104	228	3,332
Other	(132)	0	18	18

**Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement**

14,876	5,882	369	6,251
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**Movement in Reserves Statement**

Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the Code

(2,411)	(2,778)	(123)	(2,901)
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**Actual amount charged against the General Fund Balance for Pensions in the Year**

Retirement benefits payable to pensioners	4,080	5,882	211	6,093
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**Pensions assets and liabilities recognised in the balance sheet**

The amount included in the balance sheet arising from the authority's obligation in respect of its defined benefits plans is as follows:

Pensions Assets and Liabilities recognised in the balance sheet	Funded Liabilities: Local Government Pension Scheme			
	£000			
	2013/14 Total	RBG	2014/15 LPFA	Total
Present value of defined benefit obligation	1,394,315	1,493,517	89,763	1,583,280
Fair value of plan assets	(940,915)	(968,137)	(77,669)	(1,045,806)
<b>Net liability arising from defined benefit obligation</b>	<b>453,400</b>	<b>525,380</b>	<b>12,094</b>	<b>537,474</b>

**Pensions Assets and Liabilities  
recognised in the balance sheet**

**Unfunded Liabilities: Discretionary Benefits**

£000

	2013/14 Total	RBG	2014/15 LPFA	Total
Net liability arising from defined benefit obligation	68,097	67,067	3,189	70,256

## Reconciliation of the movements in the fair value of scheme (plan) assets

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

However, from 2013/2014 the expected return and the interest cost has been replaced with a single net interest cost, which will effectively set the expected return equal to the IAS19 discount rate.

Reconciliation of movements in the fair value of the scheme (plan) assets	Local Government Pension Scheme			
	£000	£000		
	2013/14	2014/15		
	Total	RBG	LPFA	Total
<b>Opening balance 1 April</b>	<b>877,195</b>	<b>865,296</b>	<b>75,619</b>	<b>940,915</b>
Interest on scheme assets	<b>37,911</b>	37,890	3,117	<b>41,007</b>
Remeasurement gain/ loss:				<b>0</b>
Return on assets less interest	<b>12,417</b>	73,673	1,874	<b>75,547</b>
Other	<b>21,646</b>	0	0	<b>0</b>
Administration expenses	<b>(750)</b>	(581)	(113)	<b>(694)</b>
Employer contributions	<b>31,331</b>	31,235	1,080	<b>32,315</b>
Contributions by scheme participants	<b>9,274</b>	10,044	118	<b>10,162</b>
Benefits paid	<b>(47,890)</b>	(44,744)	(4,026)	<b>(48,770)</b>
Settlements	<b>(219)</b>	(4,676)	0	<b>(4,676)</b>
<b>Closing balance 31 March</b>	<b>940,915</b>	<b>968,137</b>	<b>77,669</b>	<b>1,045,806</b>

## Reconciliation of present value of the scheme liabilities (defined benefit obligation)

Reconciliation of present value of the scheme liabilities (defined benefit obligation):	Funded Liabilities: Local Government Pension Scheme			
	£000			
	2013/14	2014/15		
	Total	RBG	LPFA	Total
<b>Opening balance 1 April</b>	<b>1,325,948</b>	<b>1,314,050</b>	<b>80,265</b>	<b>1,394,315</b>
Current service cost	<b>37,458</b>	37,287	532	<b>37,819</b>
Interest cost	<b>56,952</b>	56,979	3,295	<b>60,274</b>
Contributions by scheme participants	<b>9,274</b>	10,044	118	<b>10,162</b>
Remeasurement gains and losses	<b>6,307</b>	123,222	9,323	<b>132,545</b>
Benefits paid	<b>(43,810)</b>	(40,863)	(3,815)	<b>(44,678)</b>
Past service costs	<b>687</b>	0	0	<b>0</b>
Curtailments	<b>1,815</b>	1,308	45	<b>1,353</b>
Settlements	<b>(316)</b>	(8,510)	0	<b>(8,510)</b>
<b>Closing balance 31 March</b>	<b>1,394,315</b>	<b>1,493,517</b>	<b>89,763</b>	<b>1,583,280</b>

**Reconciliation of present value of the scheme liabilities (defined benefit obligation):**

**Unfunded Liabilities: Discretionary Benefits**

£000

	2013/14		2014/15	
	Total	RBG	LPFA	Total
Opening balance 1 April	57,301	65,066	3,031	68,097
Interest cost	2,411	2,778	123	2,901
Remeasurement gains and losses	12,465	3,104	246	3,350
Benefits paid	(4,080)	(3,881)	(211)	(4,092)
Closing balance 31 March	68,097	67,067	3,189	70,256

**Local Government Pension Scheme assets**

The Discretionary Benefits arrangement has no assets to cover its liabilities. The LGPS assets consist of the following categories, by amount and proportion of the total assets held:

The Royal Borough of Greenwich						
	£000			£000		
	2013/14			2014/15		
	Quoted price in active markets	Not quoted price in active markets	TOTAL	Quoted price in active markets	Not quoted price in active markets	TOTAL
UK and Overseas Unit Trusts	0	233,630	233,630	0	230,810	230,810
Unitised insurance policies	0	207,671	207,671	0	228,087	228,087
Equity investments	140,698	23,708	164,406	192,615	22,156	214,771
Bonds	0	155,753	155,753	0	180,819	180,819
Alternatives	0	25,959	25,959	0	0	0
Property	0	69,224	69,224	0	99,027	99,027
Cash	0	8,653	8,653	0	14,623	14,623
Closing balance 31 March	140,698	724,598	865,296	192,615	775,522	968,137

	LPFA					
	£000			£000		
	2013/14			2014/15		
	Quoted price in active markets	Not quoted price in active markets	TOTAL	Quoted price in active markets	Not quoted price in active markets	TOTAL
Equity investments	40,078	0	40,078	33,697	0	33,697
Gilts / Cashflow Matching	4,537	0	4,537	5,830	0	5,830
Property	0	2,269	2,269	0	2,201	2,201
Infrastructure	0	3,025	3,025	0	3,848	3,848
Commodities	756	0	756	723	0	723
Target Return Portfolio	22,686	0	22,686	22,453	0	22,453
Cash	0	2,269	2,269	0	8,917	8,917
Closing balance 31 March	68,057	7,563	75,620	62,703	14,966	77,669

**Basis for Estimating Assets and Liabilities**

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc.

Both the LGPS and Discretionary Benefits liabilities have been assessed by Barnett- Waddingham, an independent firm of actuaries, using data from the full triennial valuation as at 31 March 2013 rolled forward to 31 March 2015.

The principal assumptions used by the actuary have been:

	<b>RBG</b>		<b>LPFA</b>	
<b>Mortality assumptions (yrs)</b>	<b>£000</b>		<b>£000</b>	
	<b>2013/14</b>	<b>2014/15</b>	<b>2013/14</b>	<b>2014/15</b>
Longevity at 65 for current pensioners				
Men	23.6	23.7	21.2	21.3
Women	24.7	24.8	24.4	24.5
Longevity at 65 for future pensioners				
Men	25.8	26.0	23.6	23.7
Women	27.0	27.2	26.7	26.8
<b>Other assumptions (%)</b>				
Rate of inflation (RPI)	3.6	3.2	3.4	3.0
Rate of inflation (CPI)	2.8	2.2	2.6	2.2
Rate of increase in salaries	4.3	3.7	4.4	4.0
Rate of increase in pensions	2.8	2.2	2.6	2.2
Rate for discounting scheme liabilities*	4.4	3.3	4.2	3.0
Take up of option to convert annual pensions into retirement lump sum	50	50	50	50

\*effectively also equal to the expected return.

RBG assumes that 10% of members will take the 50/50 option and receive half of the benefits for half of the contributions. The LPFA assumes no uptake of this option.

RBG and LPFA assume all members will retire at one age for all tranches of benefit, which will be the weighted average tranche retirement age.

There have been decreases in the rate for discounting scheme liabilities between 2013/2014 and 2014/2015 for RBG and the LPFA scheme. They have fallen by 1.1% and 1.2% respectively. Had the discount rate remained at 2013/2014 levels, the defined benefits obligation would have decreased by £292.831m and £15.480m respectively.

	<b>Increase in assumption</b>			<b>Decrease in assumption</b>		
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
	<b>RBG</b>	<b>LPFA</b>	<b>Total</b>	<b>RBG</b>	<b>LPFA</b>	<b>Total</b>
Rate for discounting scheme liabilities (increase or decrease by 0.1 %)	(26,621)	(1,290)	<b>(27,911)</b>	27,110	1,309	<b>28,419</b>
Rate of increase in salaries (increase or decrease by 0.1 %)	3,452	86	<b>3,538</b>	(3,430)	(86)	<b>(3,516)</b>
Rate of increase in pensions (increase or decrease by 0.1 %)	23,926	1,232	<b>25,158</b>	(23,501)	(1,216)	<b>(24,717)</b>
longevity (increase or decrease in 1 year)	(53,272)	(3,165)	<b>(56,437)</b>	53,721	3,164	<b>56,885</b>

## Asset and Liability Matching Strategy

Under LDI investment held within the LPFA scheme, investment RPI swaps are used to hedge 25% of the Fund's cash flow liability against inflation.

## Impact on the authority's cash flows

The liabilities show the underlying commitments that the Authority has in the long run to pay post-employment (retirement) benefits. The total liability of £607.730m (2013/2014: £521.497m) has a substantial impact on the net worth of the Authority as recorded in the Balance Sheet, resulting in an overall balance of £1.335bn (2013/2014: £1.204bn). However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy:

- the deficit on the LGPS will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary
- finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

The objective of the scheme is to achieve 100% funding. Funding levels are monitored on an annual basis. A triennial valuation was carried out as at 31 March 2013, utilising three pools of employers within the scheme. The valuation has taken account of the national changes to the scheme under the Public Pensions Services Act 2013. The Act provides for scheme regulations to be made within a common framework, to establish new career average re-valued earnings to pay pensions and other benefits to certain public servants. The next triennial valuation is due to be completed as at 31 March 2016.

The total contributions expected to be made in respect of funded defined benefits by the Authority in the year to 31 March 2016 are £28.875m.

The weighted average duration of the defined benefit obligation for RBG scheme members is 18 years and LPFA scheme members 14 years. There has been no change in the duration since the previous year.

## 21. Short -Term Debtors

31 March 2014		31 March 2015
£000		£000
10,693	Central government bodies	9,601
5,755	Other local authorities	3,867
7,571	NHS bodies	9,828
35	Public corporations and trading funds	0
26,668	Other entities and individuals	31,991
<b>50,722</b>	<b>Total</b>	<b>55,287</b>

Debtors are shown net of bad debts provision of £34.437m at 31<sup>st</sup> March 2015 and £29.108m at 31<sup>st</sup> March 2014.



## 22. Short - Term Creditors

31 March 2014 £000		31 March 2015 £000
(12,450)	Central government bodies	(14,130)
(7,187)	Other local authorities	(7,247)
(812)	NHS bodies	(2,880)
(50,845)	Other entities and individuals	(53,575)
<b>(71,294)</b>	<b>Total</b>	<b>(77,832)</b>

## 23. Provisions

	Balance at 1 April 2014 £000	Amounts used in 2014/2015 £000	Additional provisions made in 2014/2015 £000	Balance at 31 March 2015 £000
<b>Short term:</b>				
Accumulated Absence Provision	(8,278)	586	0	(7,692)
Adaptor Project Provision	(753)	753	0	0
CRC Allowances Provision	(358)	646	(544)	(256)
LRB Provision	(32)	32	0	0
Redundancy Provision	(224)	224	(127)	(127)
<b>Total</b>	<b>(9,645)</b>	<b>2,241</b>	<b>(671)</b>	<b>(8,075)</b>
<b>Long term:</b>				
Insurance Provision	(11,546)	326	0	(11,220)
RBG Appeals Provision	(1,258)	0	(9)	(1,267)
<b>Total</b>	<b>(12,804)</b>	<b>326</b>	<b>(9)</b>	<b>(12,487)</b>

Material provisions are:

### Accumulated Absence Provision

The Accumulated Absences provision represents the accrual for compensated absences earned but not taken in the year e.g. annual leave entitlement carried forward at 31<sup>st</sup> March.

### Insurance Provision

The Authority's internal insurance fund account is used to cover the cost of insurance. The fund is used to meet the insurance premiums, meet the cost of the insurance claims beneath the insurance excess and provide for insurance claims that have yet to be settled. Through the fund a wide range of insurance risks are covered. These include public liability, employer's liability, vehicles and fire.

The timing of any outstanding claims is dependent upon third party solicitors and the courts and it is therefore impossible to state clearly when the resultant economic benefit transfer will occur. There is also uncertainty around existing claims so no assumptions have been made in respect of future events, and reimbursements.

The costs within the Authority's internal insurance fund are met through contributions from departmental services towards the cost of insurance, through central support charges.

The Authority previously used Municipal Mutual Insurance Limited to provide insurance cover, until its demise in the 1990s. MMI has continued to meet claims covering the period up until it ceased providing further cover. However, under the administration arrangements, there was provision for scheme creditors (of which the Authority is one) to be called upon to contribute to future scheme liability.

#### RBG Appeals Provision

This represents the Authority's share of contributions made to the Collection Fund Income and Expenditure Account for a provision in relation to business rate appeals.

## **24. Dedicated Schools Grant**

The Authority's expenditure on schools is funded primarily by grant monies provided by the Department for Education, the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance (England) Regulations 2012. The Schools Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2014/2015 are as follows:

£000s	Central Expenditure	Individual Schools Budget	Total
Final DSG for 2014/2015 before academy recoupment			245,187
Academy figure recouped for 2014/2015			(26,245)
Total DSG after academy recoupment for 2014/2015			218,942
Brought forward from 2013/2014			11,726
Carry forward to 2015/2016 agreed in advance			0
Agreed initial budgeted distribution in 2014/2015	51,157	179,511	230,668
In year adjustments	(6,682)	6,682	0
Final budgeted distribution for 2014/2015	44,475	186,193	230,668
Less actual central expenditure	(35,411)		(35,411)
Less actual ISB deployed to schools		(186,193)	(186,193)
Carry forward to 2015/2016	9,064	0	9,064

The total amount of reserves held by schools at 31<sup>st</sup> March 2015 was £13.242m (£15.058m at 31<sup>st</sup> March 2014).

## 25. Pooled Budgets

Under the terms of a Section 75 Agreement (National Health Service Act 2006), a partnership arrangement exists between the Authority and Oxleas National Health Service Foundation Trust in respect of mental health. The pooled budgets meet the cost of providing all services for people from this client group.

<b>Greenwich Integrated Mental Health Service 2014/2015</b>	<b>2013/2014 £000</b>	<b>2014/2015 £000</b>
Funding provided to the pooled budget		
the Authority	2,352	2,362
the Trust	21,397	22,547
	<b>23,749</b>	<b>24,909</b>
Expenditure met from the pooled budget		
the Authority	2,343	2,223
the Trust	21,723	22,621
	<b>24,066</b>	<b>24,844</b>
<b>Net surplus/(deficit) arising on the pooled budget during the year</b>	<b>(317)</b>	<b>65</b>

## 26. External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and to non-audit services provided by the Authority's external auditors:

<b>External Audit Costs</b>	<b>2013/2014 £000</b>	<b>2014/2015 £000</b>
Fees payable to external auditors with regard to external audit services carried out by the appointed auditor for the year*.	222	237
Fees payable to external auditors for the certification of grant claims and returns for the year.	44	63
Fees payable to external auditors for non-audit services provided for the year.	0	10
<b>Total</b>	<b>266</b>	<b>310</b>
* 2014/2015 includes a rebate of £21,997		

## 27. Related Parties

The Authority is required to disclose material transactions with related parties, bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

The UK Government exerts significant control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides a significant amount of its funding in the form of grants and prescribes the terms of many transactions that the Authority has with other parties (e.g housing benefits). Grants received from government departments are set out in the subjective analysis in Note 8 on reporting for resources allocation decisions. Grant receipts outstanding at 31 March 2015 are shown in Note 7.

### **Officers**

S Bailey, an employee of the Authority is a Governor of Greenwich Community College. An amount of £1,193,509 was paid to the organisation from the Authority during the year, with £44,107 outstanding at year end.

J Spain, an employee of the Authority is married to a Non-executive member of Greenwich Citizens Advice Bureaux. An amount of £520,626 was paid to the organisation from the Authority during the year, with £936 outstanding at year end.

### **Members**

Members of the Authority have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2014/2015 is shown in Note 28.

Councillor MacCarthy, acting in a personal capacity, is a member of the board of the Greenwich Dance Agency. An amount of £159,578 was paid to the organisation from the Authority during the year.

Councillor C Parker, acting in a personal capacity, is a trustee at Age Exchange, Blackheath. An amount of £9,324 was paid to the organisation from the Authority during the year.

Councillor G Parker is a director of CNT Associates who had a fundraising contract with Volunteer Centre Greenwich to the sum of £5,540. An amount of £280,063 was paid to the organisation from the Authority during the year, with £11,875 outstanding at year end.

Councillor G Parker, acting in a personal capacity, holds a general management position in SE London Chamber of Commerce. An amount of £5,775 was paid to the organisation during the year, with £130 outstanding at year end.

Councillor Walker, acting in a personal capacity, is on the management committee of the "Turning Pages" Community Centre. An amount of £22,940 was paid to the organisation from the authority during the year with £3,900 outstanding at year end.

Some Members of the Authority are nominated to the board of local organisations as Authority appointed Members and have declarable transactions not listed above, as follows:

<b>Name of Organisation</b>	<b>Councillor(s)</b>	<b>Value of Transactions £</b>	<b>Outstanding Balances £</b>
Children's Trust Board	Councillor Fahy Councillor S James Councillor J Smith	204,585	16,077
Royal Borough of Greenwich Destination Management Company	Councillors Hyland Councillor Williams	See note below	See note below
Eltham Crematorium Joint Committee	Councillor Singh Councillor Fahy (Deputy)	See note below	See note below

	Councillor Gardner (Deputy) Councillor S James (Deputy) Councillor O'Mara (Deputy) Councillor J Smith		
Firepower	Councillor Austen Councillor Grice	73,550	0
Greenwich & Docklands International Festival	Councillor Barwick	150,000	0
Greenwich Community College	Councillor S James	1,193,509	44,107
Greenwich Co-operative Development Agency	Councillor Singh	291,517	12,012
Greenwich Dance Agency	Councillor Adams	159,578	0
Greenwich Housing Rights	Councillor Pennycook	262,961	1,456
Greenwich Leisure Ltd	Councillor Brooks Councillor J Smith Councillor Bird Councillor Stanley Councillor Singh Councillor Williams	8,821,192	790,281
Greenwich Services Plus	Councillor Brooks	See note below	See note below
Greenwich Service Solutions	Councillor Brooks	See note below	See note below
Greenwich Starting blocks	Councillor Bird	19,313	0
Greenwich Theatre Board	Councillor Adams Councillor Brain	270,050	0
Greenwich Young People's Theatre	Councillor J Smith	72,819	0
Local Gov. Information Unit	Councillor C Parker	399	18,995
Meridian Home Start	Councillor Offord	See note below	See note below
Middle Park Community Centre	Councillor May Councillor Morris	102,531	1,865
New Charlton Community Centre	Councillor Barwick	37,086	416
Oxleas Foundation Trust	Councillor Gardner	4,814,006	276,687
Royal Greenwich Heritage Trust	Councillor Williams Councillor G Parker	See note below	See note below
South East Enterprise	Councillor S James	293,996	18,323
South East London Combined Heat and Power Company	Councillor Singh	5,483,846	491,700
The Bridge	Councillor Brain	179,575	1,639
Widehorizons Outdoor Education Trust	Councillor May	8,459	2,851

### **Other Public Bodies**

The Authority has entered into a pooled budget agreement with Oxleas NHS Foundation Trust as outlined in Note 25.

### **Eltham Crematorium**

The Authority runs the Eltham Crematorium under a joint committee arrangement with the London Borough of Bexley and Dartford Borough Council.

2013/14		2014/15
£000		£000
714	Amounts held in Royal Borough of Greenwich bank account	(110)
135	Annual Support Service Cost	144
558	Surplus Distribution	469

### **Pension Fund**

The Royal Borough of Greenwich is the Administering Authority for the Royal Borough of Greenwich Pension Fund.

2013/14		2014/15
£000		£000
709	Annual Support Service Cost	661
26,200	Employer Contributions into the Fund	27,354

### **Entities Controlled or Significantly Influenced by the Authority**

The Authority has three wholly owned subsidiaries:

- Greenwich Service Solutions Limited (GSS)
- Greenwich Service Plus Limited (GSP)
- Meridian Home Start Limited (MHS).

It also has two associates:

- Royal Borough of Greenwich Destination Management Company (RBGDMC)
- Royal Greenwich Heritage Trust (RGHT).

### **Descriptions**

1. Established in 2008 with a share capital of one hundred £1 shares, GSS activities include:

- Catering
- Cleaning
- Facilities Management.

2. Established in 2009, limited by guarantee, GSP is a Teckal company undertaking activities including:

- Catering
- Fleet Management and Maintenance
- Passenger Services
- Building Cleaning
- Facilities Management.

3. Established in 2011, with a share capital of one £1 share, the principal activity of MHS is that of renting out residential properties across the Royal Borough of Greenwich at "intermediate" discounted rent levels to working families who would otherwise find it hard to buy or rent on the open market.

4. Established in 2013, RBGDMC is a community interest company, which was formed between six parties:

- Royal Borough of Greenwich
- Greenwich Hospital
- AnSCO Arena Limited
- Enderby Wharf Limited
- Greenwich Trading Company Limited
- National Maritime Museum.

The Board has capacity for thirteen directors, with the authority appointing two, each other member appointing one and six to be appointed by those seven directors.

Its main objectives are to promote tourism and investment into the Royal Borough, and contribute to enhancing perceptions of the Royal Borough of Greenwich as a place to visit, live, work and study.

5. Established in 2014, RGHT is a Charitable Incorporated Organisation. The Board has capacity for thirteen trustees, with the authority appointing two.

A formal Transfer Agreement between the authority and RGHT included Charlton House, the Greenwich Heritage Centre & the Tudor Barn in Eltham.

RGHT will act in the role of custodian for certain borough memorials and includes as its key charitable objectives:

- Care and conservation of assets
- Education concerning the history of the Royal Borough.

#### Finances

Related Party Transactions are disclosed below.

2013/14					2014/15			
Payable	Creditor	Receivable	Debtor		Payable	Creditor	Receivable	Debtor
£000	£000	£000	£000		£000	£000	£000	£000
(198)	(20)	1	82	GSS	(5)	0	6	0
(24,448)	(2,731)	2,526	2,007	GSP	(25,884)	(3,730)	2,649	2,097
0	(18)	258	0	MHS		(18)	279	0
(208)	0	0	0	RBGDMC	(477)	(3)	0	0
0	0	0	0	RGHT	(546)	(23)	12	66

## 28. Members' Allowances

The Authority paid the following amounts to members of the Authority during the year.

Members Allowances	2013/2014 £	2014/2015 £
Allowances	941,852	931,487
<b>Total</b>	<b>941,852</b>	<b>931,487</b>

## 29. Officers' Remuneration

### Senior Employees

The remuneration paid to the Authority's senior employees is as follows:

Post Title	Name	Year	Salary, Fees and Allowances £	Pension Contributions £	Totals £
Chief Executive Note 1	M Ney	2014/15 2013/14	110,833 190,000	20,504 35,150	131,337 225,150
Chief Executive Note 2	J Comber	2014/15 2013/14	177,083 167,917	32,760 31,065	209,843 198,982
Director of Finance (Section 151 Officer) Note 3	D Warren	2014/15 2013/14	158,750 145,000	29,369 26,825	188,119 171,825
Director of Children's Services	G Palmer	2014/15 2013/14	150,000 150,000	27,750 27,750	177,750 177,750
Director of Housing		2014/15 2013/14	135,000 135,000	24,975 24,975	159,975 159,975
(acting) Director of Regeneration, Enterprise and Skills	Note 4	2014/15 2013/14	128,083 N/A	23,695 N/A	151,778 N/A
Director of Culture, Sport and Media		2014/15 2013/14	125,000 125,000	23,125 23,125	148,125 148,125
Director of Community Safety and Environment		2014/15 2013/14	125,000 125,000	23,125 23,125	148,125 148,125
Head of Law and Governance		2014/15 2013/14	116,000 116,000	21,460 21,460	137,460 137,460
Director of Public Health and Wellbeing		2014/15 2013/14	110,000 105,052	15,400 14,692	125,400 119,744
Director of Adult's and Older People's Services	Note 5	2014/15 2013/14	93,750 125,000	17,344 23,125	111,094 148,125

#### Notes

1. Retired on 31 October 2014. Base rate for this role £190,000.
2. Commenced new role on 1 November 2014, base rate for this role £187,000. Last day of previous role 31 October 2014 as the Deputy Chief Executive - Director of Regeneration, Enterprise & Skills. Base rate for this role £155,000.
3. Base rate for director of finance role £150,000. Additional duties relating to Deputy Chief Executive role from 1 Nov 2014.
4. Acting up to Director role from 1 Nov 2014. Base rate for Director of Regeneration Enterprise and skills is £145,000.
5. Retired on 31 December 2014. Base rate for this role £125,000.



## Officer Bandings

The Authority's employees receiving more than £50,000 remuneration for the year, including the senior officers listed above (but excluding employer's pension contributions) were paid the following amounts:

Remuneration Band	2013/2014 No of employees	2014/2015 No of employees
£50,000 - £54,999	209*	238*
£55,000 - £59,999	132*	130*
£60,000 - £64,999	63*	65*
£65,000 - £69,999	55	63*
£70,000 - £74,999	32*	29*
£75,000 - £79,999	30*	30*
£80,000 - £84,999	21*	14
£85,000 - £89,999	18*	13*
£90,000 - £94,999	7*	4
£95,000 - £99,999	10*	8*
£100,000 - £104,999	5*	7*
£105,000 - £109,999	4	1
£110,000 - £114,999	3*	5
£115,000 - £119,999	8*	4*
£120,000 - £124,999	2*	2*
£125,000 - £129,999	4*	3
£130,000 - £134,999	0	1
£135,000 - £139,999	1	2
£140,000 - £144,999	0	0
£145,000 - £149,999	1	0
£150,000 - £154,999	1	3*
£155,000 - £159,999	1	1
£160,000 - £164,999	1*	0
£165,000 - £169,999	2*	0
£170,000 - £174,999	0	0
£175,000 - £179,999	0	1
£180,000 - £184,999	0	0
£185,000 - £189,999	0	1*
£190,000 - £194,999	1	0

\* this total includes amounts payable in respect of compensation for loss of office

## Termination Benefits

A number of employee contracts have been terminated. Amounts contained within the Accounts relating to their remuneration by way of redundancy / other payments made are shown below. An element relating to pension fund strain is also recorded within the figures. The strain is calculated under IAS19, but the amounts actually payable by the Authority to the relevant pension fund are calculated separately and are on a different basis. The vast majority of the strain is taken into account at each triennial valuation (\* totals below include £1.312m relating to pension strain (£1.485m in 2013/14)).

The numbers of exit packages with total value per band and total cost of the compulsory and other redundancies are set out in the table below:

Exit package cost band (including special payments)	Number of Compulsory Redundancies		Number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band £	
	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15
£0 - £20,000	7	3	76	76	83	79	£799,587	£684,411
£20,001 - £40,000	1	0	24	24	25	24	£ 697,882	£ 669,755
£40,001 - £60,000	0	0	17	10	17	10	£ 847,132	£ 495,849
£60,001 - £80,000	0	0	10	5	10	5	£ 719,706	£353,913
£80,001 - £100,000	0	0	2	3	2	3	£179,456	£259,322
£100,001 - £150,000	0	0	9	5	9	5	£1,074,854	£556,244
£150,001 - £400,000	0	0	4	3	4	3	£744,377	£881,075
<b>TOTAL</b>	<b>8</b>	<b>3</b>	<b>142</b>	<b>126</b>	<b>150</b>	<b>129</b>	<b>£5,062,994</b>	<b>£3,900,569</b>
<b>Exit Provisions</b>							<b>£224,266</b>	<b>£127,248</b>
<b>Cost Charged to the Comprehensive I&amp;E</b>							<b>£5,287,260*</b>	<b>£4,027,817*</b>

### 30. Contingent Liabilities

As at 31 March 2015 the Authority had the following contingent liabilities:

- (a) Following a decision by the Government to review the operation of land charges, the Local Government Association is assessing possible claims against authorities. It is thus possible that the Authority could receive claims for reimbursement of fees charged in the delivery of this service. The timing and amounts of any potential claims are uncertain.
- (b) The authority has made a provision for NDR appeals based upon information available at the year end. It is possible that appeals, not known at the balance sheet date, could yet arise. Timings and amounts are unknown.
- (c) Amounts have been provided in the accounts in respect of Mutual Municipal Insurance. However, given the uncertain level of ultimate claims that could arise, further sums may be payable, the timing and level of which are unclear.

### 31. Material Items of Income and Expense

There are no material items that have not been disclosed on the face of the Comprehensive Income and Expenditure Statement or elsewhere within the Accounts.

### 32. Events after the Reporting Period

The Statement of Accounts was authorised for issue by the Director of Finance on 29 July 2015 and events taking place after this date are not reflected in the financial statements or notes. There were no adjusting or non-adjusting events taking place between the reporting period end and the authorised for issue date.

### 33. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments have been made to the Council's 2013/2014 published financial statements in relation to the matters below. The impact of these changes on the Council's 2013/2014 published core statements is shown in the tables below. Where disclosures have been restated in line with the adjustments, the 2013/2014 column on the disclosure table is headed "Restated 2013/2014".

### Accounting for Schools Transferring to Academy Status

When a school transfers to academy status the control of the school is transferred from the Council to a third party - usually a Charitable Trust. As a result the school as an entity needs to be derecognised in the Authority's accounts by writing off the net assets of the school to the Comprehensive Income and Expenditure Statement (CIES). LAAP Bulletin 103 issued by CIPFA clarifies that the resulting gain or loss on transfer is recognised within the Financing and Investment Income and Expenditure line on the CIES. This gain or loss on disposal has previously been recognised in the Other Operating Expenditure line on the CIES. The Council's main statements and relevant notes have been restated to reflect this change.

<b>Comprehensive Statement of Income and Expenditure Statement</b>	<b>31/03/14</b>
	<b>£000</b>
Other Operating Expenditure	
(Gains) / losses on the disposal of non-current assets	(14,589)
Financing and Investment Income and Expenditure	
(Gains) / losses on the disposal of Academies	14,589

### 34. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The accounts contain estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Authority's balance sheet at 31 March 2015 for which there is a risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainty	Effect if actual results differ from assumptions
Arrears	At 31 March 2015, the Authority had a general fund balance of sundry debtors totalling £33.3m. A review of significant balances suggested that an impairment of doubtful debts of 8.0% (£2.7m) was appropriate. However, in the current economic climate it is not certain that such an allowance would be sufficient.	If collection rates attributable to collecting aged general fund debt were to deteriorate by 5%, the allowance would need to increase by £1.4m.
Business Rates	The Authority must meet its relevant share of backdated business rate appeals. A provision has been made within the accounts, utilising Valuation Office data, previous experience, facts and intelligence gathered, as at the end of the reporting period.	It is possible that the estimate provided may not be sufficient to meet claims arising e.g. through greater success rates than previously experienced.
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements, including those relating to: <ul style="list-style-type: none"> <li>the discount rate used</li> <li>the rate at which salaries are projected to increase</li> <li>the rate at which pensions are</li> </ul>	The effect upon the net pensions liability of changes in individual assumptions can be measured and these are disclosed within note 20 e.g. for each member, if their longevity was actually more representative of someone that was one year older, liabilities would reduce by £58m (and

	<p>projected to increase</p> <ul style="list-style-type: none"> <li>longevity rates.</li> </ul> <p>A firm of consulting actuaries is engaged to provide expert advice about the assumptions to be applied.</p>	<p>vice versa) and if discount rates had maintained their 2013/14 levels, then the net pensions liability would have been £316m less than that calculated herein. However, the assumptions interact in complex ways and during 2014/15, the actuaries advised that, overall, the net pensions liability had increased by £87m as a result of updating estimates to reflect current market conditions.</p>
PFI / Finance Leases	<p>These arrangements have an implied finance lease within the agreement which (on a constant basis) has been used to calculate future payments disclosed within the accounts.</p>	<p>The PFI arrangements are inherently long term in nature. Fluctuations in the inflation indexation could result in future payments being higher than presented.</p>
Property, Plant and Equipment	<p>Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic environment makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to the assets.</p>	<p>If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual depreciation charge for buildings would increase by just over £1m for every year that useful lives had to be reduced.</p>

### 35. Accounting Standards That Have Been Issued but Have Not Yet Been Adopted

The Code has introduced several changes in accounting standards which will be required in the 2015/2016 Statement of Accounts. The adoption of these standards is not considered likely to have a significant impact on the accounts.

#### Annual Improvements to IFRSs 2011–2013 Cycle

Standard	Subject of Amendment	Applicability
IFRS 1 First-time Adoption of International Financial Reporting Standards	Meaning of 'effective IFRSs'	Already adopted IFRS 1
IFRS 3 Business Combinations	Scope exceptions for joint ventures	No business combinations under common control
IFRS 13 Fair Value Measurement	Scope of "portfolio exception"	No contracts fulfilling the criteria
IAS 40 Investment Property	Clarifying the interrelationship between IFRS 3 and IAS 40 when classifying property as investment property or owner-occupied property.	No assets of that type

## IFRIC 21 Levies

For government levies, this determines that recognition within the accounts is required where the obligating event (identified as the activity which triggers the levy payment), has occurred. This should not have a material impact on the way that this is currently accounted for.

## IFRS 13 Fair Value Measurement

This standard introduces a consistent approach to those asset classes requiring valuation at fair value. Surplus assets will no longer be valued at existing use (i.e. based upon the last use they were put to, before ceasing to deliver services), but instead use fair value. The difference between the two methodologies is not considered material for the purposes of the accounts.

## **36. Accounting Policies**

### **General**

The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2011, which states that the Accounts are to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2014/2015 (the “Code”) and the Service Reporting Code of Practice 2014/2015 (“SeRCOP”, based upon International Financial Reporting Standards (IFRS), supported by policies and statutory guidance issued under Section 12 of the Local Government Act 2003.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

Note: Many values throughout the accounts are rounded to the nearest £000, as such tables and notes may not appear to cross-cast or exactly match the sum of the individual items.

### **Accruals of Income and Expenditure**

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

### **Carbon Reduction Commitment (CRC) Energy Efficiency Scheme**

The Authority is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. The Authority is required to purchase and surrender allowances, currently retrospectively, on the basis of emissions (i.e. carbon dioxide produced as energy is used). As carbon dioxide is emitted (i.e. as energy is used), a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the Authority is recognised and reported in the costs of the Authority's services and is apportioned to services on the basis of energy consumption.

### **Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours.

Cash equivalents are investments that mature in no more than a three month period from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

### **Acquired Operations**

Acquired operations are those that the authority has acquired during the reporting period as a result of the reorganisation of local government, or the transfer of services acquired as a consequence of legislation. The authority will account for these in accordance with IAS 1 and where material, disclose any comparative amounts, if applicable.

### **Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors**

#### Change in Accounting Policy

Policies are the principles used to prepare the financial statements. A change in policy generally originates from the accounting standards although it could come from being able to provide more relevant and reliable information. These are normally processed retrospectively, although in some cases can be prospective, where stated.

#### Change in Accounting Estimate

This is an adjustment of the carrying amount of an asset or liability resulting from new information. These are processed prospectively in the current and future reporting periods.

#### Prior Period Error

This is a material omission or misstatement that could reasonably have been accounted for in the preparation of the accounts for the previous reporting period. This is processed through retrospective restatement of the accounts by amending the opening balances and comparative amounts for the prior period.

### **Charges to Revenue for Non-Current Assets**

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue (the Minimum Revenue Provision) towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance.

Depreciation, revaluation and impairment losses and amortisation are, therefore, replaced by the contribution from the General Fund Balance by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

## **Employee Benefits**

### Benefits Payable during Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the appropriate service in the Comprehensive Income and Expenditure Statement at the earlier of the following dates:

- When the Authority can no longer withdraw the offer of those benefits
- When the Authority recognises costs of a restructuring and involves the payment of termination benefits

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards.

In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

### Post Employment Benefits

Employees of the Authority are members of three separate pension schemes:

- The NHS Pension Scheme
- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE)
- The Local Government Pensions Scheme, administered by the Royal Borough of Greenwich or the London Pension Fund Authority (LPFA).

These schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

However, the arrangements for the NHS and Teachers Schemes' means that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The schemes are therefore accounted for as if they were defined contribution schemes and no liability for future payments of benefits is recognised in the Balance Sheet. The relevant cost of services line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to the NHS and Teachers' Pensions schemes in the year.

#### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Royal Borough of Greenwich, GSP and LPFA pension funds attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices based on the annualised yield at the point on the Merrill Lynch AA rated corporate bond curve that equates to the estimated duration of the liabilities, for the respective fund of which the Borough is an employer.
- The assets of the Royal Borough of Greenwich, GSP and LPFA pension funds attributable to the Authority are included in the Balance Sheet at their fair value:
  - for quoted securities – current bid price
  - for unquoted securities – professional estimate
  - for unitised securities – current bid price, except where only a single price is available in which case, net asset value
  - for property – market value.

The change in the net pensions liability is analysed into the following components:

- Service cost comprising:
  - current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
  - past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
  - net interest on the net defined benefit liability (asset) i.e. net interest expense for the authority – the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.
- Remeasurements comprising:
  - the return on plan assets – excluding amounts included in net interest on the net defined benefit liability (asset) – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure



- actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure
- Contributions paid to the Royal Borough of Greenwich, GSP and LPFA pension funds – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

#### **Events after the Reporting Period**

These are events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of event can be identified:

#### Adjusting

Those events that provide evidence of conditions that existed at the end of the reporting period. Where material, the financial statements and notes are amended to reflect the impact of the events.

#### Non-Adjusting

Those events that are indicative of conditions that arose after the reporting period. The financial statements are not amended to reflect the events, but additional explanatory notes are provided.

#### **Income from Taxation and Social Housing Rents**

Revenue relating to social Housing Rents, Council Tax and Non Domestic Rates is measured at the full amount receivable (net of any impairment losses).

Council Tax and Non Domestic Rates are accounted for in accordance with IPSAS 23 (i.e. non-contractual, non-exchange transactions). Housing rental income is shown within the Comprehensive Income and Expenditure Statement but local taxes collected as part of an agency arrangement (Council Tax and Non Domestic Rates) are not.

#### **Material Items of Income and Expenditure**

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

## **Financial Instruments**

### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Authority has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

### Financial Guarantees

These will be assessed at fair value at their inception and will be kept under review.

### Financial Assets

Financial assets are classified into two types:

- loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets – assets that have a quoted market price and/or do not have fixed or determinable payments.

### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and

interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

#### Available for Sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices – the market price
- other instruments with fixed and determinable payments – discounted cash flow analysis
- equity shares with no quoted market prices – independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus or Deficit on Revaluation of Available-for-Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available-for-Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available-for-Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

## **Foreign Currency Translation**

Where the Authority has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year-end, they are reconverted at the spot exchange rate at 31 March. Realised gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

## **Government Grants and Contributions**

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions are shown as liabilities on the Balance Sheet until outstanding conditions are satisfied. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

## **Heritage Assets**

Where an asset is primarily retained for its contribution to knowledge and culture, it is designated as a heritage asset. However, where an asset is in operational use then it is classified accordingly, rather than as a heritage asset.

Heritage Assets are recognised and measured in accordance with the Authority's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to heritage assets as detailed below.

The collection, as a whole, is relatively static and acquisitions and donations are infrequent. Where they do occur, acquisitions are initially recognised at cost and donations are recognised at valuation, ascertained by the museum's staff, utilising professional valuation organisations where appropriate. Where material, these items are reported in the Balance Sheet, with items in excess of £10,000 being individually disclosed. In relation to the Authority's overall asset base, values are relatively low and, as such, revaluations are not undertaken frequently due to the high cost of the process involved in valuing a diverse set of assets and the lack of comparative values. The items themselves are enduring in nature and, therefore, are not depreciated.

The carrying amounts of heritage assets are reviewed when there is evidence of impairment. Any impairment is recognised and measured in accordance with the Authority's general policy on impairment. The proceeds of any disposals are disclosed separately in the notes to the financial statements and are accounted for in accordance with the Authority's general provisions relating to the disposal of property, plant and equipment.

### **Intangible Assets**

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority. Intangible assets are measured initially at cost and are carried thereafter at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### **Interests in Companies & Collaborative / Joint Arrangements**

Following revisions to IFRS 10, 11 and 12 the authority has reviewed its group boundary and respective interests in other entities. As a result, the authority has assessed the level of control it exerts with those organisations and categorised them accordingly, with interests shown at book cost. This process has led to the discontinuation of the previous practice of preparing group accounts, but acknowledging the material balances of its subsidiaries, which in turn has seen the inclusion of the defined benefit pension scheme entries for GSP within the single entity accounts. Details of the categorisation of entities, with further description relating to their composition and activities, are provided in note 27. Those activities in relation to joint committee activities are deemed to be outside of joint arrangement accounting.

### **Inventories**

Inventories are included in the Balance Sheet at cost.

### **Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment will be accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

## The Authority as Lessee

### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets.

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, unless another systematic basis is more representative of the benefits received by the Authority.

## The Authority as Lessor

### Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. The sale proceeds, representing the Authority's net investment in the lease, are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received), and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain or loss presented in the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase or decrease the General Fund Balance. The net investment in

the lease is required to be treated as a capital receipt and the carrying value of the asset is posted to the Capital Adjustment Account. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve or the General Fund where the lease was entered into on or before 31<sup>st</sup> March 2010.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, unless another systematic basis is more representative of the time pattern in which the benefit derived from the leased asset is diminished.

### **Overheads and Support Services**

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of SeRCOP. The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core – costs relating to the Authority's status as a multifunctional, democratic organisation.
- Non Distributed Costs – the cost of discretionary benefits awarded to employees retiring early, and impairment losses chargeable on assets under construction and other surplus assets.

These two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

### **Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred. A de minimis level of £10,000 has been adopted for the inclusion of Property, Plant and Equipment.

### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

The valuations are undertaken by Mr Simon Marsh M.R.I.C.S and are made in accordance with the guidance from the Department of Communities and Local Government and the RICS Valuation-Professional Standards published by the Royal Institution of Chartered Surveyors. Valuations for use within the Accounts are sought by the Director of Finance from the Director of Regeneration, Enterprise and Skills. The relevant staff work in separate directorates, are professionally qualified and abide by their respective institute's ethical and other requirements. HRA assets are valued as at 31 March with other assets valued as at 01 April. If the Valuer advises that there has been significant movement in the value of assets during the year, then a further revaluation may take place to ensure that their carrying amounts are not materially different from their values.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction – depreciated historical cost
- dwellings – fair value, determined using the basis of existing use value for social housing (EUV-SH). The Beacon method has been applied to arrive at the vacant possession value of dwellings before adjusting to 25% for EUV-SH. Both those parts of the valuations are as recommended by the Department for Communities and Local Government in their Stock Valuation for Resource Accounting – Guidance for Values 2010.
- all other assets – fair value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued to ensure that their carrying amount is not materially different from their fair value at the year-end. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains (exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.)



Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Componentisation

In accordance with the Code, land and buildings are separated, however, further componentisation has not taken place. Depreciation is charged on the opening carrying value and the amounts charged to the Comprehensive Income and Expenditure Statement would not be materially different had further componentisation been undertaken.

Items of Property, Plant and Equipment are revalued at the end of the reporting period.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings – straight-line allocation over the useful life of the property as estimated by the valuer
- vehicles, plant, furniture and equipment – straight line allocation over the useful life as estimated by a suitably qualified officer
- infrastructure – straight-line allocation over 40 years.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost, being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previously recognised losses in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

Schools held on the balance sheet are disposed for nil consideration when they transfer to Academy status.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale. When an asset is disposed of the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets, net of statutory deductions and allowances) is payable to the Government. The balance of receipts is required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment (or set aside to reduce the Authority's underlying need to borrow, as represented by the Capital Financing Requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### **Private Finance Initiative**

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Authority is deemed to control the services that are provided under its PFI schemes and as ownership of the property, plant and equipment will pass to the Authority at the end of the contracts for no additional charge, the Authority carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment. The Authority has two PFI schemes

(the provision of three Neighbourhood Resource Centres and two schools) where the assets are carried in its Balance Sheet.

The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

The assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the Authority.

The amounts payable to the PFI operators each year are analysed into five elements:

- fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement
- finance cost – an interest charge on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator
- lifecycle replacement costs – these are charged against the unitary payment as incurred

## **Provisions, Contingent Assets and Liabilities**

### Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential and a reliable estimate can be made of the amount of the obligation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year. Where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Authority settles the obligation.

### Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the Accounts where it is probable that there will be an inflow of economic benefits or service potential.

### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the Accounts.

### **Reserves**

The Authority sets aside reserves for earmarked purposes. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority – these reserves are explained in the relevant policies.

### **Revenue Expenditure Funded from Capital under Statute**

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### **VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

## **37. Critical Judgements in Applying Accounting Policies**

Significant judgements are made by management in applying accounting policies, which could have a material effect upon the accounts.

### Funding

An organisation can be judged to be a “going concern” if, for the foreseeable future, there is a high level of confidence that it will have the necessary liquid resources to meet its liabilities as they fall due and will be able to sustain its business model, strategy and operations and remain solvent, including in the face of reasonably predictable internally or externally-generated shocks.

Despite there being a high degree of uncertainty about future levels of funding for local government, the Authority has undertaken a robust analysis of its financial strength and resolved to maintain a freeze in the local element of Council Tax. There is no indication that the assets of the Authority are likely to be impaired.

### Group Boundaries

The group boundaries have been estimated using the criteria associated with the Code. In line with this, the Authority has identified three subsidiaries and two associates. The authority has deemed that the activities of these entities are not sufficient to produce full group accounts

### Leases

The Authority classifies these as either operational or finance leases. It is not always clear which type may be the correct one to use and as such, the Authority uses judgement to determine whether the lease is a finance lease (i.e. it transfers substantially the risks and rewards relating to ownership) or not (in which case it is an operating lease).

### Schools

There are several types of school within the borough. The Code in relation to their recognition on the balance sheet is an area that has been supplemented by Technical Guidance and the authority has undertaken a review of schools on a case by case basis.

The authority recognises schools' assets on the balance sheet where future economic benefits or service potential associated with the school will flow to the authority. Control over service potential is based on control over use of assets over their useful life. The table outlines the types of school within the borough and whether appear on the authority's balance sheet.

<b>School Type</b>	<b>On Balance Sheet</b>
Community	✓
Voluntary Controlled (VC)	✓
Voluntary Aided (VA)	✗
Trust	✗
Foundation	✗
Academies	✗
Independent	✗
Free schools	✗

Furthermore, schools held on the balance sheet are disposed for nil consideration when they transfer to Academy status.

## Additional Financial Statements

### Collection Fund Account

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statements show the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the Government of council tax and non-domestic rates.

### Income and Expenditure Account

Income and Expenditure Account (£000s)	Note	Council Tax	Business Rates	Total 31/03/14	Council Tax	Business Rates	Total 31/03/15
<b>Income</b>							
Council Tax Income	4	(93,386)		(93,386)	(97,014)		(97,014)
Business Rates Receivable	5		(69,131)	(69,131)		(67,520)	(67,520)
Business Rates Supplement	6		(2,129)	(2,129)		(2,033)	(2,033)
B Rates transitional payments			(162)	(162)		(49)	(49)
<b>Total Income</b>		<b>(93,386)</b>	<b>(71,422)</b>	<b>(164,808)</b>	<b>(97,014)</b>	<b>(69,602)</b>	<b>(166,616)</b>
<b>Expenditure</b>							
<b>Precepts and Demands</b>							
<u>Council Tax</u>							
Royal Borough of Greenwich		65,243		65,243	66,784		66,784
Greater London Authority		20,151		20,151	20,354		20,354
<u>Business Rates</u>							
Royal Borough of Greenwich			17,831	17,831		20,154	20,154
Greater London Authority			11,887	11,887		13,436	13,436
Central Government			29,717	29,717		33,590	33,590
Business Rates Supplement	6		2,120	2,120		2,025	2,025
<b>Previous Year's Surplus</b>							
Council Tax	7	2,254		2,254	2,225		2,225
Business Rates	7					4,386	4,386
<b>Collection Fund Charges</b>							
Council Tax bad debts	8	2,044		2,044	2,168		2,168
Business Rates bad debts	9		1,199	1,199		398	398
Business Rates appeals	10		4,192	4,192		30	30

Business Rates cost of collection		275	275		279	279
BRS cost of collection	6	9	9		8	8
B Rates transitional payments		162	162		49	49
Interest		8	8		8	8
<b>Total Expenditure</b>		<b>89,692</b>	<b>67,400</b>	<b>157,092</b>	<b>91,531</b>	<b>74,363</b>
<b>(Surplus)/Deficit for Year</b>		<b>(3,694)</b>	<b>(4,022)</b>	<b>(7,716)</b>	<b>(5,483)</b>	<b>4,761</b>
						<b>(722)</b>

### Fund Statement

Fund Statement (£000s)	Note	Council Tax	Business Rates	Total 31/03/14	Council Tax	Business Rates	Total 31/03/15
<b>Fund Balance B/F</b>		<b>(4,626)</b>	<b>0</b>	<b>(4,626)</b>	<b>(8,320)</b>	<b>(4,022)</b>	<b>(12,342)</b>
(Surplus)/Deficit for Year		(3,694)	(4,022)	(7,716)	(5,483)	4,761	(722)
<b>Fund Balance C/F</b>	<b>11</b>	<b>(8,320)</b>	<b>(4,022)</b>	<b>(12,342)</b>	<b>(13,803)</b>	<b>739</b>	<b>(13,064)</b>

## Notes to the Collection Fund Accounts

### 1 The Council Tax System

The council tax is the means of raising income from local residents to pay for services within the Royal Borough. The council tax is levied on domestic properties and the charge is based on the valuation band assessed for each dwelling. The Valuation Office has appointed a Listing Officer for the Royal Borough who is responsible for property valuations, valuation registers and appeals.

Council tax collected in the Borough is split between relevant preceptors, the Borough (77%) and the GLA (23%).

### 2 The Business Rates System

The business rate is the means of raising income from local businesses to pay for services within the Royal Borough. The business rate is levied on non-domestic properties and the charge is based on the valuation band assessed for each premise. The Valuation Office has appointed a Listing Officer for the Royal Borough who is responsible for property valuations, valuation registers and appeals.

Business rates collected in the Borough is split between relevant preceptors, the Borough (30%), the GLA (20%) and Central Government (50%).

### 3 Accounting Policies

The Collection Fund Income and Expenditure Account is prepared on an accruals basis and complies with appropriate regulations and the Code of Practice on Local Authority Accounting. The transactions of the Collection Fund are wholly prescribed by legislation. The year-end surplus or deficit on the Collection Fund is apportioned between the relevant interested parties.

### 4 Council Tax Income

In 2014/2015 the Royal Borough set a band D tax of £1,279.91 (£1,283.91 in 2013/2014). These charges are before any appropriate discounts. The charge for each band is a ratio of band D. The 2014/2015 charges were:

Band	Ratio to Band D	2013/2014	2014/2015
		Council Tax (£)	Council Tax (£)
A	6/9	855.94	853.27
B	7/9	998.60	995.49
C	8/9	1,141.25	1,137.70
D	1	1,283.91	1,279.91
E	11/9	1,569.22	1,564.33
F	13/9	1,854.54	1,848.76
G	15/9	2,139.85	2,133.18
H	18/9	2,567.82	2,559.82



The Royal Borough's taxbase, which is used in the tax calculation, is based on the number of dwellings in each band on the listing produced by the Listing Officer. This is adjusted for exemptions, discounts, disabled banding changes and appeals. The taxbase estimate for 2014/2015 was 68,074 (66,503 in 2013/2014) as calculated below.

2013/2014	2014/2015					
Band D Equivalent	Band	Dwellings Per Valuation List	Adjustment For Disabled Banding Appeals, Discounts And Exemptions	Revised Dwellings	Ratio To Band D	Band D Equivalent
I	A(Disabled)	0	5	5	5/9	3
3,951	A	10,481	(5,136)	5,345	6/9	3,564
9,552	B	20,128	(8,295)	11,833	7/9	9,203
24,542	C	39,173	(11,248)	27,925	8/9	24,822
15,555	D	20,808	(4,547)	16,261	1	16,261
10,187	E	10,379	(1,509)	8,870	11/9	10,840
3,550	F	3,037	(181)	2,856	13/9	4,126
2,961	G	1,996	(116)	1,880	15/9	3,133
551	H	330	(41)	289	18/9	579
70,850	Total	106,332	(31,068)	75,264		72,531
(4,605)	Less Allowance for Non Collection					(4,715)
258	Plus Adjustment for Armed Forces Dwellings					258
66,503	Royal Borough Tax base					68,074

Based on the estimated tax base of 68,074 an income yield for 2014/2015 of £87.1m (£85.4m in 2013/2014) was anticipated. The actual taxbase was equivalent to 75,798 (72,735 in 2013/2014) including backdated transactions and the equivalent yield was £97.0m (£93.4m in 2013/2014).

## 5 Business Rate Income

Business Rate Income	2013/2014 (£000)	2014/2015 (£000)
Debits Raised	85,542	85,636
Relief and Exemption granted	(14,120)	(16,034)
<b>Total Collectable</b>	<b>71,422</b>	<b>69,602</b>

The Non-Domestic Rate Multiplier is set nationally and for 2014/2015 was 48.2p (47.1p in 2013/2014). The total rateable value for non-domestic rated property in the Royal Borough for 2014/2015 was £176.1m (£175.7m in 2013/2014).

## **6 Business Rates Supplement**

In April 2010, a levy of 2p on non-domestic properties with a rateable value of over £55,000 in London was introduced. This is paid to the GLA and helps to finance Cross Rail.

## **7 Collection Fund apportionment of surplus**

A Council Tax surplus of £2.225m was distributed in 2014/2015 to the Royal Borough (£1.700m) and the GLA (£0.525m).

A Business Rate surplus of £4.386 was distributed in 2014/15 to the Royal Borough (£1.316m), the Government (£2.193m), and the GLA (£0.877m).

## **8 Provision for Irrecoverable Council Tax Debts**

Contributions are made from the Collection Fund Income and Expenditure Account to a provision for bad debts. During 2014/2015 £2.168m (£2.044m in 2013/2014) was contributed to the council tax bad debt provision and £0.555m (£0.216m in 2013/2014) of irrecoverable debts were written off.

## **9 Provision for Irrecoverable Business Rates Debts**

Contributions are made from the Collection Fund Income and Expenditure Account to a provision for bad debts. During 2014/2015 £0.398m (£1.199m in 2013/2014) was contributed to the business rates bad debt provision and £0.722m (£0.354m in 2013/2014) of irrecoverable debts were written off.

## **10 Provision for Business Rates Appeals**

Contributions are made from the Collection Fund Income and Expenditure Account to a provision for business rate appeals. The provision was calculated on the basis of outstanding appeals at 31<sup>st</sup> March 2015 as supplied by the Valuation Office. The percentage of appeals that are likely to be successful and the percentage reduction in rateable value on successful appeals were estimated based on historical trends. Local intelligence identified possible appeals that are yet to be notified to the Valuation Office and this was also taken into account. During 2014/2015 a net contribution of £0.030m was made to the provision.

## **11 Collection Fund Position**

### **Council Tax Surplus**

The balance on the Fund for Council Tax at 31<sup>st</sup> March 2015 is £13.803m. Of this sum, £3.197m is the GLA's share of the Collection Fund and is shown as a creditor in the Authority's Balance Sheet. The balance of £10.606m is the Royal Borough's share of the Collection Fund. £0.519m will be distributed to the GLA in 2014/2015. The remaining Council Tax balance will be taken into account in future budget setting processes.

### **Business Rates Deficit**

The balance on the Fund for Business Rates at 31<sup>st</sup> March 2015 is £0.739m. Of this sum £0.148m is the GLA's share and £0.370m is the Government share. Both of these items are shown as a debtor in the Authority's Balance Sheet. The balance is the Royal Borough's share of the Collection Fund. No distribution will be made in 2014/15. The remaining Business Rate balance will be taken into account in future budget setting processes.

## Housing Revenue Account

### Income and Expenditure Statement

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with the legislative framework; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2013/2014		2014/2015
£000	Expenditure	£000
25,129	Repairs and Maintenance	24,092
38,339	Supervision and Management	40,316
2,204	Rent, Rates, Taxes and Other Charges	2,300
(84,760)	Depreciation, Impairments and Revaluation Losses in relation to Non-current Assets	(125,096)
112	Debt Management Costs	113
2,671	Movement in the allowance for bad debts (not specified by code)	2,108
<b>(16,305)</b>	<b>Total Expenditure</b>	<b>(56,167)</b>
	<b>Income</b>	
(114,376)	Dwelling Rents	(113,561)
(2,741)	Non Dwelling Rents	(2,658)
(4,806)	Charges for services and facilities	(3,938)
(83)	Contribution towards expenditure	(78)
<b>(122,006)</b>	<b>Total Income</b>	<b>(120,235)</b>
<b>(138,311)</b>	<b>Net Income of HRA Services as included in the whole Authority Comprehensive Income and Expenditure Statement</b>	<b>(176,402)</b>
493	HRA Services Share of Corporate and Democratic Core	494
923	HRA share of other amounts included in the whole authority Net Expenditure of Continuing Operations but not allocated to specific services	806
<b>(136,895)</b>	<b>Net Income of HRA Services</b>	<b>(175,102)</b>
	<b>HRA share of the operating income and expenditure included in the whole Authority Comprehensive Income and Expenditure Statement</b>	
(9,233)	(Gain) or Loss on sale of HRA non-current Assets	(10,478)
15,280	Interest Payable and Similar Charges	15,164
(102)	Capital Grants and contributions receivable	(3,070)
(90)	Interest and Investment Income	(11)
3,122	Net interest on the net defined benefit liability (asset)	3,336
<b>(127,918)</b>	<b>(Surplus) / Deficit for the Year on HRA Services</b>	<b>(170,161)</b>

## Housing Revenue Account Movement on the HRA Statement

2013/2014		2014/2015
£000		£000
<b>(18,952)</b>	<b>Balance on the HRA as at the end of the previous reporting period</b>	<b>(23,692)</b>
<b>(127,918)</b>	(Surplus) or deficit for the year on the HRA Income and Expenditure Statement	<b>(171,462)</b>
<b>108,217</b>	Adjustment between accounting basis and funding basis under statute	<b>159,969</b>
<b>(19,701)</b>	<b>Net (Increase) or decrease before transfers to or from reserves</b>	<b>(11,493)</b>
<b>14,961</b>	Transfers to or from earmarked reserves	<b>17,078</b>
<b>(4,740)</b>	<b>(Increase) or decrease in year on the HRA</b>	<b>5,585</b>
<b>(23,692)</b>	<b>Balance on the HRA at the end of the current reporting period</b>	<b>(18,107)</b>

## Notes to the Housing Revenue Account

### I Depreciation and Impairment

	2014/2015
<b>Depreciation and Impairment</b>	<b>£000</b>
Depreciation on HRA assets	
Property Plant and Equipment Assets – Dwellings	15,619
Property Plant and Equipment Assets - Other	1,459
	<hr/> 17,078
Impairment and Revaluation Losses	2,798

HRA valuations were reviewed at 1<sup>st</sup> April 2014 and the 31<sup>st</sup> March 2015. The valuations are based on Stock Valuation for Resource Accounting, a guide issued by CLG. This guide incorporates a factor to recognise the specific nature of valuing social housing. This factor, which reduces the assessed value, has remained at 25%.

An increase in the value of residential property over the reporting period has resulted in valuation gains, which in turn has led to a significant reversal of losses that were charged to the HRA I&E in previous years, totalling £143.269m.

### 2 Housing Stock

The Council was responsible for managing 21,984 dwellings as at 31<sup>st</sup> March 2015. The property is analysed below:

<b>Analysis of HRA Dwellings at 31<sup>st</sup> March 2015</b>	<b>1 Bed</b>	<b>2 Beds</b>	<b>3 &amp; more</b>	<b>Total</b>
Low rise flats in blocks up to 2 storeys	1,405	1,048	354	2,807
Medium rise flats in blocks of 3-5 storeys	3,826	3,365	1,636	8,827
High rise flats in blocks of 6 or more storeys	1,533	1,764	232	3,529
Houses and bungalows	247	1,204	5,363	6,814
Multi occupied dwellings				7
<b>Total</b>				<b>21,984</b>

The HRA valuations were reviewed as at 1<sup>st</sup> April 2014 and the 31<sup>st</sup> March 2015. These figures represent the valuation less disposals and depreciation.

<b>31<sup>st</sup> March 2014</b>		<b>31<sup>st</sup> March 2015</b>
<b>£000</b>	<b>Balance Sheet Valuation of HRA Assets</b>	<b>£000</b>
	Property Plant and Equipment Assets -	
962,239	Dwellings	1,128,229
40,136	Property Plant and Equipment Assets – Other	50,752
1,455	Assets held for Sale	5,372
<b>1,003,830</b>	<b>Total</b>	<b>1,184,353</b>

The Vacant Possession Value is the Council's estimate of the total sum that it would receive if all the assets were sold on the open market. The balance sheet value is calculated on the basis of rents receivable on existing tenancies. These are less than the rent that would be obtainable on the open market, and the balance sheet value is therefore lower than the Vacant Possession Valuation. The difference between the two values therefore shows the economic cost of providing housing at less than market value.

<b>At 1<sup>st</sup> April 2013</b>	<b>Vacant Possession Value</b>	<b>At 1<sup>st</sup> April 2014</b>
<b>Restated</b>		<b>£000</b>
<b>£000</b>		
3,550,148	HRA Dwellings	3,838,837

### 3 Major Repairs Reserve

<b>2013/2014</b>		<b>2014/2015</b>
<b>£000</b>		<b>£000</b>
0	Balance as at 1 <sup>st</sup> April	0
14,961	Financing of Capital Expenditure for year	17,078
(14,961)	Depreciation for the year	(17,078)
<b>0</b>	<b>Balance as at 31<sup>st</sup> March</b>	<b>0</b>

**4 HRA Capital Financing**

2013/2014		2014/2015
£000		£000
<b>HRA Capital Expenditure</b>		
32,286	Houses	39,665
2,238	Other Property	7,994
0	Vehicles & Equipment	296
<b>34,524</b>		<b>47,955</b>
<b>Financed by:</b>		
200	Capital Receipts	2,459
14,961	Major Repairs Reserve	17,078
317	Other Grants	2,935
19,046	Revenue	25,483
<b>34,524</b>	<b>Total</b>	<b>47,955</b>

**Summary of HRA Capital Receipts**

2013/2014		2014/2015
£000		£000
<b>Capital Receipts</b>		
1,568	Land	0
20,431	Houses	21,494
253	Other Property	54
<b>22,252</b>	<b>Total</b>	<b>21,548</b>

**5 Rent Arrears**

HRA rent arrears at 31<sup>st</sup> March 2015 totalled £10.748m.

2013/2014		2014/2015
£000		£000
<b>Arrears</b>		
6,829	Due from Current Tenants	7,169
3,438	Due from Former Tenants	3,579
<b>10,267</b>		<b>10,748</b>

These arrears are charges due from tenants i.e. rent, heating and other charges. The HRA has been setting aside funds to meet irrecoverable debts in respect of such arrears. At 31<sup>st</sup> March 2015 the provision totalled £7.957m.

**6 Pension Costs - IAS 19**

IAS19 has been incorporated in the HRA. Entries have been calculated on the basis of the HRA's apportioned share of pension costs during the financial year.

## **Independent Auditor's Report to the Members of Royal Borough of Greenwich**

We have audited the pension fund financial statements of Royal Borough of Greenwich for the year ended 31 March 2015 under the Audit Commission Act 1998. The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

This report is made solely to the Members of Royal Borough of Greenwich, as a body, in accordance with Part II of the Audit Commission Act 1998 and as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010. Our audit work has been undertaken so that we might state to the Authority's Members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's Members as a body, for our audit work, for this report, or for the opinions we have formed.

### **Respective responsibilities of the Director of Finance and Auditor**

As explained more fully in the Statement of the Director of Finance's Responsibilities, the Director of Finance is responsible for the preparation of the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the pension fund financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards also require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### **Scope of the audit of the pension fund financial statements**

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the pension fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Finance; and the overall presentation of the pension fund financial statements. In addition, we read all the financial and non-financial information in the explanatory foreword to identify material inconsistencies with the audited pension fund financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

## **Opinion on the pension fund financial statements**

In our opinion the pension fund financial statements:

- give a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2015 and of the amount and disposition of the fund's assets and liabilities as at 31 March 2015 and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and applicable law.

## **Opinion on other matters**

In our opinion, the information given in the explanatory foreword for the financial year for which the pension fund financial statements are prepared is consistent with the pension fund financial statements.

Signed

**Susan M Exton**

Director

for and on behalf of Grant Thornton UK LLP, Appointed Auditor

Grant Thornton House  
Melton Street  
Euston Square  
London  
NW1 2EP

30 July 2015



# Royal Borough of Greenwich Pension Fund

## Fund Account

31 March 2014	Notes	31 March 2015
£000		£000
<b>Dealings with Members, Employers and Others directly involved in the Scheme</b>		
Contributions Receivable:	6	
(30,016) Employer Contributions		(32,149)
(10,590) Member Contributions		(11,830)
(3,936) Transfers in from Other Pension Funds	7	(3,034)
Benefits:	8	
33,923 Pensions		35,929
8,612 Lump Sum & Death Benefits		8,120
2,143 Payments to and on account of Leavers	9	1,629
752 Administration Expenses	10	703
<b>888 Net (additions) / withdrawals from Dealings with Members</b>		<b>(632)</b>
<b>Returns on Investment</b>		
(7,602) Investment Income	11	(10,307)
(46,315) Profit and Losses on disposal of Investments and Changes in Value of Investments	14	(111,258)
178 Taxes on Income	12	315
1,427 Investment Management Expenses	13	1,616
<b>(52,312) Net Returns on Investment</b>		<b>(119,634)</b>
<b>Net (increase) / decrease in the Net Assets available for Benefits during the year</b>		<b>(120,266)</b>

## Net Asset Statement

31 March 2014	Notes	31 March 2015
£000		£000
<b>Investment assets</b>		
177,758 Equities	14	210,587
Pooled Investment Vehicles:	14	
172,985 Fixed Interest OEIC		197,649
77,412 Property Unit Trusts		106,394
224,901 Unitised Insurance Policies		240,388
244,767 Other Unit Trusts		261,221
1,600 Property – Freehold	3&14	1,850
26,029 Private Equity	15&24	22,341
3,073 Cash Deposits	20	1,237
6,812 Cash Equivalents	15	4,035
10,693 Other Investment Balances	19	1,217
<b>Investment Liabilities</b>		
(14,028) Other Investment Balances	19	(891)
<b>932,002 Net Investment Assets / (Liabilities)</b>		<b>1,046,028</b>
<b>Current Assets</b>		
304 Contributions Due	19	368
230 Other Current Assets	19	420
5,062 Cash Balances	20	10,585
<b>Current Liabilities</b>		
(374) Unpaid Benefits	19	(137)
(788) Other Current Liabilities	19	(562)
<b>4,434 Net Current Assets / (Liabilities)</b>		<b>10,674</b>
<b>Net Assets of the Scheme available to fund Benefits at the</b>		
<b>936,436 Period End</b>		<b>1,056,702</b>

The financial statements of the Fund do not take account of liabilities to pay pensions and other benefits after 31 March 2015. The triennial actuarial valuation of the Fund does take into account the long term liabilities of the fund. An overview of the valuation is provided in note 18. The full valuation report can be viewed by visiting [www.royalgreenwich.gov.uk](http://www.royalgreenwich.gov.uk).

## Notes to the Pension Fund Accounts

### I Description of Fund

The following description of the Fund is a summary only. For more detail, reference should be made to the Royal Borough of Greenwich Pension Fund Annual Report 2014/15 and the underlying statutory powers underpinning the scheme, namely the Public Service Pensions Act 2013 and the Local Government Pension Scheme Regulations.

#### a) General

The Royal Borough of Greenwich Pension Fund (the "Fund") is part of the Local Government Pension Scheme (LGPS) and is administered by the Royal Borough of Greenwich. It is a defined benefit pension scheme providing pensions and other benefits for employees of the Royal Borough of Greenwich and those organisations with admitted or scheduled body status within the Fund. The Fund is overseen by the Royal Borough of Greenwich Pension Investment and Administration Panel. The Fund is governed and administered in accordance with the Public Service Pensions Act 2013 and the following Local Government Pension Scheme Regulations:

- The LGPS Regulations 2013
- The LGPS (Transitional Provisions, Savings and Amendment) Regulations 2014
- The LGPS (Management and Investment of Funds and Amendment) Regulations 2009.

#### b) Membership

All employees are able to join the pension scheme (except teachers), those with a contract of employment of at least 3 months are contractually enrolled into the pension scheme on commencement of employment. Membership of the Fund is voluntary and employees are free to choose whether to join the scheme, remain in the scheme or make their own personal arrangements outside the scheme. Organisations participating in the fund include:

- Administering Authority: This is the Royal Borough of Greenwich (the "Authority")
- Scheduled Bodies: Local authorities and similar bodies whose staff are automatically entitled to be members of the Fund. The scheduled bodies of the Fund are Eltham Crematorium, St Paul's Academy, Greenwich Service Solutions Limited, Greenwich Service Plus Limited, Corelli College, Greenwich Free School, Charlton Academy, Harris Academy, Shooters Hill Academy, University Technical College, Woolwich Polytechnic School, Stationers Crown Woods Academy and St Thomas More Academy.
- Admitted Bodies: Other organisations that participate in the Fund under an admission agreement between the Fund and the relevant organisation. These include voluntary, charitable and similar bodies or private contractors undertaking a local authority function following outsourcing to the private sector.

There were 42 active employer organisations within the Fund as at 31 March 2015 (35 as at 31 March 2014). The following table summarises the composition of the registered membership of the Fund as at 31 March 2015.

Membership	Administering Authority		Admitted Bodies		Scheduled Bodies	
	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15
Employees contributing into Fund	6,682	6,963	348	414	664	1,030
Pensioners / Dependents	5,900	5,818	129	135	97	122

Membership	Administering Authority		Admitted Bodies		Scheduled Bodies	
Former Members entitled to						
Deferred Benefits	4,850	5,077	176	188	117	161

### c) Funding

Benefits are funded by contributions and investment earnings. Contributions are made by active members in accordance with the LGPS Regulations 2013 and by employers whose rates are set based on the triennial actuarial funding valuations.

### d) Benefits

Prior to 1 April 2014, pension benefits under the LGPS were based on final pensionable pay and length of pensionable service. From 1 April 2014, the scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is uprated annually in line with the Consumer Prices Index. There are a range of other benefits provided under the scheme including early retirement, ill-health pensions and death benefits.

## 2 Basis of Preparation

The Statement of Accounts (the "Accounts") summarise the Fund's transactions for the 2014/15 financial year and its position at year-end as at 31 March 2015. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 (the "Code") which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The Accounts summarise the transactions of the Fund and report on the net assets available to pay pension benefits. The Accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year. The actuarial present value of promised retirement benefits, valued on an International Accounting Standard (IAS) 19 basis, is disclosed in Note 18 of these accounts.

Note: Many values throughout the Pension Fund accounts are rounded to the nearest £000, as such tables and notes may not appear to cross-cast or exactly match the sum of the individual items.

## 3 Summary of Significant Accounting Policies

### a) Accounts

The Accounts summarise the transactions and net assets of the Fund and comply in all material respects with the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 which is IFRS compliant.

### b) Basis of Preparation

An actuarial valuation was carried out as at 31 March 2013. This determined contribution rates for the next three years (from 1 April 2014.) with an aim to maintain the solvency of the fund. Therefore these Accounts have been produced on a going concern basis.

The next actuarial valuation will be carried out as at 31 March 2016 and will determine the contribution rates for the next three years from 1 April 2017.

### **c) Investment Valuations and their effects**

Investments are shown in the Net Asset Statement at either their market or fair value, which has been determined as follows:

(i) Listed securities are shown by reference to bid-market price at the close of business on 31 March 2015.

(ii) Unit trusts are priced as follows:

- Unit trust and managed fund investments are stated at the bid price quoted by their respective managers prior to the close of business on 31 March 2015.
- Single priced funds, closed ended property funds, and fixed interest Open Ended Investment Companies (OEICs), which are valued on a Net Asset Value basis.

(iii) Unitised insurance policies are valued at mid-price and are calculated on each business day at noon.

(iv) Property unit trusts and other similar property funds valuations are based upon the underlying investments within each portfolio, the majority of which are based upon the latest available valuations (ranging from as at 31 December 2014 to 31 March 2015).

(v) Private Equity valuations are based upon the underlying investments within each portfolio, the majority of which are based upon figures as at 31 December 2014, reflecting the nature of valuing those investments. The cash flows are adjusted up to 31 March 2015 using the same accounting policies. It is less easy to trade private equity than it is for quoted investments. Therefore, when the assets are realised the amount received may not necessarily be the amount that they are valued at and any differences could be significant.

### **d) Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours.

Cash equivalents are investments that mature in no more than a three month period from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

### **e) Prior Period Adjustments, Changes in Accounting Policies, Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Fund's financial position or financial performance.

Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied. Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

#### **f) Events after the Reporting Period**

Events after the Reporting Period are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Accounts are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period – the Accounts are adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period – the Accounts are not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Accounts.

#### **g) Financial Instruments**

##### Financial Liabilities

Financial liabilities are recognised on the Net Asset Statement when the Fund becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost.

##### Financial Assets

Financial assets are recognised on the Net Asset Statement when the Fund becomes a party to the contractual provisions of a financial instrument.

Financial assets are classified into two types:

- loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market
- fair value through profit or loss - assets that are held for trading.

#### **h) Debtors and Creditors**

Except where otherwise stated, the Accounts have been prepared on an accruals basis i.e. income and expenditure is recognised as it is earned or incurred, not as it is received or paid. The main exception to this is transfers in and out of the fund which are accounted for on a cash basis.

#### **i) Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Fund a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Net Asset Statement but are disclosed in a note to the Accounts.

#### **j) VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. Any recoverable amounts outstanding at the Reporting Period end will be classified as a debtor.

#### **k) Property**

The fund owns the freehold of one investment property – New Lydenburg Industrial Estate. The property was revalued as at 31 March 2015 at a value of £1.85m by Courage Ikonagbon, whom is a

Valuer employed by the Royal Borough of Greenwich (who is a RICS member) and a member of the Fund, utilising the Royal Institute of Chartered Surveyors' Valuation Standards (9th Edition). The valuation was based on the Open Market Value of the freehold interest, having regard to the actual lease terms and evidence of current levels of rent and yields for the class of property, adjusted to reflect age, condition and characteristics of the particular locality. Any surplus / deficit on valuation is reflected in the Fund Account and is shown as a Change in Market Value of Investments. The fund receives £0.115m rental income per year in respect of this property.

## **l) Fees**

Investment management fees are calculated by reference to the market value of portfolio assets under management at the end of each quarter. The exceptions to this are Fidelity, where market value based fees are charged on a daily basis and Private Equity fees, which are based upon amounts committed to each manager.

## **m) Foreign Currency**

Where appropriate, investments held in foreign currencies have been valued on the relevant basis and translated into Sterling at the rate ruling on 31 March 2015.

## **n) Income**

### **(i) Interest income**

Interest income is recognised in the Fund as it accrues. Any amount not received by the end of the reporting period is reflected within the net assets statement as "Other Investment Balances" and disclosed within the note on Debtors and Creditors.

### **(ii) Dividend income**

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is reflected within the net assets statement as "Other Investment Balances" and disclosed within the note on Debtors and Creditors.

### **(iii) Distributions from pooled funds**

Some pooled investment vehicles within the portfolio are accumulation funds and, as such, the change in market value also includes income, which is re-invested in the fund. The market price for those units reflects this re-invested income. Non accumulating units give rise to dividends.

### **(iv) Income from property**

Other than unitised holdings (above), freehold property gives rise to rental income. These amounts are recognised on a straight line basis over the life of the operating lease.

### **(v) Private Equity distributions**

These are split between their constituent elements i.e. dividend, interest, gain / loss or return of capital, as advised by the fund manager.

### **(vi) Movement in the net market value of investments**

The change in market value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profits and losses realised on sales of investments.

## **4 Critical Judgements in Applying Accounting Policies and Assumptions made about the Future and Other Major Sources of Estimation Uncertainty**

The Accounts contain critical judgements in applying accounting policies and estimated figures based on assumptions made by the Authority about the future or that are otherwise uncertain. The following items have a significant risk of material adjustment in the forthcoming financial year:

a) Private equity

LGT

Management uses its judgement to select a variety of methods and makes assumptions that are not always supported by observable market prices or rates. The majority of the Company's investments use either U.S. GAAP or utilise a combination of IFRS and International Private Equity and Venture Capital valuation guidelines to value their underlying investments. The predominant methodology adopted by the general partners for the buyout investments in LGT is a market approach which takes market multiples using a specified financial measure (e.g. EBITDA), recent public market and private transactions and other available measures for valuing comparable companies.

Wilshire

Inputs broadly refer to the assumptions that market participants use to make valuation decisions, including assumptions about risk. Wilshire generally use the capital balance reported by the investee fund manager of the limited partnership investment as the primary input to its valuation; however adjustments to the reported capital balance (net asset value) may be made based on various factors, including, but not limited to, the attribute of the interest held, including the rights and obligations and any restrictions or illiquidity on such interests and the fair value of such investment partnership's investment portfolio or other assets and liabilities.

The manager generally holds interests in such funds for which there is no active market, although, in some situations a transaction may occur in the 'secondary market' where an investor purchases a limited partner's existing interest and remaining commitment. To the extent these transactions become known to Wilshire, they may be considered as a data point in Wilshire's determination of an investment's fair value.

b) Pension Fund liability

It is a statutory requirement that the funding level is calculated every three years by the appointed actuary in order to determine employer contribution rates for the forthcoming three years. However the methodology used within the accounts is in line with accepted guidelines and in accordance with IAS19. Assumptions underpinning the valuations are agreed with the actuary and are summarised in Note 17. These estimates are subject to significant variances based upon changes to the underlying assumptions.

## **5 Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty**

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities at the balance sheet date and the amounts reported for the revenues and expenses during the year. Estimates and assumptions are made taking into account historical experience, current trends and other relevant factors. However, the nature of estimation means that the actual outcomes could differ from the assumptions and estimates.

## **6 Contributions Receivable**

Contributions represent the total amounts receivable from employers within the scheme in respect of their own contributions and any of their employees who are members of the scheme. The employer's contributions are made at a rate determined by the Fund's Actuary as necessary to maintain the Fund in a state of solvency, having regard to existing and future liabilities. The Primary Contribution Rate used during 2014/15 was 18.5%. Member contribution rates are determined by a



banding mechanism linked to pensionable pay. Contributions shown in the revenue statement can be broken down as follows:

2013/14		2014/15
£000		£000
<b>Employee Contributions:</b>		
(9,147)	Administering Authority	(9,942)
(683)	Admitted Bodies	(821)
(760)	Scheduled Bodies	(1,067)
<b>(10,590)</b>	<b>Total Employee Contributions</b>	<b>(11,830)</b>
<b>Employer Contributions:</b>		
(26,200)	Administering Authority	(27,354)
(1,683)	Admitted Bodies	(1,982)
(2,133)	Scheduled Bodies	(2,813)
<b>(30,016)</b>	<b>Total Employer Contributions</b>	<b>(32,149)</b>
<b>(40,606)</b>	<b>Total Contributions Receivable</b>	<b>(43,979)</b>

## 7 Transfers in from Other Pension Funds

2013/14		2014/15
£000		£000
(3,936)	Individual Transfers	(3,034)
<b>(3,936)</b>	<b>Total Transfers in from Other Pension Funds</b>	<b>(3,034)</b>

## 8 Benefits

Benefits payable are made up of pension payments and lump sums payable upon retirement and death. These have been brought into the accounts on the basis of all valid claims approved during the year.

2013/14		2014/15
£000		£000
<b>Pensions:</b>		
32,953	Administering Authority	34,837
569	Admitted Bodies	655
401	Scheduled Bodies	437
<b>33,923</b>	<b>Total Pensions Payable</b>	<b>35,929</b>
<b>Lump Sums:</b>		
6,953	Administering Authority	6,426
56	Admitted Bodies	375
595	Scheduled Bodies	347
<b>7,604</b>	<b>Total Lump Sums</b>	<b>7,148</b>

Death Benefits:		
959	Administering Authority	970
0	Admitted Bodies	2
49	Scheduled Bodies	0
<b>1,008</b>	<b>Total Death Benefits</b>	<b>972</b>
<b>42,535</b>	<b>Total Benefits Payable</b>	<b>44,049</b>

## 9 Payments to and on Account of Leavers

2013/14		2014/15
£000		£000
14	Refunds to Members leaving Service	417
0	Payments for Members joining State Scheme	26
2,129	Individual Transfers	1,186
<b>2,143</b>	<b>Total Payments to and on Account of Leavers</b>	<b>1,629</b>

## 10 Administration Expenses

2013/14		2014/15
£000		£000
709	Service Level Agreement with Royal Borough of Greenwich	661
11	Combined Benefit Recharge	3
0	Levies / Subscriptions	6
19	Audit Fees	19
4	Legal Fees	4
8	Registration Charges	8
1	Other expenditure	2
<b>752</b>	<b>Total Administration Expenses</b>	<b>703</b>

## 11 Investment Income

2013/14		2014/15
£000		£000
(115)	Rental Income from Property	(115)
(4,693)	Dividends from Equities	(5,561)
	Income from Pooled Investment Vehicles:	
(2,584)	Property Unit Trusts	(4,477)
(193)	Withholding Tax Reclaimed	(131)
(18)	Interest	(9)
1	Commissions	(14)
<b>(7,602)</b>	<b>Total Investment Income</b>	<b>(10,307)</b>

## 12 Taxes on Income

### UK Income Tax

The Fund is exempt and approved under the Finance Act 1970. It is therefore not liable to UK income tax on interest, dividends and property income, or to capital gains tax.

### Value Added Tax

By virtue of the Royal Borough of Greenwich being the Adminstrating Authority, VAT input tax is recoverable on Fund activities.

### Overseas Tax

Taxation agreements exist between the UK and certain EC and other countries whereby a proportion of the tax deducted locally from investment earnings may be reclaimed. The proportion reclaimable and the timescale involved vary from country to country.

2013/14		2014/15
£000		£000
101	Withholding Tax Non Reclaimable – Equities	114
77	Withholding Tax Non reclaimable – Property Unit Trusts	201
<b>178</b>	<b>Total Taxes on Income</b>	<b>315</b>

## 13 Investment Management Expenses

2013/14		2014/15
£000		£000
1,192	Management Fees	1,312
235	Other Professional Fees	304
<b>1,427</b>	<b>Total</b>	<b>1,616</b>

## 14 Investments

The investment managers and their mandates are as follows:

Manager	Mandate
Bernstein*	Active Global Equity
Blackrock	Passive Global Equity
CBRE Global Investors	Property
Fidelity	Bond
LGT Capital Partners	Private Equity
State Street Global Markets*	Passive Global Equity
Wilshire	Private Equity

\*In September 2013 Bernstein's mandate was terminated. The assets were moved to a State Street Global Markets Liquidity Fund.

The market value of the Fund is comprised as follows:

	2013/14 Market Value £000	2013/14 Market Value %	2014/15 Market Value £000	2014/15 Market Value %
Bernstein	53	0	301	0
Blackrock	456,702	49	476,125	45
CBRE Global Investors	67,460	8	103,759	10
Fidelity	172,985	18	197,648	19
LGT Capital Partners	13,180	1	9,633	1
Royal Borough of Greenwich	8,192	1	14,215	1
State Street Global Markets	205,015	22	242,313	23
Wilshire	12,849	1	12,708	1
<b>Total</b>	<b>936,436</b>	<b>100</b>	<b>1,056,702</b>	<b>100</b>

The change in market value of the Fund during the year is represented as follows:

Manager	Market Value 31 March 2014 £000	Purchases £000	Sales £000	Change in Market Value of Investments £000	Change in Working Capital £000	Market Value 31 March 2015 £000
Bernstein	53	0	(4)	4	248	301
Blackrock	456,702	50,000	(62,690)	41,863	(9,750)	476,125
CBRE Global Investors	67,460	25,062	(7,436)	9,903	8,770	103,759
Fidelity	172,985	(212) <sup>a</sup>	(1)	24,876	0	197,648
LGT	13,180	171 <sup>b</sup>	(2,250)	(1468)	0	9,633
Royal Borough of Greenwich	8,192	0	1	250	5,772	14,215
State Street Global Markets	205,015	9,872	(4,859)	32,037	248	242,313
Wilshire	12,849	316 <sup>b</sup>	(4,250)	3,793	0	12,708
<b>Total</b>	<b>936,436</b>	<b>85,209</b>	<b>(81,489)</b>	<b>111,258</b>	<b>5,288</b>	<b>1,056,702</b>

The prior year comparator is as follows:

Manager	Market Value 31 March 2013 £000	Purchases £000	Sales £000	Change in Market Value of Investments £000	Change in Working Capital £000	Market Value 31 March 2014 £000
Bernstein	192,422	(103,151)	(58,179)	(25,802)	(5,237)	53
Blackrock	427,809	7,208	(17,182)	29,108	9,759	456,702
CBRE Global Investors	55,342	32,847	(9,821)	3,656	(14,564)	67,460
Fidelity	172,487	(207) <sup>a</sup>	(1)	706	0	172,985
LGT	13,756	201 <sup>b</sup>	(2,203)	1,426	0	13,180
Royal Borough of	8,648	6,370	(5,080)	(7)	(1,739)	8,192

State Street Global Markets	0	306,462	(138,820)	36,543	830	205,015
Wilshire	14,548	433 <sup>b</sup>	(2,538)	685	(279)	12,849
<b>Total</b>	<b>885,012</b>	<b>250,163</b>	<b>(233,824)</b>	<b>46,315</b>	<b>(11,230)</b>	<b>936,436</b>

a. The negative Fidelity purchase relates to management fees which are charged by reducing the market value of the holdings by the amount of the fee.

b. Distributions have been split into income (dividends, interest and gains) and distributions of capital reducing the book cost.

The change in market value of investments during the year is comprised of new money invested and the realised and unrealised profits or losses for the year:

2013/14		2014/15
£000		£000
885,012	Opening Market Value	936,436
5,109	Net Revenue Cash in / (out) flow	9,007
42,019	Realised profit / (loss)	22,271
4,296	Unrealised profit / (loss)	88,988
<b>936,436</b>	<b>Closing Market Value</b>	<b>1,056,702</b>

The value of quoted and unquoted securities is broken down as follows:

2013/14		2014/15
£000		£000
186,344	Quoted	210,587
	Unquoted:	
26,029	Private Equity	22,341
713,079	Other	807,503
10,984	Working Capital	16,271
<b>936,436</b>	<b>Total</b>	<b>1,056,702</b>

Of the total amount classified as “unquoted – other” £699.3m relates to investment vehicles where the underlying investments are themselves quoted (£642.7m in 2013/2014).

The following table analyses the investment assets between UK and overseas:

2013/14		2014/15
£000		£000
583,771	UK	655,080
341,681	Non UK	385,351
10,984	Working capital	16,271
<b>936,436</b>	<b>Total</b>	<b>1,056,702</b>

Individual investment assets with a market value of greater than 5% of the total fund value are as follows:

Investment Assets	Manager	2014/15 £000	2014/15 %
UK Aggregate Bond Fund	Fidelity	197,649	19
Blackrock Collective Investment UK Equity Tracker	Blackrock	154,360	15
Aquila Life UK Equity Index Fund	Blackrock	132,278	13

The prior year comparator is as follows:

Investment Assets	Manager	2013/14 £000	2013/14 %
Blackrock Collective Investment UK Equity Tracker	Blackrock	191,459	20
UK Aggregate Bond Fund	Fidelity	172,985	18
Aquila Life UK Equity Index Fund	Blackrock	127,346	14

Investments exceeding 5% within each class of security are as follows:

Class of Security Asset	Manager	2014/2015 £000	2014/2015 % within asset class
<b>Fixed Interest OIEC</b>			
Fidelity UK Aggregate Bond Fund	Fidelity	197,649	100
<b>Property Unit Trusts</b>			
Schroders UK Property Fund	CBRE	10,250	10
IPIF Feeder Unit Trust	CBRE	8,052	8
West End of London Property Unit Trust	CBRE	7,209	7
UBS Global Asset Management	CBRE	7,055	7
Ardstone UK	CBRE	6,598	6
CBRE UK Property	CBRE	6,527	6
Rockspring Hanover Property Unit Trust	CBRE	6,126	6
Lend Lease retail Partnership	CBRE	5,745	5
Curlew Student	CBRE	5,657	5
BL UK Property Fund	CBRE	5,489	5
Unite UK Student	CBRE	5,366	5
<b>Unitised Insurance Policies</b>			
Aquila Life UK Equity Index Fund	Blackrock	132,278	53
Aquila Life US Equity Index Fund	Blackrock	39,901	16
Aquila Life Pacific Rim Equity Index Fund	Blackrock	28,070	11
Aquila Life European Equity Index Fund	Blackrock	19,818	8
Aquila Life Japan Equity Index Fund	Blackrock	17,570	7
<b>Other Unit Trusts</b>			
Blackrock Collective Investment UK Equity Tracker	Blackrock	154,360	61
Blackrock Institutional Series	Blackrock	50,000	20
ishares MSCI emerging Markets	State Street	25,416	10

Blackrock Emerging Markets Fund	Global Blackrock	22,519	9
<b>Property – Freehold</b>			
New Lydenburg Industrial Estate	Internal	1,850	100
<b>Private Equity</b>			
LGT Crown European Private Equity	LGT	9,633	43
Wilshire US Private Markets Fund VII, L.P.	Wilshire	8,536	35
Wilshire European Private Markets Fund VII, L.P.	Wilshire	3,216	14

The prior year comparator is as follows:

Class of Security Asset	Manager	2013/2014 £000	2013/2014 % within asset class
<b>Fixed Interest OIEC</b>			
Fidelity UK Aggregate Bond Fund	Fidelity	172,985	100
<b>Property Unit Trusts</b>			
Schroder Exempt Property Unit Trust	CBRE	6,410	8
West End of London Property Unit Trust	CBRE	5,922	8
Industrial Property Investment Fund	CBRE	5,858	8
Unite UK Student Accommodation	CBRE	5,055	7
UBS Global Asset Management	CBRE	4,863	6
Lend Lease retail Partnership	CBRE	4,857	6
Henderson UK Shopping Centre Fund	CBRE	4,744	6
Rockspring Hanover Property Unit Trust	CBRE	4,579	6
M & G Secured Property Income Fund	CBRE	3,999	5
<b>Unitised Insurance Policies</b>			
Aquila Life UK Equity Index Fund	Blackrock	127,346	57
Aquila Life US Equity Index Fund	Blackrock	35,071	16
Aquila Life Pacific Rim Equity Index Fund	Blackrock	25,415	11
Aquila Life European Equity Index Fund	Blackrock	20,616	9
Aquila Life Japan Equity Index Fund	Blackrock	13,865	6
<b>Other Unit Trusts</b>			
Blackrock Collective Investment UK Equity Tracker	Blackrock	191,459	78
Ishares MSCI Emerging Markets	States Street Global	22,649	9
Aquila Emerging Markets Fund	Blackrock	22,847	9
<b>Property – Freehold</b>			
New Lydenburg Industrial Estate	Internal	1,600	100
<b>Private Equity</b>			
LGT Crown European Private Equity	LGT	13,180	51
Wilshire US Private Markets Fund VII, L.P.	Wilshire	7,751	30
Wilshire European Private Markets Fund VII, L.P.	Wilshire	4,085	16

The Fund has a policy of not entering into stock lending arrangements. Therefore, as in previous years, there were no stock lending arrangements in place during the financial year ending 31 March 2015.

## Derivatives

The following investment products are classed as derivatives and may be used by the Fund managers:

- Stock index futures – used for the purposes of efficient portfolio management.
- Short currency forwards – used for defensively hedging non UK exposure back to sterling.
- Local access products – used to gain exposure to stocks where the manager is unable to purchase them directly.

On 31 March 2015 the Fund did not have any derivative holdings or derivative open trades.

## 15 Financial Instruments

Accounting policies describe how different asset classes of financial instruments are measured and how income and expenses, including fair value gains and losses, are recognised. The following table analyses the carrying amounts of financial assets and liabilities by category and net assets statement heading. No financial assets were reclassified during the accounting period.

	31 March 2014			31 March 2015		
Fair value through profit and loss	Loans and receivables	Financial liabilities at amortised costs		Fair value through profit and loss	Loans and receivables	Financial liabilities at amortised costs
£000	£000	£000		£000	£000	£000
			<b>Financial Assets</b>			
177,758			Equities	210,587		
			Pooled Investment Vehicles:			
172,985			Fixed Interest OEIC	197,649		
77,412			Property Unit Trusts	106,394		
224,901			Unitised Insurance Policies	240,388		
244,767			Other Unit Trusts	261,221		
0			Derivative Contracts	0		
26,029			Private Equity	22,341		
	3,073		Cash Deposits		1,237	
	6,812		Cash Equivalents		4,035	
	10,312		Other investment balances		768	
	304		Contributions Due		368	
	230		Other Current Assets		276	
	5,062		Cash Balances		10,585	
<b>923,852</b>	<b>25,793</b>	<b>0</b>	<b>Total Financial Assets</b>	<b>1,038,580</b>	<b>17,269</b>	<b>0</b>
			<b>Financial Liabilities</b>			



0			Derivative Contracts	0		
		(14,028)	Other Investment Balances			(891)
		(374)	Unpaid Benefits			(137)
		(788)	Other Current Liabilities			(124)
0	0	(15,190)	<b>Total Financial Liabilities</b>	0	0	(1,152)
923,852	25,793	(15,190)	<b>Net Financial Assets</b>	1,038,580	17,269	(1,152)

The net gains and losses on financial instruments are as follows:

31 March 2014		31 March 2015
£000		£000
	<b>Financial Assets</b>	
46,324	Fair Value Through Profit and Loss	110,999
4	Loans and Receivables	10
	<b>Financial Liabilities</b>	
(13)	Fair Value Through Profit and Loss	(1)
46,315	<b>Total</b>	111,008

The following table summarises the carrying values of the financial assets and financial liabilities by class of instrument compared with their fair values:

Carrying Value	Fair Value		Carrying Value	Fair Value
31 March 2014			31 March 2015	
£000	£000		£000	£000
		<b>Financial Assets</b>		
923,852	923,852	Fair Value Through Profit and Loss	1,038,580	1,038,580
25,793	25,793	Loans and Receivables	17,269	17,269
949,645	949,645	<b>Total Financial Assets</b>	1,055,849	1,055,849
		<b>Financial Liabilities</b>		
(15,190)	(15,190)	Financial Liabilities at Amortised Cost	(1,152)	(1,152)
(15,190)	(15,190)	<b>Total Financial Liabilities</b>	(1,152)	(1,152)

#### Valuation of Financial Instruments carried at Fair Value

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of information used to determine fair values:

Level 1 – Where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as Level 1 comprise quoted equities, quoted fixed securities and unit trusts.

Level 2 – Where quoted market prices are not available; for example where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

**Level 3** – Where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data. Included in this level are the Fund's private equity investments, the valuations of which are provided by the private equity managers. A breakdown of the opening market value to closing market value for Private Equity investments can be found in Note 14. This shows Private Equity movements in year for Wilshire and LGT.

The following table provides an analysis of the Financial Assets and Liabilities of the Fund and are grouped, based upon the level at which the fair value is observable.

Values as at 31 March 2015	Level 1	Level 2	Level 3	Total
	£000	£000	£000	£000
<b>Financial Assets</b>				
Financial Assets at Fair Value through profit and loss	210,587	805,652	22,341	1,038,580
<b>Values as at 31 March 2014</b>	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>Total</b>
	£000	£000	£000	£000
<b>Financial Assets</b>				
Financial Assets at Fair Value through profit and loss	186,344	711,479	26,029	923,852

## 16 Nature and Extent of Risks arising from Financial Instruments

### Risk and Risk Management

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore, the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The Fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows. The Fund manages these investment risks as part of its overall risk management programme.

Responsibility for the Fund's risk management strategy rests with the Pension Fund Investment and Administration Panel. Risk management policies are established to identify and analyse the risks faced by the Fund. Policies are reviewed regularly to reflect changes in activity and market conditions.

### Market Risk

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset risk.

The objective of the Fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the

Fund and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

The Fund manages these risks in two ways:

- The exposure of the Fund to market risk is monitored through risk analysis, to ensure that risk remains within tolerable levels
- Specific risk exposure is limited by applying risk-weighted maximum exposures to individual investments.

Equity futures contracts and exchange traded option contracts on individual securities may also be used to manage market risk on equity investments. It is possible for over-the-counter equity derivative contracts to be used in exceptional circumstances to manage specific aspects of market risk.

#### Other Price Risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The Fund is exposed to share price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital.

The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored by the Fund to ensure it is within limits specified in the Fund investment strategy.

#### Other Price Risk – Sensitivity Analysis

Following analysis of historical data and expected investment return movement during the financial year, in consultation with the Fund's performance management advisors, the Fund has determined that the following movements in market price risk are reasonably possible for the reporting period:

<b>Asset</b>	<b>Potential Market Movements (+/-)</b>
UK Equities	10.23%
Overseas Equities	9.47%
Bonds	5.82%
Property	2.99%
Cash	0.01%
Private Equity	5.66%

This analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Had the market price of the Fund investments moved in line with the above, the change in the net assets available to pay benefits in the market price would have been as follows:

Asset	Value as at 31 March 2015	Percentage Change	Value on Increase	Value on Decrease
	£000	%	£000	£000
Cash and Cash Equivalents	15,857	0.01	15,859	15,857
UK Equities	354,117	10.23	390,343	317,890
Overseas Equities	358,080	9.47	391,990	324,170
Bonds	197,649	5.82	209,152	186,146
Property	108,243	2.99	111,480	105,007
Private Equity	22,341	5.66	23,606	21,076
Other Investment Balances	(122)	0.00	(122)	(122)
<b>Total Assets available to Pay Benefits</b>	<b>1,056,165</b>		<b>1,142,308</b>	<b>970,024</b>

The prior year comparator is as follows:

Asset	Value as at 31 March 2014	Percentage Change	Value on Increase	Value on Decrease
	£000	%	£000	£000
Cash and Cash Equivalents	14,946	0.02	14,949	14,943
UK Equities	335,328	12.32	376,640	294,016
Overseas Equities	312,099	12.42	350,861	273,336
Bonds	172,985	5.05	181,721	164,249
Property	79,012	2.10	80,671	77,353
Private Equity	26,029	5.26	27,398	24,660
Other Investment Balances	(3,715)	0.00	(3,715)	(3,715)
<b>Total Assets available to Pay Benefits</b>	<b>936,684</b>		<b>1,028,525</b>	<b>844,842</b>

### Interest Rate Risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund's direct exposure to interest rate movements is through its cash and fixed interest security holdings.

### Interest Rate Risk - Sensitivity Analysis

The Fund recognises that interest rates can vary and can affect both income to the fund and the value of the net assets available to pay benefits. It is currently felt that interest rates are unlikely to move up or down by more than 50 basis points (bps) over the course of the next year.

The analysis that follows assumes that all other variables, in particular exchange rates, remain constant and shows the effect in the year on the net assets available to pay benefits of a +/- 50 bps change in interest rates:

Asset	Carrying Amount as at 31 March 2015	Change in Year in the Net Assets available to Pay Benefits	
		+ 50 bps	-50 bps
	£000	£000	£000
Cash Balances	10,585	53	(53)
Cash on Deposit	1,237	6	(6)
Cash Equivalents	4,035	20	(20)
Fixed Interest OEIC	197,649	988	(988)
Blackrock Institutional Series	50,000	250	(250)
<b>Total Interest Rate Risk Assets</b>	<b>263,506</b>	<b>1,317</b>	<b>(1,317)</b>

The prior year comparator is as follows:

Asset	Carrying Amount as at 31 March 2014	Change in Year in the Net Assets available to Pay Benefits	
		+ 50 bps	-50 bps
	£000	£000	£000
Cash Balances	5,062	25	(25)
Cash on Deposit	3,073	15	(15)
Fixed Interest OEIC	172,985	865	(865)
<b>Total Interest Rate Risk Assets</b>	<b>181,120</b>	<b>905</b>	<b>(905)</b>

### Currency Risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in any currency other than Sterling. The Fund holds both monetary and non-monetary assets denominated in currencies other than Sterling.

### Currency Risk – Sensitivity Analysis

Following consultation with the Fund's performance management advisors, the following table shows the potential impact of foreign exchange rate movements on the overseas holdings within the Fund (the analysis assumes that all other variables, in particular interest rates, remain constant):

Asset	Asset Value as at 31 March 2015	Potential Change in Foreign Exchange Rate	Value on Increase	Value on Decrease
	£000	%	£000	£000
Private Equity	22,341	5.66	23,606	21,076

Overseas Property Unit Trusts	4,929	6.50	5,250	4,609
Overseas Unitised Insurance Policies	108,110	5.75	114,323	101,897
Overseas Unit Trust Other	56,863	6.83	60,746	52,981
Overseas Equities	193,107	9.47	205,102	181,111
Cash held in Foreign Currencies	1,103	6.12	1,170	1,035
<b>Total Currency Risk Assets</b>	<b>386,453</b>		<b>410,197</b>	<b>362,709</b>

The prior year comparator is as follows:

Asset	Asset Value as at 31 March 2014	Potential Change in Foreign Exchange Rate	Value on Increase	Value on Decrease
	£000	%	£000	£000
Private Equity	26,029	5.30	27,409	24,649
Overseas Property Unit Trusts	3,554	6.13	3,771	3,336
Overseas Unitised Insurance Policies	97,555	5.54	102,962	92,148
Overseas Unit Trust Other	53,308	6.14	56,581	50,035
Overseas Equities	161,235	5.83	170,634	151,836
Cash held in Foreign Currencies	617	5.33	650	584
<b>Total Currency Risk Assets</b>	<b>342,298</b>		<b>362,007</b>	<b>322,588</b>

### Credit Risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

In essence the Fund's entire investment portfolio is exposed to some form of credit risk, with the exception of the derivatives positions held in year where the risk equates to the net market value of a positive derivative position. However the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt that remains outstanding and the cost of replacing the derivative position in the event of a counterparty default. The residual risk is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

Credit risk on over-the-counter derivative contracts is minimised as counterparties are recognised financial intermediaries with acceptable credit ratings determined by a recognised rating agency.

The Fund has a private equity portfolio where there is a higher credit risk. At the reporting date 2% of the Fund was in private equity thereby capping exposure to this asset class. In January 2015, the

pension fund investment and administration panel elected not to renew any specific additional private equity investments. This should minimise direct credit risk exposure in this area.

Deposits are not made with banks and financial institutions unless they are rated independently and have a high credit rating.

The Fund's cash holding under its treasury management arrangements at 31 March 2015 was £10.6m (£5.1m at 31 March 2014). This was held as follows:

Counterparty Type	Balance as at 31 March 2014	Balance as at 31 March 2015
	£000	£000
UK Banks	5,062	10,585

### Liquidity Risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The cash position of the Fund is monitored to ensure that the Fund has adequate cash resources to meet its commitments.

The Fund has immediate access to monies held in its current account. Monies on deposit are also highly liquid and are available to the Fund if needed.

If the Fund found itself in a position where it did not have the monies to meet its immediate commitments, it is able to borrow for up to 90 days. If there was a longer term shortfall, then investments could be sold to provide additional cash.

Financial liabilities of £1.590m are all due to be settled within 12 months of the net asset statement date.

### Refinancing risk

The key risk is that the Fund will be bound to replenish a significant proportion of its financial instruments at a time of unfavourable interest rates. The Fund does not have any financial instruments that have a refinancing risk as part of its treasury management and investment strategies.

## **17 Actuarial Position**

The adequacy of the Fund's investments and contributions in relation to its overall and future obligations is reviewed every three years by an Actuary appointed by the Fund. This actuarial valuation also assesses the contribution rate required to meet the future liabilities of the Fund by considering the benefits that accrue over the course of the three years to the next full valuation.

In line with the regulations that funds should be revalued every three years, the actuarial valuation applicable for 2014/15 was carried out as at 31 March 2013 (effective from 1 April 2014).

The method of calculating the employer's contribution rate is derived from the cost of the benefits building up over the year following the valuation date. This method is known as the 'Projected Unit Method'. It is a method considered appropriate by the Actuary for a fund open to new members. As the Fund remains open to new members, its age profile is not currently rising significantly. If the age profile began to rise significantly, the projected unit method would calculate an increase in current service cost as scheme members approached retirement.

Assets have been valued at a 6 month smoothed market value straddling the valuation date. The assumptions used in the calculation and applied during the intervaluation period are summarised as follows:

Financial Assumptions	March 2013	
	% p.a.	Real % p.a.
Investment Return		
Equities	6.9	4.2
Gilts	3.3	0.6
Bonds	3.9	1.2
Property	6.0	3.3
Discount Rate	6.0	3.3
Pay Increases	4.2	1.8
Price Inflation	2.7	0.0
Pension Increases	3.0	0.3

The difference between the assumptions applied and actual performance in the intervaluation (01/04/2010-31/03/2013) period are as follows:

Financial Experience	Actual	Assumed	Difference
	%	%	%
Pay Increases	1.0	3.2	(2.2)
Pension Increases	3.5	3.0	0.5
Investment Returns	7.6	6.7	0.9

The market value of the Fund at the 2013 review date was £885m (£729m in 2010) and results showed that assets represented 86% of the liabilities (85% in 2010). The Fund deficit arising from the valuation was £141m as at 31 March 2013 (£121m as at 31 March 2010), which is to be spread and recovered over a 23 year period. The reconciliation of the primary contribution rate is shown below:

Contribution Rate Analysis	March 2013
	%
Future Service Total	13.5
Deficit Contribution	5.0
<b>Total Employer Contribution Rate</b>	<b>18.5</b>

The agreed contribution rates in accordance with the results of the actuarial valuation are as follows:

Year	Royal Borough of Greenwich	Other Bodies
2014/15	18.5%	16.0% - 18.5%
2015/16	18.5%	16.0% - 18.5%
2016/17	18.5%	16.0% - 18.5%

New employers admitted to the fund after 31 March 2013 have been actuarially assessed to determine their individual employer contribution rates.

## 18 Actuarial Present Value of Promised Retirement Benefits

The net liability of the Fund in relation to the actuarial present value of promised retirement benefits and the net assets available to fund these benefits is as follows (based upon IAS 19 information available as at 31 March 2015):



	31 March 2014 £000	31 March 2015 £000
Present Value of Funded Obligation		
Vested Obligation	(1,290,837)	(1,586,519)
Non-Vested Obligation	(137,178)	(58,503)
Total Present Value of Funded Obligation	(1,428,015)	(1,645,022)
Fair Value of Scheme Assets	936,436	1,056,702
<b>Net Liability</b>	<b>(491,579)</b>	<b>(588,320)</b>

## 19 Debtors and Creditors

Transactions are accounted for on an accruals basis, except where stated. The following material amounts were due to, or payable from, the Fund as at 31 March 2015:

2013/2014 £000		2014/2015 £000
	<b>Investment Debtors:</b>	
9,782	Sale of Investments	121
381	Tax Refunds Due	449
530	Dividends Due	647
<b>10,693</b>	<b>Total Investment Debtors</b>	<b>1,217</b>
	<b>Member Debtors:</b>	
304	Contributions	368
230	Other	420
<b>534</b>	<b>Total Member Debtors</b>	<b>788</b>
<b>11,227</b>	<b>Total Debtors</b>	<b>2,005</b>

Analysed By:

2013/2014 £000		2014/2015 £000
11,227	Other Entities and Individuals	1,413
0	Central Government Bodies	592
<b>11,227</b>		<b>2,005</b>

2013/2014 £000		2014/2015 £000
	<b>Investment Creditors:</b>	
(263)	Management Fees	(303)
(13,753)	Purchase of Investments	(559)
(12)	Custody Fees	(9)
0	Other	(20)
<b>(14,028)</b>	<b>Total Investment Creditors</b>	<b>(891)</b>
	<b>Member Creditors:</b>	
(374)	Benefits Unpaid	(137)
(788)	Other	(562)
<b>(1,162)</b>	<b>Total Member Creditors</b>	<b>(699)</b>
<b>(15,190)</b>	<b>Total Creditors</b>	<b>(1,590)</b>

## Analysed By:

2013/2014 £000		2014/2015 £000
(642)	Central Government Bodies	(439)
(78)	Local Authorities	(68)
(14,470)	Other entities and individuals	(1,083)
<b>(15,190)</b>	<b>Total Creditors</b>	<b>(1,590)</b>

## 20 Cash

The cash balance can be further analysed as follows:

	2014/2015 £000	2014/2015 £000
Royal Borough of Greenwich Pension Fund Cash at Hand	5,209	10,733
Bernstein Cash at Hand	(178)	91
CBRE Cash at Hand	2,598	37
State Street Global Markets	506	956
Blackrock Cash at Hand	0	5
<b>Total Cash</b>	<b>8,135</b>	<b>11,822</b>

The balance held in the Fund bank account as at 31 March 2015 was £10.585m (£5.062m as at 31 March 2014).

## 21 Additional Voluntary Contributions

Contributing members have the right to make Additional Voluntary Contributions (AVCs) to enhance their pension. The Authority made such a scheme available to staff through Equitable Life. During 2000/01, Equitable Life announced itself closed to new business. On 23 December 2010 the Government passed an Equitable Life Bill to enable it to compensate Equitable Life policyholders who lost money due to the near collapse of the insurer in 2000. Since 2000, employees have had the option to pay current contributions into a Clerical Medical Fund. In accordance with section 4 (2) (b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009, AVCs are prohibited from being credited to the Local Government Pension Scheme and are thus not consolidated within the Fund accounts. However, a summary of the contributions made by members during the year and the total value of the AVC funds, at 31 March 2015, are shown below:

2013/2014 £000		2014/2015 £000
82	AVC Contributions to Clerical Medical	83
3	AVC Contributions to Equitable Life	3
<b>85</b>	<b>Total Contributions</b>	<b>86</b>

31 March 2014 £000		31 March 2015 £000
978	Clerical Medical Market Value	1,096
496	Equitable Life Market Value	504
<b>1,477</b>	<b>Total Market Value</b>	<b>1,600</b>

## 22 Related Party Transactions

The UK Government exerts a significant influence over the Fund through enacting the various Regulations (mentioned herein). It is a major source of funding for the Royal Borough of Greenwich (the Administering Authority and largest employer within the fund).

During the year, no trustees or Key Management Personnel of the Authority with direct responsibility for pension fund issues have undertaken any material transactions with the Pension Fund, other than the following:

1. Administrative services were undertaken by the Authority on behalf of the Fund, under the SLA, valued at £0.661m (2013/2014: £0.709m).
2. The Royal Borough of Greenwich is the single largest employer of members of the pension fund and contributed £27.354m to the fund in 2014/2015 (2013/2014: £26.200m).
3. With respect to other Scheduled Bodies, an amount of £0.095m was owed to the Fund by Academies at year-end for contributions due.
4. The Royal Borough of Greenwich Pension Fund is a Member of the London Councils Collective investment vehicle. Councillors Austen and Brain are The Pension Fund's Representatives. £0.050m was paid to this organisation during the year.
5. The following members of the Pension Fund Investment and Administration Panel are also members of the Pension Fund:
  - Councillor Austen
  - Councillor MacCarthy
6. Paragraph 3.9.4.3 of the Code exempts local authorities from the key management personnel disclosure requirements of IAS 24, on the basis that the disclosure requirements for officer remuneration and members' allowances detailed in section 3.4 of the Code (which are derived from the requirements of Regulation 7 (2) – (4) of the Accounts and Audit (England) Regulations 2011) satisfy the key management personnel disclosure requirements of paragraph 16 of IAS 24. The disclosures required by Regulation 7 (2) – (4) of the Accounts and Audit (England) Regulations 2011 can be found in the main accounts of the Royal Borough of Greenwich. The Director of Finance fulfils the definition of the key management personnel responsible for the Pension Fund. A link to the remuneration note (page 64) for the main accounts is provided here: [http://www.royalgreenwich.gov.uk/downloads/file/2219/statement\\_of\\_accounts\\_2014\\_to\\_2015](http://www.royalgreenwich.gov.uk/downloads/file/2219/statement_of_accounts_2014_to_2015)  
The schedule of member's allowances can be found at: [http://www.royalgreenwich.gov.uk/downloads/file/2801/end\\_of\\_year\\_members\\_allowances\\_1\\_april\\_2014\\_to\\_31\\_march\\_2015](http://www.royalgreenwich.gov.uk/downloads/file/2801/end_of_year_members_allowances_1_april_2014_to_31_march_2015)

## 23 Commitments

The Fund has commitments in relation to its private equity holdings. These commitments are drawn down in tranches over time as and when the private equity managers request them. As of 31 March 2015 the Fund had £2.361m of private equity commitments outstanding (31 March 2014: £3.423m). These are not required to be included in the Accounts.

## 24 Events after the Reporting Period

On 16 March 2015, the Pension Fund Investment and Administration Panel took the decision to transfer £98m from Fidelity's UK Aggregate Bond Fund, to its Global Multi Asset Credit Fund. This transfer was completed on 20 April 2015. It does not affect the Pension Fund's strategic asset allocation to fixed income which remains at 20%.

## **Annual Governance Statement**

### **1. Scope of responsibility**

The Royal Borough of Greenwich is responsible for ensuring that its business is conducted in accordance with the law and proper standards, that public money is safeguarded and properly accounted for and used economically, efficiently and effectively. The Royal Borough also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Royal Borough is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, which includes arrangements for the management of risk.

The Royal Borough has approved and adopted a code of corporate governance based on the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government*. A copy of the code can be obtained from the Assistant Director of Finance (Governance and Audit). This statement explains how the Royal Borough has complied with the code and also meets the requirements of regulation 4(2) of the Accounts and Audit (England) Regulations 2011 in relation to the effectiveness of its system of internal control.

### **2. The purpose of the governance framework**

The governance framework comprises the systems and processes, and culture and values, by which it is accountable to, engages with and leads the community. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot totally eliminate risks in achieving policies, aims and objectives and therefore provides a reasonable rather than absolute assurance of effectiveness. The system of internal control is based on an on-going process designed to identify and prioritise the risks to the achievement of the Royal Borough's policies, aims and objectives, to evaluate the likelihood of those risks occurring and the impact on the Royal Borough should they occur and how to manage them efficiently, effectively and economically.

The governance framework has been in place during the year ended 31 March 2015 and up to the date of approval of the annual statement of accounts.

### **3. The governance framework**

The following paragraphs outline the key elements of the systems and processes that comprise the Royal Borough's governance framework and arrangements. This is summarised in the Royal Borough's Local Code of Corporate Governance.

#### ***Identifying and communicating the authority's vision***

Directorate Service Plans reflect Royal Greenwich's key improvement priorities and include outcome performance measures, actions and risks. These are communicated to staff through service and team meetings and are available on the departmental pages on the Royal Borough's intranet. Extensive use of the Council's PRADs system assists this process.

In July 2014 the Cabinet agreed a tranche of priorities for the period up to April 2015 and allocated portfolios to individual Cabinet Members these include;

### Business, Employment & Skills

- Opening 4th Skills Centre in Construction and Horticultural Element of Shooters Hill Centre.
- Support Small Businesses/Traders
- On-going exploration of development of Digital Agenda.
- Building relationships across the business sector.

### Housing & HR

- Develop Programme to apply RTB receipts to increase supply of truly affordable housing including role of MHS.
- Improve effectiveness of Repairs Service and implement Building Services Pay and Reward scheme.

### Regeneration and Transport

- Progress implementation of Master Plans including various Council interventions and make progress on Cinema site in Eltham and new leisure centre in Woolwich.
- Respond to MoL's consultation on river crossings.
- Ensure continued progress on provision of affordable housing.

### Community Safety & Environment

- Produce revised Street Trading Policy.
- Improve standards in the Public Realm particularly on estates and residential streets.
- Procure contractor for disposal of organic waste.
- Support and monitor performance of VOCU and DV Intervention Unit.
- Continue Private Sector Housing Task Force.

### Community Wellbeing and Public Health

- Develop new Health & Wellbeing Strategy.
- Develop proposals for RBG to take responsibility for school nursing and Health Visitors service.
- Monitor / Evaluate effectiveness of GLLP and Welfare Reform Strategy.
- Take forward re-commissioning of third sector funding.

### Culture & Creative Industries

- Develop Cultural Performing Arts Quarter in the Royal Arsenal.
- Facilitate and support Visit Royal Greenwich and the Heritage Trust to develop their role.
- Develop Sports offer at Sutcliffe Park and Hervey Road.

### Children's Services

- Ensure delivery of additional school places agreed by Cabinet and identify future options.
- Support re-commissioning of Youth Services and implementation of contracts with Children's Centres.
- Ensure Children's Safeguarding and Looked After Children Services are performing well and are prepared for future Ofsted Inspections.

### Health & Adult Social Care

- Include the maximum number of people in the NHS through GP registration and work with partners to extend access to primary and urgent care.
- Continue the successful roll-out of integrated care personalised around the individual.
- Further strengthen collaboration with the NHS, promoting quality services, reputation and outcomes.

### Customer Services, Green Technology and IT

- Development of the role of the Web.
- Use of IT in service delivery / flexible working.
- Opening of new Service Centre in Greenwich.

### ***Measuring the quality of services for users***

The Royal Borough seeks to secure continuous improvement in service delivery and has a robust performance management framework, including strong scrutiny arrangements.

The Royal Borough has key objectives in place across services that have been communicated to service managers. These objectives are incorporated into Directorate Service Plans which are designed to be improvement planning tools, against which performance and key tasks can be tracked. Each directorate's Senior Management Team regularly receives performance reports based on an assessment of data.

The Royal Borough participates in a number of benchmarking arrangements, including with other London Boroughs through the Local Area Performance Solution. This provides benchmarking information to enable rigorous comparison of performance, and inform service improvement strategies.

The service plan itself is designed to be a monitoring tool as well as an improvement planning tool. Thus, performance against targets and the performance in implementing the key tasks for the year can be tracked.

There is an officer group, the Corporate Performance Management Group, made up of representatives from all directorates. The group is responsible for the development, maintenance and quality of performance management and monitoring arrangements based around the corporate performance framework. Regular bulletins are issued and disseminated on any matters which relate to performance management issues, whether at the national, regional or local level. The group reports directly into GMT performance sessions.

At Member level, the Leader allocates portfolios to each Member of the Cabinet and agrees priorities and he/she is then responsible for performance in that area. Directors regularly provide Cabinet Members with performance information. In addition, the Royal Borough has arrangements for councillor scrutiny of performance across the whole authority and also with regard to performance measures being taken forward with partner organisations.

The Overview and Scrutiny Committee, the overarching scrutiny body, monitors and reviews Council services and performance generally at a more strategic level to make sure local needs and service standards are met. The Members of the Overview and Scrutiny Committee are notified of all executive decisions taken by the Leader, Cabinet, individual Cabinet Members and Chief Officer key decisions and have the opportunity to call these in for further consideration. The Committee carries out pre-decision scrutiny on budget proposals and has an opportunity to submit comments to the Cabinet. The Committee's thematic scrutiny panels monitor performance across a range of key services and, where appropriate, can require Cabinet Members to attend and also partner organisations. Cabinet Members submit regular reports to the appropriate Scrutiny Panel and are questioned on the delivery of their priorities for the year. The Leader of the Council attends Overview and Scrutiny Committee to report on progress with priorities.

### ***Ensuring quality data***

The Royal Borough has an agreed Performance Data Quality Policy which sets out the Council's approach and commitment to the production of high quality performance management data, including associated actions and risks, for use in service planning and improvement. It sets out the principles and

responsibilities that should be in place within directorates to maintain high standards of performance data. High quality, timely and meaningful data is essential to Royal Greenwich in making informed decisions, improving services and for public accountability.

The Royal Borough's guidance document, *Performance Data Quality in Greenwich*, sets out the quality standards required, advises on the usage of data and defines the key roles and responsibilities in the process.

Within the Royal Borough, Chief Officers have responsibility for ensuring that performance data quality meets the standards required and the Assistant Director Customer Services has the role of Corporate Performance Data Quality Champion. He ensures that data quality was considered by the Royal Borough's management team (GMT) and the officers' Corporate Performance Management Group.

### ***Defining and documenting the roles and responsibilities of the executive, non-executive, scrutiny and officer functions and protocols for communication***

The Royal Borough's Constitution defines and documents the roles and responsibilities of the Cabinet (executive), Council and Scrutiny (non executive) and Chief Officers. It also provides clear direction for decision making and delegation and is continuously reviewed to ensure that it is current and up to date. The Scheme of Delegation includes delegation to individual Cabinet Members. The provisions of the Constitution take account of the scheme of delegation. The Leader of the Council is responsible for the executive scheme of delegation. It is included in the Constitution and written notification of any in-year changes are reported to the Council's Monitoring Officer and reported to full Council.

### ***Developing, communicating and embedding codes of conduct***

The Head of Law and Governance is the Royal Borough's Monitoring Officer. He is responsible for ensuring the lawfulness and fairness of decision making and monitors and reviews the Royal Borough's Constitution. He is also the lead officer supporting the Royal Borough's Standards Committee. Following the enactment of the Localism Act the Council, in June 2012, adopted a revised Code of Conduct and established a new Standards Committee (replacing the former statutory committee). The code of conduct goes beyond the statutory minimum set by the legislation. The Standards Committee includes three independent members (appointed by full Council) and three councillors, the Committee is chaired by one of the independent members.

Within the Royal Borough's Human Resources Policies and Procedures, there are the Rules and Codes of Conduct for employees and Officers Declaration of Interests Policy, which includes the policy on the acceptance of gifts and hospitality, and conflicts of interest and the use of confidential information. Within the Constitution, there is also a protocol for working relationships between Members and Officers of the Royal Borough.

### ***Reviewing and updating standing orders, standing financial instructions, a scheme of delegation, defining how decisions are taken and managing risks***

#### **Financial Control**

Responsibility for the financial management of the Royal Borough falls within the statutory functions of the S.151 Officer. It is primarily discharged through the Finance Directorate Financial Standing Orders (Regulations) and Procedures, and Schemes of Delegation which provide the framework for financial management across the Royal Borough. The S.151 Officer ensures that these are kept under continuous review and the current arrangements comply with the CIPFA Statement on the Role of the Chief Financial Officer in Local Government (2010).

There are regularly updated financial systems procedures and manuals which cover all the Royal Borough's main financial systems. The Royal Borough's Budget and Policy Framework comprises all key

strategies and plans which are required by statute to be agreed by the full Council. The Royal Borough has in place established mechanisms for the reporting of financial/management information to both Members and officers. There are periodic revenue monitoring and annual outturn reports presented to Cabinet, which are also provided to the Greenwich Management Team.

### Decision Making/Scrutiny

The Royal Borough's constitution clearly outlines the roles and responsibilities of the Executive (Leader, Cabinet Members, Cabinet bodies and Chief Officers), and how decisions are scrutinised by the Overview and Scrutiny Committee and its Scrutiny Panels. Also included are the arrangements for 'Calling In' executive decisions and Councillor Call for Action.

The Royal Borough's committee report writing guidelines outline the necessity of having both financial and legal comments, and where applicable a risk assessment of the various decisions that Members are being asked to make. Detailed guidelines also exist for the taking of key decisions by Chief Officers and individual decisions by Cabinet Members. The Council also fully complies with the revised Access to Information requirements and ensures that 28 day notice is given before an executive key decision is taken.

Overview and Scrutiny Committee receives referrals from Cabinet to scrutinise the use of exemptions to standing orders with regard to letting contracts and also waivers to standing orders. A report on all such items is examined closely by the Committee on a regular basis-following consideration by Cabinet.

In March 2015 the Overview and Scrutiny Committee agreed a revised Scrutiny Panel structure in order to improve the effectiveness of the function; strengthen public engagement; provide a better balance in workloads; and promote greater understanding of the services covered by the six Scrutiny Panels. The new structure also allows for more scrutiny of cross cutting themes relevant to Council priorities, with clear linkage with Cabinet Members.

The Chair of Overview and Scrutiny is discussing with the Leader of the Council how to further enhance the monitoring of executive decisions, including receiving further information on upcoming decisions and summaries of decisions taken under the Scheme of Delegation. The development of a new Business Planning, Performance Management and Forward Plan framework and community engagement proposals will assist in this process.

### Managing Risks

The Royal Borough has an established and effective risk management framework, which includes, a Corporate Risk Management Strategy approved by Cabinet. It has an up to date Risk Management Strategy, the Royal Borough has undertaken a recent review to identify its strategic, directorate, service and project/partnership risks and prioritises, evaluates and controls its risks to support the delivery of the Royal Borough's objectives. Through the Corporate Performance Management Group there is an integrated approach to the implementation and embedding of risk management within the planning and decision making process, assessing risks and considering the impact of risks upon departmental and service performance and delivery. There is a clearly defined process for reviewing the Corporate and Departmental risks, reporting, and monitoring risks through Departmental Management Teams, the Greenwich Management Team and the Audit and Risk Management Panel.

All directorates and divisions have Emergency Planning and Business Continuity Management (BCM) Plans which are reviewed annually in line with the Royal Borough's Emergency Planning and Business Continuity Management Strategy.

The Royal Borough also has an Internal Audit and Anti-Fraud Service which, through its risk assessed and prioritised annual plans, ensures that significant risks are regularly reviewed and reported to senior



managers and Members. There is a Counter Fraud and Corruption Policy which states the Royal Borough's commitment to protecting public monies.

### ***Undertaking the core functions of an Audit Committee***

The Royal Borough has an Audit and Risk Management Panel (which serves as an Audit Committee) whose main responsibilities are to receive the annual review of governance and internal control and be satisfied that it properly reflects the governance framework of the Royal Borough and any actions required to improve it. The ARM Panel receives a comprehensive suite of reports on governance issues including the annual plans and performance reports of Internal Audit and Anti Fraud. Summary audit reports are also presented to the panel to provide assurances that action is being taken where necessary to improve control. On risk management, the ARM panel receives reports on how strategic risks are being effectively managed. The Audit and Risk Management Panel is underpinned by an officer governance group responsible for financial governance matters.

### ***Ensuring compliance with relevant laws and regulations, internal policies and procedures, and that expenditure is lawful***

All Chief Officers are required to plan and discharge their departmental functions in accordance with Royal Borough policies and legislative requirements. Departmental Management Teams provide local leadership and operational management. Corporate leadership is provided by the Greenwich Management Team led by the Chief Executive.

The Chief Finance (s151) Officer, who within Greenwich is the Director of Finance, and the Monitoring Officer have the ability, after consulting with the Chief Executive, to report to Cabinet or full Council and the Royal Borough's external auditor, if either considers that any proposal, decision or course of action will involve incurring unlawfulness or unlawful expenditure. It is embedded within the Royal Borough's reporting system that all committee reports contain a financial implications paragraph which has been cleared by the s151 Officer or nominated representatives, and a legal implications paragraph which has been cleared by the Monitoring Officer or his nominated representatives.

Of particular importance are the Royal Borough's Financial Regulations, Procedures and Schemes of Delegation. These are kept under continuous review and are properly communicated to the relevant level of officer, assisting in ensuring that financial transactions are adequately controlled.

Through the Royal Borough's procurement arrangements, contracts are awarded through a competitive process and in accordance with the appropriate legislation. The contract register is maintained and updated to take account of new contract and contractual arrangements, and to help underpin the Councils' response to the Government's transparency agenda. The Council keeps under continual review ways of working with other councils to identify possible collaborative opportunities in procurement, supplier relationship management and contract management.

There is an information governance framework in place with the Greenwich Management Team having overall responsibility for the Royal Borough's IT Strategy. The Assistant Director Customer Services is the Proper Officer for the duty to notify the Information Commissioner of any changes in accordance with Section 20 of the Data Protection Act 1998 and is the Senior Information Risk Owner for the Royal Borough in accordance with Local Government Association guidance and best practice.

### ***Processes for whistle-blowing and for receiving and investigating complaints from the public***

The Royal Borough has a Whistle Blowing policy which outlines how it will respond to any concerns raised. There is a formal complaints procedure which enables complaints to be raised about Councillors, services and staff, and these complaints are rigorously investigated and responded to.

### ***Identifying the development needs of members and senior officers in relation to their strategic roles, supported by appropriate training***

The Royal Borough identifies Members' learning and development needs designed to support them in their strategic roles. Needs are met in a variety of ways to enhance Members' knowledge and skills, for example via formal training sessions, briefings and networking opportunities. The programme of activities for 2014-15 included:

- Comprehensive induction programme for all Members following the local election in May 2014 covering: planning, licencing, scrutiny, code of conduct, finance, child and adult safeguarding.
- In depth training for designated Members concerning: planning; licencing; audit and risk management; pension fund and investment administration.
- London Scrutiny Network Members' meetings covered a range of topics: budget scrutiny; scrutiny skills; Care Act 2014; working with the Care Quality Commission; Child Sexual Exploitation; crime and disorder; GLA update on issues relevant to scrutiny; changes to the health accountability arrangements, welfare reforms, children and young people key issues in London.
- Briefings and seminars to support portfolio holders and scrutiny work programme topics including: Community Engagement (scrutiny review); Special Educational Needs Code of Practice implementation (scrutiny review); Energy and Climate change; Alcohol Concern conference; Digital Leadership.
- Specially commissioned Centre for Public Scrutiny workshops for scrutiny chairs, panel members, Cabinet Members and Chief Officers in order review current arrangements and develop an action plan to improve the effectiveness of scrutiny.
- Access to Local Government Association Councillor Workbooks providing guidance and information on over 20 topics.
- Development of the Council's intranet providing quick and easy access to information in a 'Members' Zone'.

In addition the Royal Borough has an effective staff performance review and development (PRADs) process and runs a comprehensive training programme for all levels of staff particularly managers, aimed at developing and supporting them. There are also support networks including Corporate Senior Managers (senior officers) and Managers Network which ensures that the latest developments within the Royal Borough, affecting how officers work and services are delivered, are communicated and cascaded.

### ***Establishing clear channels of communication with all sections of the community and other stakeholders***

One of the Royal Borough's values is "*listening to our communities and empowering local people*". To achieve this, the Royal Borough currently uses a variety of mechanisms for different purposes and for reaching different sections of the community. These include; Housing Panels of tenants and councillors; borough-wide housing tenant and leaseholder panels; community safety panels; Sure Start management groups and parents forums; Greenwich Young People's Council; Citizens panel; service-specific consultation exercises, including satisfaction surveys; questionnaires and focus groups; and community engagement events.

In relation to internal communications, this is carried out via various officer networking groups, the intranet, a number of specialist or departmental staff newsletters, circulated Departmental Management Team minutes and section/staff meetings etc.

### ***Incorporating good governance arrangements in respect of partnerships and other group working***

The Royal Borough is involved in various partnerships. Council members are involved with all strategic partnership boards, and the Overview and Scrutiny Committee and its scrutiny panels monitor the performance of the partnerships. Following a self-evaluation process of the Local Strategic Partnership, a new partnership officer group was established – the Partnership Information and Intelligence Group, to improve arrangements for sharing information and support the partnership process.

The Royal Borough also has contracts in place with three wholly owned arm's length management organisations. These companies deliver services to the Royal Borough and received some support services from the Royal Borough, but are able to compete for additional contracts beyond the borough boundaries and work in partnership with other commercial organisations. These organisations are:

- Greenwich Service Plus Limited which supplies building cleaning, catering and fleet management services to the Royal Borough;
- Greenwich Service Solutions Limited which is primarily responsible for supplying school catering services to the Royal Borough but through its trading activities elsewhere it offers cleaning services facilities management security services, agency staff, skills training and ICT support; and
- Meridian Home Start Limited which took over responsibility for the letting, management and maintenance of a selection of homes.

The Royal Borough is a major partner in a Destination Management Company, which began trading in 2013. Visit Greenwich aims to promote the Royal Borough as a place to visit, a place to live, and a place to work and do business.

The Royal Borough has also established the Royal Greenwich Heritage Trust as a community interest company in order to preserve, enhance and strengthen the management of some of Greenwich's historical buildings and memorials.

## **4. Review of effectiveness**

The Royal Borough has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the executive managers within the authority who have responsibility for the development and maintenance of the governance environment, i.e. the governance review group, the Head of Internal Audit's annual report, and by comments made by external auditors.

Within the Royal Borough's governance framework, there are various levels of assurance that the governance review group has weighted in relation to priority of importance. First and foremost is the level of internal control exerted by the management of the Royal Borough. This is summarised in the Sources of Assurance for 2014/15 attached.

In terms of Risk Management, the Royal Borough's risk management arrangements are maintained by regular periodic review with a robust and clearly documented risk strategy.

A key part of any risk strategy is the requirement for an up to date and clearly owned Strategic Risk Register consisting of the key strategic risks facing the organisation and details of how they are being effectively managed.

The Strategic Risk Register, in its entirety, is owned by the Greenwich Management Team with individual Directors having responsibility for each specific risk and nominated individuals in Directorates undertaking a key role in managing the specific actions in order to mitigate and monitor each risk.

The Strategic Risk Register was updated and reported to the Audit & Risk Management Panel during 2014/15.

Overall, the review of effectiveness concluded that the governance arrangements had been in place for the financial year ended 31 March 2015 and with the exception of the governance issues detailed in the following section (5), these arrangements were operating effectively and in accordance with good practice.

The review process has been performed by senior officers who reviewed evidence of how governance operated during the year and determined its effectiveness. The process included reviewing the;

- Council's constitution; arrangements for communicating with the citizens of Royal Greenwich and other stakeholders;
- Performance management arrangements;
- Roles, responsibilities and training of the Members and officers responsible for governance;
- Process for making financially and legally prudent risk assessed decisions;
- Internal control arrangements to ensure compliance with policies and procedures;
- Overall risk management arrangements and the process for reporting concerns and complaints;
- Activities of the relevant member committees and panels;
- Governance control self-assessments undertaken by Departmental Chief Officers;
- Head of Internal Audit report on the Royal Borough's internal control arrangements based on Audit's work programme during the year;
- Arrangements for following up actions identified from the previous Annual Governance Review process; and
- Findings of the Royal Borough's external auditors on any work undertaken on the governance of the Royal Borough.

## **5. Significant governance issues**

The 2013/14 Annual Governance Statement action raised the issue of payroll control as a key governance issue. During the year Members of the Audit & Risk Management Panel were made aware of the progress achieved in this area.

Specifically, implementation of the new iTrent payroll system has continued with all payroll systems having been successfully 'rolled out' by April 2015.

From a governance perspective Internal Audit have assessed the new system and provided its views on the new control environment to management.

Based on the audit testing undertaken and supplementary information obtained from other audit work undertaken during 2014/15, the Auditors have concluded the overall direction of travel has improved significantly from previous reviews, with two of the three highlighted risk areas receiving 'high' levels of assurance.

As a result, it has been determined that payroll can be removed as a significant issue for the 2014/15 Annual Governance Statement.

Further to the payroll issue the work of the Governance Review Group has concluded that the following governance issues need to form part of the 2015/16 action plan. Formal reports detailing progress and any improvements in these areas will be submitted to the Audit & Risk Management Panel during 2015/16.

<b>Governance Area</b>	<b>Governance Control Issue</b>	<b>Action Required</b>	<b>Responsible Officer</b>
IT - Disaster Recovery /Business Continuity	<p>The issue of the adequacy of the Council's IT disaster recovery systems has been raised in previous AGS action plans. The ARM Panel were made aware of progress on this issue in March 2014 by the Assistant Director of Finance (Customer Services and ICT strategy).</p> <p>Work to complete the re-alignment of assets between the two Data Centres will continue in 2015-16.</p> <p>The geographical risks will be addressed in line with the ICT Strategy, with an out of borough / Cloud Data Centre resulting from the re-tendering of ICT contracts.</p>	<p>Although the improvements in operational resiliency and speed of recovery delivered by the new ICT infrastructure has enabled the Council to consider downgrading the likelihood and potential impact of risk in relation to IT disaster recovery and business continuity, it is still the case that an assessment of the robustness of the Council's IT disaster recovery will take place by the Council's Internal Audit function through a post implementation review prior to any decision on whether the issue can be removed from this action plan.</p> <p>The outcome of the Internal Audit review will be reported to the ARM Panel.</p>	Assistant Director (Customer Services & ICT Strategy)

<b>Governance Area</b>	<b>Governance Control Issue</b>	<b>Action Required</b>	<b>Responsible Officer</b>
Freedom of Information	In April 2014, the Information Commissioners Office identified the Royal Borough as having difficulty meeting its statutory obligations in relation to the time taken to respond to Freedom of Information requests and requested that the Royal Borough submit 'monitoring Returns'. In October 2014 the Information Commissioner's Office extended the monitoring period as sufficient improvement had not been demonstrated; and this period was further extended with the Council required to submit monitoring data for the months of March, April and May and the	Action has already been taken to improve the position with responsibility for Freedom of Information being transferred to the Policy, Performance and Partnership Team. Further action is on-going to continue to improve performance including production of performance information on a monthly basis, in a dash board format presenting the results to GMT members on a quarterly basis; and replacement software is	Head Policy, Partnerships & Performance / Director of Housing

	<p>expectation that 85% of requests are dealt with within the statutorily required 20 work days.</p> <p>There has been a significant improvement and 87% of requests received in March 2015 [latest data] were processed within the 20 statutory days and the average turn around was 12 working days.</p>	<p>being sought in order to more effectively manage the FOI process and to enable improved reporting.</p> <p>Performance in this area will be subject to on-going assurance as the matter will be a regular GMT item throughout 2015/16 with an objective of ensuring that the Royal Borough is taken out of monitoring and is routinely achieving the statutory response time. Furthermore performance in this area will also be monitored by the Council's Overview and Scrutiny Committee.</p>	
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<b>Governance Area</b>	<b>Governance Control Issue</b>	<b>Action Required</b>	<b>Responsible Officer</b>
No Recourse to Public Funds (NRPF)	<p>No Recourse to Public Funds (NRPF) is an immigration condition restricting access to public funds, including many mainstream benefits such as Income Support and Housing Benefit. Families and individuals may have a right to financial support (accommodation and subsistence) from social services to avoid destitution or because of complex health needs.</p> <p>In these cases, the Royal Borough has a duty to support the accommodation and subsistence costs of residents with NRPF.</p> <p>These cases are often complex to assess and unpredictable as to how much they cost or how long they last.</p> <p>Expenditure in this area has steadily increased and as the Royal Borough receives no funding to support this work this is creating a significant budget pressure.</p>	<p>Since September 2014 Adults and Older People Services has provided a dedicated NRPF team to provide accommodation, subsistence and to liaise with the Home Office. Funding has recently been obtained from the DCLG to work in partnership with 4 neighbouring LAs to establish best practice and to work together to ensure support is provided to those in genuine need with a multi-agency review process to ensure that our support is focused on the right people.</p> <p>This in turn should reduce overall expenditure in this area. Internal Audit and Adults &amp; Older People will be working together to provide an integrated NRPF service.</p> <p>It should be noted that this</p>	Director of Adults and Older People Services

		issue forms part of the Overview and Scrutiny work programme.	
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We propose over the coming year to take steps to address the above matters to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor the implementation and operation as part of our next annual review.

**Cllr Denise Hyland**

**Leader of the Council**

**Dated : 29 July 2015**

**John Comber**

**Chief Executive**

**Dated : 29 July 2015**

## Glossary

### **Accounting Policies**

Rules and Practices are adopted by the Authority that dictate how transactions and events are shown or costed.

### **Accruals**

Income and expenditure are recognised as they are earned or incurred not as money is received or paid.

### **Actuary**

An independent professional who advises on the position of the Pension Fund.

### **Actuarial Valuation**

The Actuary reviews the assets & liabilities of the Pension Fund every three years.

### **Appropriation**

The assignment of revenue for a specific purpose.

### **Balance Sheet**

A statement of recorded assets, liabilities and other balances at the end of an accounting period.

### **BSF**

Building Schools for the Future

### **Capital Expenditure**

Expenditure on new assets such as land and buildings or on the enhancement of existing assets so as to significantly prolong their useful life or increase their market value.

### **Capital Receipts**

Income received from the disposal of land, buildings & other capital assets.

### **Carrying Amount**

The amount at which an asset is recognised after deducting any accumulated depreciation and impairment losses.

### **Code**

The Accounting Code of Practice on Local Authority Accounting in the United Kingdom 2013/2014.

### **Collection Fund Account**

A Fund operated by the billing authority into which all receipts of council tax and national non-domestic rates are paid.

### **Community Assets**

Assets that the Authority intends to hold in perpetuity, which have no determinable useful life and which may have restrictions on their disposal e.g parks and historic buildings.

### **Comprehensive Income and Expenditure Statement**

Statement of net cost for the year of all the Authority's services, and how this cost is financed from government grant and local taxpayers.

### **Council Tax**

A tax on domestic properties introduced 1<sup>st</sup> April 1993 to replace the Community Charge.



**CPI**

Consumer Prices Index – a measure of inflation.

**Creditors**

Amounts owed by the Authority for goods and services received where payment has not been made at the date of the Balance Sheet.

**Debtors**

Amounts owed to the Authority for goods and services provided but not received at the date of the Balance Sheet.

**Depreciation**

The loss in value of an asset due to age, wear and tear, deterioration or obsolescence.

**Earmarked Reserves**

Amounts set aside for a specific purpose or a particular service or type of expenditure.

**EBIDTA (Earnings Before Interest Dividends Tax and Amortisation)**

Essentially net income with interest, taxes, depreciation, and amortisation added back to it, and can be used to analyse and compare profitability between companies and industries because it eliminates the effects of financing and accounting decisions.

**Efficiency Premium**

A one off sum generated whereby there is an excess of budgeted income over budgeted expenditure for the period in question.

**Fair Value**

Fair value is defined as the amount for which an asset could be exchanged or a liability settled, assuming that the transaction was negotiated between parties knowledgeable about the market in which they are dealing and willing to buy/sell at an appropriate price, with no other motive in their negotiations other than to secure a fair price.

**Finance Lease**

A lease that transfers substantially all the risks and rewards of ownership to the lessee. Assets under such leases are recognised as the lessee's property.

**FIAA - Financial Instruments Adjustment Account**

Provides a balancing mechanism between the different rates at which gains and losses are recognised under the Code and are required by statute to be met from the General Fund.

**General Fund**

The account that summarises the revenue costs of providing services that are met by the Authority's demand on the collection fund, specific government grants and other income.

**Gross Expenditure**

Total expenditure before deducting income.

**Heritage Asset**

An asset with, historical, artistic, scientific, technological, geophysical, environmental or cultural significance.

## **HRA**

This is the Housing Revenue Account, which includes the expenditure and income for the provision of rented dwelling. Items to be included are prescribed by the Local Government and Housing Act 1989.

## **IAS19**

IAS19 is a complex accounting standard, but is based upon a simple principle – that an organisation should account for retirement benefits when it is committed to give them, even if the actual giving will be many years into the future. Following the adoption of IAS19, the net pensions asset/liability to be recognised is made up of two main elements:

- Liabilities – the retirement benefits that have been promised
- Assets – the attributable share of investments held to cover the liabilities.

A further explanation of this issue is given within the Statement of Accounting Policies.

## **IFRS**

International Financial Reporting Standards.

## **Infrastructure Assets**

Non-current assets that cannot be easily disposed of, expenditure on which is only recovered by continued use of the asset e.g. highways and footpaths.

## **Liability Driven Investment (LDI)**

A form of investing in which the main goal is to gain sufficient assets to meet all liabilities, both current and future. This form of investing is most prominent with defined-benefit pension plans.

## **Minimum Revenue Provision**

The amount that the Authority has determined to set aside each year as a provision for the repayment of debt.

## **National Non Domestic Rates (also known as Business Rates)**

A flat rate in the pound set by Government and levied on businesses in the borough.

The tax is collected by the Authority. 30% is retained by the Authority, 20% is paid to the GLA and 50% is paid to Government.

## **Net Expenditure**

Gross expenditure less income.

## **Non-Current Assets**

(In)tangible assets that result in benefits to the Authority and the services it provides for more than one year.

## **Non-Operational Assets**

Non-current assets held by the Authority but not used or consumed in the delivery of services e.g. investment properties and assets that are surplus to requirements.

## **NRC**

Neighbourhood Resource Centre.

**Operating Lease**

A lease under which the asset can never become the property of the lessee.

**Outturn**

Actual income and expenditure for a financial year.

**Precept**

The charge made by one authority on another to finance its net expenditure.

**Private Finance Initiative**

Government initiative under which the Authority buys the services of a private sector supplier to design build finance and operate a public facility.

**Provision**

Amounts set aside for any liability or loss that is likely to be incurred, but where the exact amount and date is uncertain.

**PWLB**

Public Works Loans Board (advances loans to local authorities).

**Rateable Value**

The value of a property for rating purposes set by the Valuation Office Agency, an executive agency of HM Revenue and Customs. Business rates payable are calculated by multiplying the rateable value of the property by the rate in the pound set by the government.

**Reserves**

The amount held in balances and funds that are free from specific liabilities or commitments.

**Revenue Expenditure**

The regular day-to-day running costs incurred in providing services e.g. employee costs and purchase of materials.

**Revenue Expenditure Funded from Capital under Statute**

Expenditure incurred during the year that may be capitalised under statutory provisions, but does not result in the creation or enhancement of Authority owned assets.

**Revenue Support Grant**

The main grant paid by central government to the Authority towards the costs of all its services.

**RPI**

Retail Prices Index – a measure of inflation.

**SeRCOP**

Service Reporting Code of Practice

**Soft Loans**

Funds advanced or taken on at less than market rates.

**Support Services**

Activities of a professional, technical and administrative nature, which support front line services.